

**AMENDMENT (IN THE NATURE OF A SUBSTITUTE)  
 TO H. CON. RES. 95, AS REPORTED  
 OFFERED BY MR. HENSARLING OF TEXAS**

Strike all after the resolving clause and insert the following:

**1 SECTION. 1. CONCURRENT RESOLUTION ON THE BUDGET  
 2 FOR FISCAL YEAR 2006.**

3 (a) DECLARATION.—The Congress declares that the  
 4 concurrent resolution on the budget for fiscal year 2006  
 5 is hereby established and that the appropriate budgetary  
 6 levels for fiscal years 2005 and 2007 through 2010 are  
 7 hereby set forth.

8 (b) TABLE OF CONTENTS.—The table of contents for  
 9 this concurrent resolution is as follows:

Sec. 1. Concurrent resolution on the budget for fiscal year 2006.

**TITLE I—RECOMMENDED LEVELS AND AMOUNTS**

Sec. 101. Recommended levels and amounts.

Sec. 102. Major functional categories.

**TITLE II—RECONCILIATION AND REPORT SUBMISSIONS**

Sec. 201. Reconciliation in the House of Representatives.

Sec. 202. Submission of report on savings to be used for members of the Armed Forces in Iraq and Afghanistan.

**TITLE III—RESERVE FUNDS AND CONTINGENCY PROCEDURE**

Sec. 301 Rainy Day Fund for nonmilitary emergencies.

Sec. 302 Contingency procedure for surface transportation.

**TITLE IV—BUDGET ENFORCEMENT**

Sec. 401. Point of Order Protection.

Sec. 402. Restrictions on advance appropriations.

Sec. 403. Automatic votes on expensive legislation.

Sec. 404. Turn off the Gephardt Rule.



- Sec. 405. Restriction on the use of emergency spending.
- Sec. 406. Compliance with section 13301 of the Budget Enforcement Act of 1990.
- Sec. 407. Action pursuant to section 302(b)(1) of the Congressional Budget Act of 1974.
- Sec. 408. Changes in allocations and aggregates resulting from realistic scoring of measures affecting revenues.
- Sec. 409. Prohibition in using revenue increases to comply with budget allocation and aggregates.
- Sec. 410. Application and effect of changes in allocations and aggregates.
- Sec. 411. Entitlement safeguard.
- Sec. 412. Budget Protection Mandatory Account.
- Sec. 413. Budget Protection Discretionary Account.

TITLE V—SENSE OF THE HOUSE

- Sec. 501. Sense of the House on spending accountability.
- Sec. 502. Sense of the House on entitlement reform.
- Sec. 503. Sense of the House regarding the abolishment of obsolete agencies and Federal sunset proposals.
- Sec. 504. Sense of the House regarding the goals of this concurrent resolution and the elimination of certain programs.

1                   **TITLE I—RECOMMENDED**  
 2                   **LEVELS AND AMOUNTS**

3 **SEC. 101. RECOMMENDED LEVELS AND AMOUNTS.**

4           The following budgetary levels are appropriate for  
5 each of fiscal years 2005 through 2010:

6                   (1) **FEDERAL REVENUES.**—For purposes of the  
7 enforcement of this resolution:

8                           (A) The recommended levels of Federal  
9 revenues are as follows:

10	Fiscal	year	2005:
11	\$1,483,971,000,000.		
12	Fiscal	year	2006:
13	\$1,589,905,000,000.		
14	Fiscal	year	2007:
15	\$1,693,266,000,000.		



1 Fiscal year 2008:

2 \$1,824,251,000,000.

3 Fiscal year 2009:

4 \$1,928,663,000,000.

5 Fiscal year 2010:

6 \$2,043,903,000,000.

7 (B) The amounts by which the aggregate  
8 levels of Federal revenues should be reduced are  
9 as follows:

10 Fiscal year 2005: \$53,000,000.

11 Fiscal year 2006: \$16,622,000,000.

12 Fiscal year 2007: \$24,414,000,000.

13 Fiscal year 2008: \$4,927,000,000.

14 Fiscal year 2009: \$8,570,000,000.

15 Fiscal year 2010: \$9,063,000,000.

16 (2) NEW BUDGET AUTHORITY.—For purposes  
17 of the enforcement of this resolution, the appropriate  
18 levels of total new budget authority are as follows:

19 Fiscal year 2005: \$2,070,357,000,000.

20 Fiscal year 2006: \$2,125,130,000,000.

21 Fiscal year 2007: \$2,185,198,000,000.

22 Fiscal year 2008: \$2,291,682,000,000.

23 Fiscal year 2009: \$2,404,965,000,000.

24 Fiscal year 2010: \$2,497,636,000,000.



1           (3) BUDGET OUTLAYS.—For purposes of the  
2 enforcement of this resolution, the appropriate levels  
3 of total budget outlays are as follows:

4                   Fiscal year 2005: \$2,052,551,000,000.

5                   Fiscal year 2006: \$2,143,613,000,000.

6                   Fiscal year 2007: \$2,192,270,000,000.

7                   Fiscal year 2008: \$2,275,421,000,000.

8                   Fiscal year 2009: \$2,377,265,000,000.

9                   Fiscal year 2010: \$2,476,988,000,000.

10           (4) DEFICITS (ON-BUDGET).—For purposes of  
11 the enforcement of this resolution, the amounts of  
12 the deficits (on-budget) are as follows:

13                   Fiscal year 2005: \$568,580,000,000.

14                   Fiscal year 2006: \$553,708,000,000.

15                   Fiscal year 2007: \$499,004,000,000.

16                   Fiscal year 2008: \$451,170,000,000.

17                   Fiscal year 2009: \$448,602,000,000.

18                   Fiscal year 2010: \$433,085,000,000.

19           (5) DEBT SUBJECT TO LIMIT.—Pursuant to  
20 section 301(a)(5) of the Congressional Budget Act  
21 of 1974, the appropriate levels of the public debt are  
22 as follows:

23                   Fiscal year 2005: \$4,685,000,000,000.

24                   Fiscal year 2006: \$5,060,705,000,000.

25                   Fiscal year 2007: \$5,374,742,000,000.



1 Fiscal year 2008: \$5,626,285,000,000.

2 Fiscal year 2009: \$5,865,547,000,000.

3 Fiscal year 2010: \$6,074,877,000,000.

4 (6) DEBT HELD BY THE PUBLIC.—The appro-  
5 priate levels of debt held by the public are as follows:

6 Fiscal year 2005: \$7,958,232,000,000.

7 Fiscal year 2006: \$8,623,729,000,000.

8 Fiscal year 2007: \$9,249,860,000,000.

9 Fiscal year 2008: \$9,839,054,000,000.

10 Fiscal year 2009: \$10,438,512,000,000.

11 Fiscal year 2010: \$11,029,815,000,000.

12 **SEC. 102. MAJOR FUNCTIONAL CATEGORIES.**

13 The Congress determines and declares that the ap-  
14 propriate levels of new budget authority and outlays for  
15 fiscal years 2005 through 2010 for each major functional  
16 category are as follows:

17 (1) National Defense (050):

18 Fiscal year 2005:

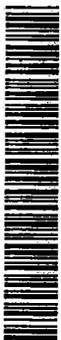
19 (A) New budget authority,  
20 \$500,621,000,000.

21 (B) Outlays, \$497,196,000,000.

22 Fiscal year 2006:

23 (A) New budget authority,  
24 \$441,562,000,000.

25 (B) Outlays, \$475,603,000,000.



1 Fiscal year 2007:  
2 (A) New budget authority,  
3 \$465,260,000,000.

4 (B) Outlays, \$460,673,000,000.

5 Fiscal year 2008:

6 (A) New budget authority,  
7 \$483,730,000,000.

8 (B) Outlays, \$471,003,000,000.

9 Fiscal year 2009:

10 (A) New budget authority,  
11 \$503,763,000,000.

12 (B) Outlays, \$489,220,000,000.

13 Fiscal year 2010:

14 (A) New budget authority,  
15 \$513,904,000,000.

16 (B) Outlays, \$505,908,000,000.

17 (2) Homeland Security (100):

18 Fiscal year 2005:

19 (A) New budget authority,  
20 \$30,896,000,000.

21 (B) Outlays, \$25,830,000,000.

22 Fiscal year 2006:

23 (A) New budget authority,  
24 \$29,323,000,000.

25 (B) Outlays, \$28,186,000,000.



1 Fiscal year 2007:

2 (A) New budget authority,  
3 \$29,673,000.

4 (B) Outlays, \$30,029,000,000.

5 Fiscal year 2008:

6 (A) New budget authority,  
7 \$30,081,000,000.

8 (B) Outlays, \$31,244,000,000.

9 Fiscal year 2009:

10 (A) New budget authority,  
11 \$32,910,000,000.

12 (B) Outlays, \$31,200,000,000.

13 Fiscal year 2010:

14 (A) New budget authority,  
15 \$31,404,000,000.

16 (B) Outlays, \$31,703,000,000.

17 (3) International Affairs (150):

18 Fiscal year 2005:

19 (A) New budget authority, an amount  
20 to be derived from function 920.

21 (B) Outlays, an amount to be derived  
22 from function 920.

23 Fiscal year 2006:

24 (A) New budget authority, an amount  
25 to be derived from function 920.



1 (B) Outlays, an amount to be derived  
2 from function 920.

3 Fiscal year 2007:

4 (A) New budget authority, an amount  
5 to be derived from function 920.

6 (B) Outlays, an amount to be derived  
7 from function 920.

8 Fiscal year 2008:

9 (A) New budget authority, an amount  
10 to be derived from function 920.

11 (B) Outlays, an amount to be derived  
12 from function 920.

13 Fiscal year 2009:

14 (A) New budget authority, an amount  
15 to be derived from function 920.

16 (B) Outlays, an amount to be derived  
17 from function 920.

18 Fiscal year 2010:

19 (A) New budget authority, an amount  
20 to be derived from function 920.

21 (B) Outlays, an amount to be derived  
22 from function 920.

23 (4) General Science, Space, and Technology

24 (250):

25 Fiscal year 2005:



1 (A) New budget authority, an amount  
2 to be derived from function 920.

3 (B) Outlays, an amount to be derived  
4 from function 920.

5 Fiscal year 2006:

6 (A) New budget authority, an amount  
7 to be derived from function 920.

8 (B) Outlays, an amount to be derived  
9 from function 920.

10 Fiscal year 2007:

11 (A) New budget authority, an amount  
12 to be derived from function 920.

13 (B) Outlays, an amount to be derived  
14 from function 920.

15 Fiscal year 2008:

16 (A) New budget authority, an amount  
17 to be derived from function 920.

18 (B) Outlays, an amount to be derived  
19 from function 920.

20 Fiscal year 2009:

21 (A) New budget authority, an amount  
22 to be derived from function 920.

23 (B) Outlays, an amount to be derived  
24 from function 920.

25 Fiscal year 2010:



1 (A) New budget authority, an amount  
2 to be derived from function 920.

3 (B) Outlays, an amount to be derived  
4 from function 920.

5 (5) Energy (270):

6 Fiscal year 2005:

7 (A) New budget authority, an amount  
8 to be derived from function 920.

9 (B) Outlays, an amount to be derived  
10 from function 920.

11 Fiscal year 2006:

12 (A) New budget authority, an amount  
13 to be derived from function 920.

14 (B) Outlays, an amount to be derived  
15 from function 920.

16 Fiscal year 2007:

17 (A) New budget authority, an amount  
18 to be derived from function 920.

19 (B) Outlays, an amount to be derived  
20 from function 920.

21 Fiscal year 2008:

22 (A) New budget authority, an amount  
23 to be derived from function 920.

24 (B) Outlays, an amount to be derived  
25 from function 920.



1 Fiscal year 2009:

2 (A) New budget authority, an amount  
3 to be derived from function 920.

4 (B) Outlays, an amount to be derived  
5 from function 920.

6 Fiscal year 2010:

7 (A) New budget authority, an amount  
8 to be derived from function 920.

9 (B) Outlays, an amount to be derived  
10 from function 920.

11 (6) Natural Resources and Environment (300):

12 Fiscal year 2005:

13 (A) New budget authority, an amount  
14 to be derived from function 920.

15 (B) Outlays, an amount to be derived  
16 from function 920.

17 Fiscal year 2006:

18 (A) New budget authority, an amount  
19 to be derived from function 920.

20 (B) Outlays, an amount to be derived  
21 from function 920.

22 Fiscal year 2007:

23 (A) New budget authority, an amount  
24 to be derived from function 920.



1 (B) Outlays, an amount to be derived  
2 from function 920.

3 Fiscal year 2008:

4 (A) New budget authority, an amount  
5 to be derived from function 920.

6 (B) Outlays, an amount to be derived  
7 from function 920.

8 Fiscal year 2009:

9 (A) New budget authority, an amount  
10 to be derived from function 920.

11 (B) Outlays, an amount to be derived  
12 from function 920.

13 Fiscal year 2010:

14 (A) New budget authority, an amount  
15 to be derived from function 920.

16 (B) Outlays, an amount to be derived  
17 from function 920.

18 (7) Agriculture (350):

19 Fiscal year 2005:

20 (A) New budget authority, an amount  
21 to be derived from function 920.

22 (B) Outlays, an amount to be derived  
23 from function 920.

24 Fiscal year 2006:



1 (A) New budget authority, an amount  
2 to be derived from function 920.

3 (B) Outlays, an amount to be derived  
4 from function 920.

5 Fiscal year 2007:

6 (A) New budget authority, an amount  
7 to be derived from function 920.

8 (B) Outlays, an amount to be derived  
9 from function 920.

10 Fiscal year 2008:

11 (A) New budget authority, an amount  
12 to be derived from function 920.

13 (B) Outlays, an amount to be derived  
14 from function 920.

15 Fiscal year 2009:

16 (A) New budget authority, an amount  
17 to be derived from function 920.

18 (B) Outlays, an amount to be derived  
19 from function 920.

20 Fiscal year 2010:

21 (A) New budget authority, an amount  
22 to be derived from function 920.

23 (B) Outlays, an amount to be derived  
24 from function 920.

25 (8) Commerce and Housing Credit (370):



1 Fiscal year 2005:

2 (A) New budget authority, an amount  
3 to be derived from function 920.

4 (B) Outlays, an amount to be derived  
5 from function 920.

6 Fiscal year 2006:

7 (A) New budget authority, an amount  
8 to be derived from function 920.

9 (B) Outlays, an amount to be derived  
10 from function 920.

11 Fiscal year 2007:

12 (A) New budget authority, an amount  
13 to be derived from function 920.

14 (B) Outlays, an amount to be derived  
15 from function 920.

16 Fiscal year 2008:

17 (A) New budget authority, an amount  
18 to be derived from function 920.

19 (B) Outlays, an amount to be derived  
20 from function 920.

21 Fiscal year 2009:

22 (A) New budget authority, an amount  
23 to be derived from function 920.

24 (B) Outlays, an amount to be derived  
25 from function 920.



1 Fiscal year 2010:

2 (A) New budget authority, an amount  
3 to be derived from function 920.

4 (B) Outlays, an amount to be derived  
5 from function 920.

6 (9) Transportation (400):

7 Fiscal year 2005:

8 (A) New budget authority, an amount  
9 to be derived from function 920.

10 (B) Outlays, an amount to be derived  
11 from function 920.

12 Fiscal year 2006:

13 (A) New budget authority, an amount  
14 to be derived from function 920.

15 (B) Outlays, an amount to be derived  
16 from function 920.

17 Fiscal year 2007:

18 (A) New budget authority, an amount  
19 to be derived from function 920.

20 (B) Outlays, an amount to be derived  
21 from function 920.

22 Fiscal year 2008:

23 (A) New budget authority, an amount  
24 to be derived from function 920.



1 (B) Outlays, an amount to be derived  
2 from function 920.

3 Fiscal year 2009:

4 (A) New budget authority, an amount  
5 to be derived from function 920.

6 (B) Outlays, an amount to be derived  
7 from function 920.

8 Fiscal year 2010:

9 (A) New budget authority, an amount  
10 to be derived from function 920.

11 (B) Outlays, an amount to be derived  
12 from function 920.

13 (10) Community and Regional Development  
14 (450):

15 Fiscal year 2005:

16 (A) New budget authority, an amount  
17 to be derived from function 920.

18 (B) Outlays, an amount to be derived  
19 from function 920.

20 Fiscal year 2006:

21 (A) New budget authority, an amount  
22 to be derived from function 920.

23 (B) Outlays, an amount to be derived  
24 from function 920.

25 Fiscal year 2007:



1 (A) New budget authority, an amount  
2 to be derived from function 920.

3 (B) Outlays, an amount to be derived  
4 from function 920.

5 Fiscal year 2008:

6 (A) New budget authority, an amount  
7 to be derived from function 920.

8 (B) Outlays, an amount to be derived  
9 from function 920.

10 Fiscal year 2009:

11 (A) New budget authority, an amount  
12 to be derived from function 920.

13 (B) Outlays, an amount to be derived  
14 from function 920.

15 Fiscal year 2010:

16 (A) New budget authority, an amount  
17 to be derived from function 920.

18 (B) Outlays, an amount to be derived  
19 from function 920.

20 (11) Education, Training, Employment, and  
21 Social Services (500):

22 Fiscal year 2005:

23 (A) New budget authority, an amount  
24 to be derived from function 920.



1 (B) Outlays, an amount to be derived  
2 from function 920.

3 Fiscal year 2006:

4 (A) New budget authority, an amount  
5 to be derived from function 920.

6 (B) Outlays, an amount to be derived  
7 from function 920.

8 Fiscal year 2007:

9 (A) New budget authority, an amount  
10 to be derived from function 920.

11 (B) Outlays, an amount to be derived  
12 from function 920.

13 Fiscal year 2008:

14 (A) New budget authority, an amount  
15 to be derived from function 920.

16 (B) Outlays, an amount to be derived  
17 from function 920.

18 Fiscal year 2009:

19 (A) New budget authority, an amount  
20 to be derived from function 920.

21 (B) Outlays, an amount to be derived  
22 from function 920.

23 Fiscal year 2010:

24 (A) New budget authority, an amount  
25 to be derived from function 920.



1 (B) Outlays, an amount to be derived  
2 from function 920.

3 (12) Health (550):

4 Fiscal year 2005:

5 (A) New budget authority, an amount  
6 to be derived from function 920.

7 (B) Outlays, an amount to be derived  
8 from function 920.

9 Fiscal year 2006:

10 (A) New budget authority, an amount  
11 to be derived from function 920.

12 (B) Outlays, an amount to be derived  
13 from function 920.

14 Fiscal year 2007:

15 (A) New budget authority, an amount  
16 to be derived from function 920.

17 (B) Outlays, an amount to be derived  
18 from function 920.

19 Fiscal year 2008:

20 (A) New budget authority, an amount  
21 to be derived from function 920.

22 (B) Outlays, an amount to be derived  
23 from function 920.

24 Fiscal year 2009:



1 (A) New budget authority, an amount  
2 to be derived from function 920.

3 (B) Outlays, an amount to be derived  
4 from function 920.

5 Fiscal year 2010:

6 (A) New budget authority, an amount  
7 to be derived from function 920.

8 (B) Outlays, an amount to be derived  
9 from function 920.

10 (13) Medicare (570):

11 Fiscal year 2005:

12 (A) New budget authority, an amount  
13 to be derived from function 920.

14 (B) Outlays, an amount to be derived  
15 from function 920.

16 Fiscal year 2006:

17 (A) New budget authority, an amount  
18 to be derived from function 920.

19 (B) Outlays, an amount to be derived  
20 from function 920.

21 Fiscal year 2007:

22 (A) New budget authority, an amount  
23 to be derived from function 920.

24 (B) Outlays, an amount to be derived  
25 from function 920.



1 Fiscal year 2008:

2 (A) New budget authority, an amount  
3 to be derived from function 920.

4 (B) Outlays, an amount to be derived  
5 from function 920.

6 Fiscal year 2009:

7 (A) New budget authority, an amount  
8 to be derived from function 920.

9 (B) Outlays, an amount to be derived  
10 from function 920.

11 Fiscal year 2010:

12 (A) New budget authority, an amount  
13 to be derived from function 920.

14 (B) Outlays, an amount to be derived  
15 from function 920.

16 (14) Income Security (600):

17 Fiscal year 2005:

18 (A) New budget authority, an amount  
19 to be derived from function 920.

20 (B) Outlays, an amount to be derived  
21 from function 920.

22 Fiscal year 2006:

23 (A) New budget authority, an amount  
24 to be derived from function 920.



1 (B) Outlays, an amount to be derived  
2 from function 920.

3 Fiscal year 2007:

4 (A) New budget authority, an amount  
5 to be derived from function 920.

6 (B) Outlays, an amount to be derived  
7 from function 920.

8 Fiscal year 2008:

9 (A) New budget authority, an amount  
10 to be derived from function 920.

11 (B) Outlays, an amount to be derived  
12 from function 920.

13 Fiscal year 2009:

14 (A) New budget authority, an amount  
15 to be derived from function 920.

16 (B) Outlays, an amount to be derived  
17 from function 920.

18 Fiscal year 2010:

19 (A) New budget authority, an amount  
20 to be derived from function 920.

21 (B) Outlays, an amount to be derived  
22 from function 920.

23 (15) Social Security (650):

24 Fiscal year 2005:



1 (A) New budget authority, an amount  
2 to be derived from function 920.

3 (B) Outlays, an amount to be derived  
4 from function 920.

5 Fiscal year 2006:

6 (A) New budget authority, an amount  
7 to be derived from function 920.

8 (B) Outlays, an amount to be derived  
9 from function 920.

10 Fiscal year 2007:

11 (A) New budget authority, an amount  
12 to be derived from function 920.

13 (B) Outlays, an amount to be derived  
14 from function 920.

15 Fiscal year 2008:

16 (A) New budget authority, an amount  
17 to be derived from function 920.

18 (B) Outlays, an amount to be derived  
19 from function 920.

20 Fiscal year 2009:

21 (A) New budget authority, an amount  
22 to be derived from function 920.

23 (B) Outlays, an amount to be derived  
24 from function 920.

25 Fiscal year 2010:



1 (A) New budget authority, an amount  
2 to be derived from function 920.

3 (B) Outlays, an amount to be derived  
4 from function 920.

5 (16) Veterans Benefits and Services (700):

6 Fiscal year 2005:

7 (A) New budget authority, an amount  
8 to be derived from function 920.

9 (B) Outlays, an amount to be derived  
10 from function 920.

11 Fiscal year 2006:

12 (A) New budget authority, an amount  
13 to be derived from function 920.

14 (B) Outlays, an amount to be derived  
15 from function 920.

16 Fiscal year 2007:

17 (A) New budget authority, an amount  
18 to be derived from function 920.

19 (B) Outlays, an amount to be derived  
20 from function 920.

21 Fiscal year 2008:

22 (A) New budget authority, an amount  
23 to be derived from function 920.

24 (B) Outlays, an amount to be derived  
25 from function 920.



1 Fiscal year 2009:

2 (A) New budget authority, an amount  
3 to be derived from function 920.

4 (B) Outlays, an amount to be derived  
5 from function 920.

6 Fiscal year 2010:

7 (A) New budget authority, an amount  
8 to be derived from function 920.

9 (B) Outlays, an amount to be derived  
10 from function 920.

11 (17) Administration of Justice (750):

12 Fiscal year 2005:

13 (A) New budget authority, an amount  
14 to be derived from function 920.

15 (B) Outlays, an amount to be derived  
16 from function 920.

17 Fiscal year 2006:

18 (A) New budget authority, an amount  
19 to be derived from function 920.

20 (B) Outlays, an amount to be derived  
21 from function 920.

22 Fiscal year 2007:

23 (A) New budget authority, an amount  
24 to be derived from function 920.



1 (B) Outlays, an amount to be derived  
2 from function 920.

3 Fiscal year 2008:

4 (A) New budget authority, an amount  
5 to be derived from function 920.

6 (B) Outlays, an amount to be derived  
7 from function 920.

8 Fiscal year 2009:

9 (A) New budget authority, an amount  
10 to be derived from function 920.

11 (B) Outlays, an amount to be derived  
12 from function 920.

13 Fiscal year 2010:

14 (A) New budget authority, an amount  
15 to be derived from function 920.

16 (B) Outlays, an amount to be derived  
17 from function 920.

18 (18) General Government (800):

19 Fiscal year 2005:

20 (A) New budget authority, an amount  
21 to be derived from function 920.

22 (B) Outlays, an amount to be derived  
23 from function 920.

24 Fiscal year 2006:



1 (A) New budget authority, an amount  
2 to be derived from function 920.

3 (B) Outlays, an amount to be derived  
4 from function 920.

5 Fiscal year 2007:

6 (A) New budget authority, an amount  
7 to be derived from function 920.

8 (B) Outlays, an amount to be derived  
9 from function 920.

10 Fiscal year 2008:

11 (A) New budget authority, an amount  
12 to be derived from function 920.

13 (B) Outlays, an amount to be derived  
14 from function 920.

15 Fiscal year 2009:

16 (A) New budget authority, an amount  
17 to be derived from function 920.

18 (B) Outlays, an amount to be derived  
19 from function 920.

20 Fiscal year 2010:

21 (A) New budget authority, an amount  
22 to be derived from function 920.

23 (B) Outlays, an amount to be derived  
24 from function 920.

25 (19) Net Interest (900):



1 Fiscal year 2005:  
2 (A) New budget authority,  
3 \$276,942,000,000.  
4 (B) Outlays, \$276,942,000,000.  
5 Fiscal year 2006:  
6 (A) New budget authority,  
7 \$310,247,000,000.  
8 (B) Outlays, \$310,247,000,000.  
9 Fiscal year 2007:  
10 (A) New budget authority,  
11 \$358,951,000,000.  
12 (B) Outlays, \$358,951,000,000.  
13 Fiscal year 2008:  
14 (A) New budget authority,  
15 \$395,414,000,000.  
16 (B) Outlays, \$395,414,000,000.  
17 Fiscal year 2009:  
18 (A) New budget authority,  
19 \$423,169,000,000.  
20 (B) Outlays, \$423,169,000,000.  
21 Fiscal year 2010:  
22 (A) New budget authority,  
23 \$448,789,000,000.  
24 (B) Outlays, \$448,789,000,000.  
25 (20) Allowances (920):



29

1 Fiscal year 2005:

2 (A) New budget authority,  
3 \$1,325,002,000,000.

4 (B) Outlays, \$1,315,687,000,000.

5 Fiscal year 2006:

6 (A) New budget authority,  
7 \$1,399,360,000,000.

8 (B) Outlays, \$1,384,939,000,000.

9 Fiscal year 2007:

10 (A) New budget authority,  
11 \$1,394,577,000,000.

12 (B) Outlays, \$1,407,005,000,000.

13 Fiscal year 2008:

14 (A) New budget authority,  
15 \$1,477,937,000,000.

16 (B) Outlays, \$1,444,052,000,000.

17 Fiscal year 2009:

18 (A) New budget authority,  
19 \$1,505,999,000,000.

20 (B) Outlays, \$1,493,927,000,000.

21 Fiscal year 2010:

22 (A) New budget authority,  
23 \$1,566,983,000,000.

24 (B) Outlays, \$1,553,407,000,000.

25 (21) Undistributed Offsetting Receipts (950):



30

1 Fiscal year 2005:

2 (A) New budget authority,  
3 - \$54,104,000,000.

4 (B) Outlays, - \$54,104,000,000.

5 Fiscal year 2006:

6 (A) New budget authority,  
7 - \$55,362,000,000.

8 (B) Outlays, - \$55,362,000,000.

9 Fiscal year 2007:

10 (A) New budget authority,  
11 - \$63,263,000,000.

12 (B) Outlays, - \$64,388,000,000.

13 Fiscal year 2008:

14 (A) New budget authority,  
15 - \$65,480,000,000.

16 (B) Outlays, - \$66,292,000,000.

17 Fiscal year 2009:

18 (A) New budget authority,  
19 - \$60,876,000,000.

20 (B) Outlays, - \$60,251,000,000.

21 Fiscal year 2010:

22 (A) New budget authority,  
23 - \$63,447,000,000.

24 (B) Outlays, - \$62,822,000,000.



1 **TITLE II—RECONCILIATION AND**  
2 **REPORT SUBMISSIONS**

3 **SEC. 201. RECONCILIATION IN THE HOUSE OF REPRESENT-**  
4 **ATIVES.**

5 (a) SUBMISSIONS PROVIDING FOR THE ELIMINATION  
6 OF WASTE, FRAUD, AND ABUSE IN MANDATORY PRO-  
7 GRAMS.—(1) Not later than July 15, 2005, the House  
8 committees named in paragraph (2) shall submit their rec-  
9 ommendations to the House Committee on the Budget.  
10 After receiving those recommendations, the House Com-  
11 mittee on the Budget shall report to the House a reconcili-  
12 ation bill carrying out all such recommendations without  
13 any substantive revision.

14 (2) INSTRUCTIONS.—

15 (A) COMMITTEE ON AGRICULTURE.—The  
16 House Committee on Agriculture shall report  
17 changes in laws within its jurisdiction sufficient  
18 to reduce the level of direct spending for that  
19 committee by \$893,000,000 in outlays for fiscal  
20 year 2006 and \$5,959,000,000 in outlays for  
21 the period of fiscal years 2006 through 2010.

22 (C) COMMITTEE ON EDUCATION AND THE  
23 WORKFORCE.—The House Committee on Edu-  
24 cation and the Workforce shall report changes  
25 in laws within its jurisdiction sufficient to re-



1           duce the level of direct spending for that com-  
2           mittee by \$2,128,000,000 in outlays for fiscal  
3           year 2006 and \$21,803,000,000 in outlays for  
4           the period of fiscal years 2006 through 2010.

5           (C) COMMITTEE ON ENERGY AND COM-  
6           MERCE.—The House Committee on Energy and  
7           Commerce shall report changes in laws within  
8           its jurisdiction sufficient to reduce the level of  
9           direct spending for that committee by  
10          \$1,419,000,000 in outlays for fiscal year 2006  
11          and \$30,725,000,000 in outlays for the period  
12          of fiscal years 2006 through 2010.

13          (D) COMMITTEE ON FINANCIAL SERV-  
14          ICES.—The House Committee on Financial  
15          Services shall report changes in laws within its  
16          jurisdiction sufficient to reduce the level of di-  
17          rect spending for that committee by  
18          \$30,000,000 in new budget authority for fiscal  
19          year 2006 and \$270,000,000 in new budget au-  
20          thority for the period of fiscal years 2006  
21          through 2010.

22          (E) COMMITTEE ON GOVERNMENT RE-  
23          FORM.—The House Committee on Government  
24          Reform shall report changes in laws within its  
25          jurisdiction sufficient to reduce the level of di-



1           rect spending for that committee by  
2           \$268,000,000 in outlays for fiscal year 2006  
3           and \$3,164,000,000 in outlays for the period of  
4           fiscal years 2006 through 2010.

5           (F) COMMITTEE ON HOUSE ADMINISTRATION.—The House Committee on House Ad-  
6           ministration shall report changes in laws within  
7           its jurisdiction sufficient to reduce the level of  
8           direct spending for that committee by  
9           \$57,000,000 in outlays for fiscal year 2006 and  
10          \$2,673,000,000 in outlays for the period of fis-  
11          cal years 2006 through 2010.

12          (G) COMMITTEE ON INTERNATIONAL RE-  
13          LATIONS.—The House Committee on Inter-  
14          national Relations shall report changes in laws  
15          within its jurisdiction sufficient to reduce the  
16          level of direct spending for that committee by  
17          \$45,000,000 in outlays for fiscal year 2006 and  
18          \$504,000,000 in outlays for the period of fiscal  
19          years 2006 through 2010.

20          (H) COMMITTEE ON THE JUDICIARY.—The  
21          House Committee on the Judiciary shall report  
22          changes in laws within its jurisdiction sufficient  
23          to reduce the level of direct spending for that  
24          committee by \$144,000,000 in outlays for fiscal  
25



1 year 2006 and \$826,000,000 in outlays for the  
2 period of fiscal years 2006 through 2010.

3 (I) COMMITTEE ON RESOURCES.—The  
4 House Committee on Resources shall report  
5 changes in laws within its jurisdiction sufficient  
6 to reduce the level of direct spending for that  
7 committee by \$114,000,000 in outlays for fiscal  
8 year 2006 and \$1,598,000,000 in outlays for  
9 the period of fiscal years 2006 through 2010.

10 (J) COMMITTEE ON SCIENCE.—The House  
11 Committee on Science shall report changes in  
12 laws within its jurisdiction sufficient to reduce  
13 the level of direct spending for that committee  
14 by \$303,000,000 in outlays for fiscal year 2006  
15 and \$3,864,000,000 in outlays for the period of  
16 fiscal years 2006 through 2010.

17 (K) COMMITTEE ON TRANSPORTATION AND  
18 INFRASTRUCTURE.—The House Committee on  
19 Transportation and Infrastructure shall report  
20 changes in laws within its jurisdiction sufficient  
21 to reduce the level of direct spending for that  
22 committee by \$65,000,000 in outlays for fiscal  
23 year 2006 and \$690,000,000 in outlays for the  
24 period of fiscal years 2006 through 2010.



1 (L) COMMITTEE ON VETERANS' AF-  
2 FAIRS.—The House Committee on Veterans'  
3 Affairs shall report changes in laws within its  
4 jurisdiction sufficient to reduce the level of di-  
5 rect spending for that committee by  
6 \$155,000,000 in outlays for fiscal year 2006  
7 and \$798,000,000 in outlays for the period of  
8 fiscal years 2006 through 2010.

9 (M) COMMITTEE ON WAYS AND MEANS.—  
10 The House Committee on Ways and Means  
11 shall report changes in laws within its jurisdic-  
12 tion sufficient to reduce the level of direct  
13 spending for that committee by \$6,534,000,000  
14 in outlays for fiscal year 2006 and  
15 \$52,391,000,000 in outlays for the period of  
16 fiscal years 2006 through 2010.

17 (N) SPECIAL RULE.—The chairman of the  
18 Committee on the Budget may take into ac-  
19 count legislation enacted after the adoption of  
20 this resolution that is determined to reduce the  
21 deficit and may make applicable adjustments in  
22 reconciliation instructions, allocations, and  
23 budget aggregates and may also make adjust-  
24 ments in reconciliation instructions to protect  
25 earned benefit programs.



1 (b) SUBMISSION PROVIDING FOR CHANGES IN REV-  
2 ENUE.—The House Committee on Ways and Means shall  
3 report a reconciliation bill not later than June 24, 2005,  
4 that consists of changes in laws within its jurisdiction suf-  
5 ficient to reduce revenues by not more than  
6 \$17,700,000,000 for fiscal year 2006 and by not more  
7 than \$105,900,000,000 for the period of fiscal years 2006  
8 through 2010.

9 (c)(1) Upon the submission to the Committee on the  
10 Budget of the House of a recommendation that has com-  
11 plied with its reconciliation instructions solely by virtue  
12 of section 310(b) of the Congressional Budget Act of  
13 1974, the chairman of that committee may file with the  
14 House appropriately revised allocations under section  
15 302(a) of such Act and revised functional levels and aggre-  
16 gates.

17 (2) Upon the submission to the House of a conference  
18 report recommending a reconciliation bill or resolution in  
19 which a committee has complied with its reconciliation in-  
20 structions solely by virtue of this section, the chairman  
21 of the Committee on the Budget of the House may file  
22 with the House appropriately revised allocations under  
23 section 302(a) of such Act and revised functional levels  
24 and aggregates.



1           (3) Allocations and aggregates revised pursuant to  
2 this subsection shall be considered to be allocations and  
3 aggregates established by the concurrent resolution on the  
4 budget pursuant to section 301 of such Act.

5 **SEC. 202. SUBMISSION OF REPORT ON DEFENSE SAVINGS.**

6           In the House, not later than May 15, 2005, the Com-  
7 mittee on Armed Services shall submit to the Committee  
8 on the Budget its findings that identify \$2,000,000,000  
9 in savings from (1) activities that are determined to be  
10 of a low priority to the successful execution of current  
11 military operations; or (2) activities that are determined  
12 to be wasteful or unnecessary to national defense. Funds  
13 identified should be reallocated to programs and activities  
14 that directly contribute to enhancing the combat capabili-  
15 ties of the U.S. military forces with an emphasis on force  
16 protection, munitions, and surveillance capabilities. For  
17 purposes of this subsection, the report by the Committee  
18 on Armed Services shall be inserted in the Congressional  
19 Record by the chairman of the Committee on the Budget  
20 not later than May 21, 2005.



1 **TITLE III—RESERVE FUNDS AND**  
2 **CONTINGENCY PROCEDURE**

3 **SEC. 301. RAINY DAY FUND FOR NON-MILITARY EMER-**  
4 **GENCIES.**

5 In the House of Representatives and the Senate, if  
6 the Committee on Appropriations reports a bill or joint  
7 resolution, or if an amendment thereto is offered or a con-  
8 ference report thereon is submitted, that provides new  
9 budget authority (and outlays flowing therefrom) for non-  
10 military emergencies, then the chairman of the Committee  
11 on the Budget of that House shall make the appropriate  
12 revisions to the allocations and other levels in this resolu-  
13 tion by the amount provided by that measure for that pur-  
14 pose, but the total adjustment for all measures considered  
15 under this section shall not exceed \$20,000,000,000 in  
16 new budget authority for fiscal year 2006 and outlays  
17 flowing therefrom.

18 **SEC. 302. CONTINGENCY PROCEDURE FOR SURFACE**  
19 **TRANSPORTATION.**

20 (a) IN GENERAL.—If the Committee on Transpor-  
21 tation and Infrastructure of the House reports legislation,  
22 or if an amendment thereto is offered or a conference re-  
23 port thereon is submitted, that provides new budget au-  
24 thority for the budget accounts or portions thereof in the  
25 highway and transit categories as defined in sections



1 250(c)(4)(B) and (C) of the Balanced Budget and Emer-  
2 gency Deficit Control Act of 1985 in excess of the fol-  
3 lowing amounts:

- 4 (1) for fiscal year 2005: \$42,806,000,000,
- 5 (2) for fiscal year 2006: \$45,899,100,000,
- 6 (3) for fiscal year 2007: \$47,828,700,000,
- 7 (4) for fiscal year 2008: \$49,715,400,000, or
- 8 (5) for fiscal year 2009: \$51,743,500,000,

9 the chairman of the Committee on the Budget may adjust  
10 the appropriate budget aggregates and increase the alloca-  
11 tion of new budget authority to such committee for fiscal  
12 year 2005 and for the period of fiscal years 2005 through  
13 2009 to the extent such excess is offset by a reduction  
14 in mandatory outlays from the Highway Trust Fund or  
15 an increase in receipts appropriated to such fund for the  
16 applicable fiscal year caused by such legislation or any  
17 previously enacted legislation.

18 (b) ADJUSTMENT FOR OUTLAYS.—For fiscal year  
19 2006, in the House, if a bill or joint resolution is reported,  
20 or if an amendment thereto is offered or a conference re-  
21 port thereon is submitted, that changes obligation limita-  
22 tions such that the total limitations are in excess of  
23 \$42,792,000,000 for fiscal year 2006 for programs,  
24 projects, and activities within the highway and transit cat-  
25 egories as defined in sections 250(c)(4)(B) and (C) of the



1 Balanced Budget and Emergency Deficit Control Act of  
2 1985, and if legislation has been enacted that satisfies the  
3 conditions set forth in subsection (a) for such fiscal year,  
4 the chairman of the Committee on the Budget may in-  
5 crease the allocation of outlays and appropriate aggregates  
6 for such fiscal year for the committee reporting such  
7 measure by the amount of outlays that corresponds to  
8 such excess obligation limitations, but not to exceed the  
9 amount of such excess that was offset pursuant to sub-  
10 section (a).

11 **TITLE IV—BUDGET**  
12 **ENFORCEMENT**

13 **SEC. 401. POINT OF ORDER PROTECTION.**

14 (a) IN GENERAL.—(1) A report by the Committee on  
15 Rules on a rule or order that would waive section 302(f)  
16 or 303(a) (other than paragraph (2)) of the Congressional  
17 Budget Act of 1974 may not be called up for consideration  
18 (over the objection of any Member) except when so deter-  
19 mined by a vote of a majority of the Members duly chosen  
20 and sworn, a quorum being present.

21 (2) A question of consideration under this paragraph  
22 shall be debatable for 20 minutes equally divided by a pro-  
23 ponent and opponent of the question but shall otherwise  
24 be decided without intervening motion except one that the  
25 House adjourn.



1           (3) This paragraph does not apply to any rule pro-  
2 viding for consideration of any legislation the title of which  
3 is as follows: "A bill to preserve Social Security."

4           (b) WAIVER PROHIBITION.—The Committee on  
5 Rules may not report a rule or order proposing a waiver  
6 of subsection (a).

7 **SEC. 402. RESTRICTIONS ON ADVANCE APPROPRIATIONS.**

8           (a) IN GENERAL.—(1) In the House, except as pro-  
9 vided in subsection (b), an advance appropriation may not  
10 be reported in a bill or joint resolution making a general  
11 appropriation or continuing appropriation, and may not  
12 be in order as an amendment thereto.

13           (2) Managers on the part of the House may not agree  
14 to a Senate amendment that would violate paragraph (1)  
15 unless specific authority to agree to the amendment first  
16 is given by the House by a separate vote with respect  
17 thereto.

18           (b) EXCEPTION.—In the House, an advance appro-  
19 priation may be provided for fiscal year 2007 and fiscal  
20 years 2008 for programs, projects, activities or accounts  
21 identified in the joint explanatory statement of managers  
22 accompanying this resolution under the heading 'Accounts  
23 Identified for Advance Appropriations' in an aggregate  
24 amount not to exceed \$23,568,000,000 in new budget au-  
25 thority.



1 (c) DEFINITION.—In this section, the term “advance  
2 appropriation” means any discretionary new budget au-  
3 thority in a bill or joint resolution making general appro-  
4 priations or continuing appropriations for fiscal year 2006  
5 that first becomes available for any fiscal year after 2006.

6 **SEC. 403. AUTOMATIC VOTES ON EXPENSIVE LEGISLATION.**

7 In the House, the yeas and nays shall be considered  
8 as ordered when the Speaker puts the question on passage  
9 of a bill or joint resolution, or on adoption of conference  
10 report, which authorizes or provides new budget authority  
11 of not less \$50,000,000. The Speaker may not entertain  
12 a unanimous consent request or motion to suspend this  
13 section.

14 **SEC. 404. TURN OFF THE GEPHARDT RULE.**

15 Rule XXVII shall not apply with respect to the adop-  
16 tion by the Congress of a concurrent resolution on the  
17 budget for fiscal year 2006.

18 **SEC. 405. EMERGENCY SPENDING.**

19 (a) EXEMPTION OF OVERSEAS CONTINGENCY OPER-  
20 ATIONS.—In the House, if a bill or joint resolution is re-  
21 ported, or an amendment is offered thereto or a conference  
22 report is filed thereon, that makes supplemental appro-  
23 priations for fiscal year 2006 for contingency operations  
24 related to the global war on terrorism, then the new budg-  
25 et authority, new entitlement authority, outlays, and re-



1 cepts resulting therefrom shall not count for purposes of  
2 sections 302, 303, and 401 of the Congressional Budget  
3 Act of 1974 for the provisions of such measure that are  
4 designated pursuant to this subsection as making appro-  
5 priations for such contingency operations.

6 (b) EXEMPTION OF EMERGENCY PROVISIONS.—In  
7 the House, if a bill or joint resolution is reported, or an  
8 amendment is offered thereto or a conference report is  
9 filed thereon, that designates a provision as an emergency  
10 requirement pursuant to this section, then the new budget  
11 authority, new entitlement authority, outlays, and receipts  
12 resulting therefrom shall not count for purposes of sec-  
13 tions 302, 303, 311, and 401 of the Congressional Budget  
14 Act of 1974.

15 (c) DESIGNATIONS.—

16 (1) GUIDANCE.—In the House, if a provision of  
17 legislation is designated as an emergency require-  
18 ment under subsection (b), the committee report and  
19 any statement of managers accompanying that legis-  
20 lation shall include an explanation of the manner in  
21 which the provision meets the criteria in paragraph  
22 (2). If such legislation is to be considered by the  
23 House without being reported, then the committee  
24 shall cause the explanation to be published in the



1 Congressional Record in advance of floor consider-  
2 ation.

3 (2) CRITERIA.—

4 (A) IN GENERAL.—Any such provision is  
5 an emergency requirement if the underlying sit-  
6 uation poses a threat to life, property, or na-  
7 tional security and is—

8 (i) sudden, quickly coming into being,  
9 and not building up over time;

10 (ii) an urgent, pressing, and compel-  
11 ling need requiring immediate action;

12 (iii) subject to subparagraph (B), un-  
13 foreseen, unpredictable, and unanticipated;  
14 and

15 (iv) not permanent, temporary in na-  
16 ture.

17 (B) UNFORESEEN.—An emergency that is  
18 part of an aggregate level of anticipated emer-  
19 gencies, particularly when normally estimated in  
20 advance, is not unforeseen.

21 (d) ENFORCEMENT.—It shall not be in order in the  
22 House of Representatives to consider any bill, joint resolu-  
23 tion, amendment or conference report that contains an  
24 emergency designation unless that designation meets the  
25 criteria set out in subsection (c)(2).



1 (e) ENFORCEMENT IN THE HOUSE OF REPRESENTA-  
2 TIVES.—It shall not be in order in the House of Rep-  
3 resentatives to consider a rule or order that waives the  
4 application of subsection (d).

5 (f) DISPOSITION OF POINTS OF ORDER IN THE  
6 HOUSE.—As disposition of a point of order under sub-  
7 section (d) or subsection (e), the Chair shall put the ques-  
8 tion of consideration with respect to the proposition that  
9 is the subject of the point of order. A question of consider-  
10 ation under this section shall be debatable for 10 minutes  
11 by the Member initiating the point of order and for 10  
12 minutes by an opponent of the point of order, but shall  
13 otherwise be decided without intervening motion except  
14 one that the House adjourn or that the Committee of the  
15 Whole rise, as the case may be.

16 **SEC. 406. COMPLIANCE WITH SECTION 13301 OF THE BUDG-  
17 ET ENFORCEMENT ACT OF 1990.**

18 (a) IN GENERAL.—In the House, notwithstanding  
19 section 302(a)(1) of the Congressional Budget Act of  
20 1974 and section 13301 of the Budget Enforcement Act  
21 of 1990, the joint explanatory statement accompanying  
22 the conference report on any concurrent resolution on the  
23 budget shall include in its allocation under section 302(a)  
24 of the Congressional Budget Act of 1974 to the Committee



1 on Appropriations amounts for the discretionary adminis-  
2 trative expenses of the Social Security Administration.

3 (b) SPECIAL RULE.—In the House, for purposes of  
4 applying section 302(f) of the Congressional Budget Act  
5 of 1974, estimates of the level of total new budget author-  
6 ity and total outlays provided by a measure shall include  
7 any discretionary amounts provided for the Social Security  
8 Administration.

9 **SEC. 407. ACTION PURSUANT TO SECTION 302(b)(1) OF THE**  
10 **CONGRESSIONAL BUDGET ACT.**

11 (a) COMPLIANCE.—When complying with Section  
12 302(b)(1) of the Congressional Budget Act of 1974, the  
13 Committee on Appropriations of each House shall consult  
14 with the Committee on Appropriations of the other House  
15 to ensure that the allocation of budget outlays and new  
16 budget authority among each Committee's subcommittees  
17 are identical.

18 (b) REPORT.—The Committee on Appropriations of  
19 each House shall report to its House when it determines  
20 that the report made by the Committee pursuant to Sec-  
21 tion 302(b) of the Congressional Budget Act of 1974 and  
22 the report made by the Committee on Appropriations of  
23 the other House pursuant to the same provision contain  
24 identical allocations of budget outlays and new budget au-  
25 thority among each Committee's subcommittees.



1 (c) POINT OF ORDER.—It shall not be in order in  
 2 the House of Representatives or the Senate to consider  
 3 any bill, joint resolution, amendment, motion, or con-  
 4 ference report providing new discretionary budget author-  
 5 ity for Fiscal Year 2006 allocated to the Committee on  
 6 Appropriations unless and until the Committee on Appro-  
 7 priations of that House has made the report required  
 8 under paragraph (b) of this Section.

9 **SEC. 408. CHANGES IN ALLOCATIONS AND AGGREGATES**  
 10 **RESULTING FROM REALISTIC SCORING OF**  
 11 **MEASURES AFFECTING REVENUES.**

12 (a) Whenever the House considers a bill, joint resolu-  
 13 tion, amendment, motion or conference report, including  
 14 measures filed in compliance with section 201(b) or  
 15 201(c), that propose to change federal revenues, the im-  
 16 pact of such measure on federal revenues shall be cal-  
 17 culated by the Joint Committee on Taxation in a manner  
 18 that takes into account—

19 (1) the impact of the proposed revenue changes  
 20 on—

- 21 (A) Gross Domestic Product, including the
- 22 growth rate for the Gross Domestic Product;
- 23 (B) total domestic employment;
- 24 (C) gross private domestic investment;
- 25 (D) general price index;



1 (E) interest rates; and

2 (F) other economic variables;

3 (2) the impact on Federal Revenue of the  
4 changes in economic variables analyzed under sub-  
5 part (1) of this paragraph.

6 (b) the Chairman of the Committee on the Budget  
7 may make any necessary changes to allocations and aggre-  
8 gates in order to conform this concurrent resolution with  
9 the determinations made by the Joint Committee on Tax-  
10 ation pursuant to paragraph (a) of this Section.

11 **SEC. 409. PROHIBITION ON USING REVENUE INCREASES TO**  
12 **COMPLY WITH BUDGET ALLOCATIONS AND**  
13 **AGGREGATES.**

14 (a) For the purpose of enforcing this concurrent reso-  
15 lution in the House, the Chairman of the Committee on  
16 the Budget shall not take into account the provisions of  
17 any piece of legislation which propose to increase revenue  
18 or offsetting collections if the net effect of the bill is to  
19 increase the level of revenue or offsetting collections be-  
20 yond the level assumed in this concurrent resolution.

21 (b) Paragraph (a) of this section shall not apply to  
22 any provision of a piece of legislation that proposes a new  
23 or increased fee for the receipt of a defined benefit or serv-  
24 ice (including insurance coverage) by the person or entity  
25 paying the fee.



1 **SEC. 410. APPLICATION AND EFFECT OF CHANGES IN ALLO-**  
2 **CATIONS AND AGGREGATES.**

3 (a) APPLICATION.—Any adjustments of allocations  
4 and aggregates made pursuant to this resolution shall—

5 (1) apply while that measure is under consider-  
6 ation;

7 (2) take effect upon the enactment of that  
8 measure; and

9 (3) be published in the Congressional Record as  
10 soon as practicable.

11 (b) EFFECT OF CHANGED ALLOCATIONS AND AG-  
12 GREGATES.—Revised allocations and aggregates resulting  
13 from these adjustments shall be considered for the pur-  
14 poses of the Congressional Budget Act of 1974 as alloca-  
15 tions and aggregates contained in this resolution.

16 (c) BUDGET COMMITTEE DETERMINATIONS.—For  
17 purposes of this resolution—

18 (1) the levels of new budget authority, outlays,  
19 direct spending, new entitlement authority, revenues,  
20 deficits, and surpluses for a fiscal year or period of  
21 fiscal years shall be determined on the basis of esti-  
22 mates made by the appropriate Committee on the  
23 Budget; and

24 (2) such chairman may make any other nec-  
25 essary adjustments to such levels to carry out this  
26 resolution.



1 **SEC. 411. ENTITLEMENT SAFEGUARD.**

2 (a) It shall not be in order in the House of Represent-  
3 atives to consider an direct spending legislation that would  
4 increase an on-budget deficit or decrease an on-budget  
5 surplus as provided by paragraph (e) for any applicable  
6 time period.

7 (b) For purposes of this clause, the term "applicable  
8 time period" means any of the following periods:

9 (1) The period of the first 5 fiscal years covered  
10 by the most recently adopted concurrent resolution  
11 on the budget.

12 (2) The period of the 5 fiscal years following  
13 first 5 years covered in the most recently adopted  
14 concurrent resolution on the budget.

15 (c) For purposes of this section and except as pro-  
16 vided in paragraph (d), the term "direct-spending legisla-  
17 tion" means any bill, joint resolution, amendment, or con-  
18 ference report that affects direct spending as that term  
19 is defined by, and interpreted for purposes of, the Bal-  
20 anced Budget and Emergency Deficit Control Act of 1985.

21 (d) For purposes of this section, the term "direct-  
22 spending legislation" does not include—

23 (1) any legislation the title of which is as fol-  
24 lows: "A bill to preserve Social Security."; or

1 (2) any legislation that would cause a net in-  
2 crease in aggregate direct spending of less than  
3 \$100,000,000 for any applicable time period.

4 (e) If direct spending legislation increases the on-  
5 budget deficit or decreases an on-budget surpluses when  
6 taken individually, it must also increase the on-budget def-  
7 icit or decrease the on-budget surplus when taken together  
8 with all direct spending legislation enacted since the begin-  
9 ning of the calendar year not accounted for in the baseline  
10 assumed for the most recent concurrent resolution on the  
11 budget, except that direct spending effects resulting in net  
12 deficit reduction enacted pursuant to reconciliation in-  
13 structions since the beginning of that same calendar year  
14 shall not be available.

15 (f) This section may be waived by the affirmative vote  
16 of three-fifths of the Members, duly chosen and sworn.

17 (g) For purposes of this section, the levels of budget  
18 authority and outlays for a fiscal year shall be determined  
19 on the basis of estimates made by the Committee on the  
20 Budget.

21 (h) The Committee on Rules may not report a rule  
22 or order proposing a waiver of paragraph (a).

23 **SEC. 412. BUDGET PROTECTION MANDATORY ACCOUNT.**

24 (a)(1) The chairman of the Committee on the Budget  
25 shall maintain an account to be known as the "Budget



1 Protection Mandatory Account". The Account shall be di-  
2 vided into entries corresponding to the allocations under  
3 section 302(a) of the Congressional Budget Act of 1974  
4 in the most recently adopted concurrent resolution on the  
5 budget, except that it shall not include the Committee on  
6 Appropriations.

7 (2) Each entry shall consist only of amounts credited  
8 to it under subsection (b). No entry of a negative amount  
9 shall be made.

10 (b)(1) Upon the engrossment of a House bill or joint  
11 resolution or a House amendment to a Senate bill or joint  
12 resolution (other than an appropriation bill), the chairman  
13 of the Committee on the Budget shall—

14 (A) credit the applicable entries of the Budget  
15 Protection Mandatory Account by the amounts spec-  
16 ified in subparagraph (2); and

17 (B) reduce the applicable 302(a) allocations by  
18 the amount specified in subparagraph (2).

19 (2) Each amount specified in subparagraph (A) shall  
20 be the net reduction in mandatory budget authority (either  
21 under current law or proposed by the bill or joint resolu-  
22 tion under consideration) provided by each amendment  
23 that was adopted in the House to the bill or joint resolu-  
24 tion.



1 (c)(1) If an amendment includes a provision de-  
2 scribed in subparagraph (2), the chairman of the Com-  
3 mittee on the Budget shall, upon the engrossment of a  
4 House bill or joint resolution or a House amendment to  
5 a Senate bill or joint resolution, other than an appropria-  
6 tion bill, reduce the level of total revenues set forth in the  
7 applicable concurrent resolution on the budget for the fis-  
8 cal year or for the total of that first fiscal year and the  
9 ensuing fiscal years in an amount equal to the net reduc-  
10 tion in mandatory authority (either under current law or  
11 proposed by a bill or joint resolution under consideration)  
12 provided by each amendment adopted by the House to the  
13 bill or joint resolution. Such adjustment shall be in addi-  
14 tion to the adjustments described in subsection (b).

15 (2)(A) The provision specified in subparagraph (1)  
16 is as follows: "The amount of mandatory budget authority  
17 reduced by this amendment may be used to offset a de-  
18 crease in revenues."

19 (B) All points of order are waived against an amend-  
20 ment including the text specified in subparagraph (A) pro-  
21 vided the amendment is otherwise in order.

22 (d) As used in this rule, the term—

23 (1) "appropriation bill" means any general or  
24 special appropriation bill, and any bill or joint reso-  
25 lution making supplemental, deficiency, or con-



1 continuing appropriations through the end of fiscal year  
2 2006 or any subsequent fiscal year, as the case may  
3 be.

4 (2) "mandatory budget authority" means any  
5 entitlement authority as defined by, and interpreted  
6 for purposes of, the Congressional Budget Act of  
7 1974.

8 (e) During the consideration of any bill or joint reso-  
9 lution, the chairman of the Committee on the Budget shall  
10 maintain a running tally, which shall be available to all  
11 Members, of the amendments adopted reflecting increases  
12 and decreases of budget authority in the bill or joint reso-  
13 lution.

14 **SEC. 413. BUDGET DISCRETIONARY ACCOUNTS.**

15 (a)(1) The chairman of the Committee on the Budget  
16 shall maintain an account to be known as the "Budget  
17 Protection Discretionary Account"; The Account shall be  
18 divided into entries corresponding to the allocation to the  
19 Committee on Appropriations, and the committee's sub-  
20 allocations, under section 302(a) and 302(b) of the Con-  
21 gressional Budget Act of 1974.

22 (2) Each entry shall consist only of amounts credited  
23 to it under subsection (b). No entry of a negative amount  
24 shall be made.



1 (b)(1) Upon the engrossment of a House appropria-  
2 tions bill, the chairman of the Committee on the Budget  
3 shall—

4 (A) credit the applicable entries of the Budget  
5 Protection Discretionary Account by the amounts  
6 specified in subparagraph (2).

7 (B) reduce the applicable 302(a) and (b) alloca-  
8 tions by the amount specified in subparagraph (2).

9 (2) Each amount specified in subparagraph (A) shall  
10 be the net reduction in discretionary budget authority pro-  
11 vided by each amendment adopted by the House to the  
12 bill or joint resolution.

13 (c)(1) If an amendment includes a provision de-  
14 scribed in subparagraph (2), the chairman of the Com-  
15 mittee on the Budget shall, upon the engrossment of a  
16 House appropriations bill, reduce the level of total reve-  
17 nues set forth in the applicable concurrent resolution on  
18 the budget for the fiscal year or for the total of that first  
19 fiscal year and the ensuing fiscal years in an amount equal  
20 to the net reduction in discretionary budget authority pro-  
21 vided by each amendment that was adopted by the House  
22 to the bill or joint resolution. Such adjustment shall be  
23 in addition to the adjustments described in subsection (b).

24 (2)(A) The provision specified in subparagraph (1)  
25 is as follows: "The amount of discretionary budget author-



1 ity reduced by this amendment may be used to offset a  
2 decrease in revenues.”

3 (B) All points of order are waived against an amend-  
4 ment including the text specified in subparagraph (A) pro-  
5 vided the amendment is otherwise in order.

6 (d) As used in this rule, the term “appropriation bill”  
7 means any general or special appropriation bill, and any  
8 bill or joint resolution making supplemental, deficiency, or  
9 continuing appropriations through the end of fiscal year  
10 2006 or any subsequent fiscal year, as the case may be.

11 (e) During the consideration of any bill or joint reso-  
12 lution, the chairman of the Committee on the Budget shall  
13 maintain a running tally, which shall be available to all  
14 Members, of the amendments adopted reflecting increases  
15 and decreases of budget authority in the bill or joint reso-  
16 lution.

## 17 **TITLE V—SENSE OF THE HOUSE**

### 18 **SEC. 501. SENSE OF THE HOUSE ON SPENDING ACCOUNT-** 19 **ABILITY.**

20 It is the sense of the House that—

21 (1) authorizing committees should actively en-  
22 gage in oversight utilizing—

23 (A) the plans and goals submitted by exec-  
24 utive agencies pursuant to the Government Per-  
25 formance and Results Act of 1993; and



1 (B) the performance evaluations submitted  
2 by such agencies (that are based upon the Pro-  
3 gram Assessment Rating Tool which is designed  
4 to improve agency performance);in order to  
5 enact legislation to eliminate waste, fraud, and  
6 abuse to ensure the efficient use of taxpayer  
7 dollars;

8 (2) all Federal programs should be periodically  
9 reauthorized and funding for unauthorized programs  
10 should be level-funded in fiscal year 2006 unless  
11 there is a compelling justification;

12 (3) committees should submit written justifica-  
13 tions for earmarks and should consider not funding  
14 those most egregiously inconsistent with national  
15 policy;

16 (4) the fiscal year 2006 budget resolution  
17 should be vigorously enforced and legislation should  
18 be enacted establishing statutory limits on appro-  
19 priations and a PAY-AS-YOU-GO rule for new and  
20 expanded entitlement programs; and

21 (5) Congress should make every effort to offset  
22 nonwar-related supplemental appropriations.



1 SEC. 502. SENSE OF THE HOUSE ON ENTITLEMENT RE-  
2 FORM.

3 (a) FINDINGS.—The House finds that welfare was  
4 successfully reformed through the application of work re-  
5 quirements, education and training opportunity, and time  
6 limits on eligibility.

7 (b) SENSE OF THE HOUSE.—It is the sense of the  
8 House that authorizing committees should—

9 (1) systematically review all means-tested enti-  
10 tlement programs and track beneficiary participation  
11 across programs and time;

12 (2) enact legislation to develop common eligi-  
13 bility requirements for means-tested entitlement pro-  
14 grams;

15 (3) enact legislation to accurately rename  
16 means-tested entitlement programs;

17 (4) enact legislation to coordinate program ben-  
18 efits in order to limit to a reasonable period of time  
19 the Government dependency of means-tested entitle-  
20 ment program participants;

21 (5) evaluate the costs of, and justifications for,  
22 nonmeans-tested, nonretirement-related entitlement  
23 programs; and

24 (6) identify and utilize resources that have con-  
25 ducted cost-benefit analyses of participants in mul-  
26 tiple means- and nonmeans-tested entitlement pro-



1       grams to understand their cumulative costs and col-  
2       lective benefits.

3   **SEC. 503. SENSE OF HOUSE REGARDING THE ABOLISH-**  
4                   **MENT OF OBSOLETE AGENCIES AND FED-**  
5                   **ERAL SUNSET PROPOSALS.**

6       (a) The House finds the following:

7           (1) The National Commission on the Public  
8       Service's recent report, "Urgent Business For Amer-  
9       ica: Revitalizing The Federal Government For The  
10      21st Century," states that government missions are  
11      so widely dispersed among so many agencies that no  
12      coherent management is possible. The report also  
13      states that fragmentation leaves many gaps, incon-  
14      sistencies, and inefficiencies in government oversight  
15      and results in an unacceptable level of public health  
16      protection.

17          (2) According to the Commission, there are:  
18      more than 35 food safety laws administered by 12  
19      different federal agencies; 541 clean air, water, and  
20      waste programs in 29 federal agencies; 50 different  
21      programs to aid the homeless in eight different Fed-  
22      eral agencies; and 27 teen pregnancy programs oper-  
23      ated in nine Federal agencies; and 90 early child-  
24      hood programs scattered among 11 Federal agen-  
25      cies.



1           (3) According to the General Accounting Office  
2 (GAO), there are 163 programs with a job training  
3 or employment function, 64 welfare programs of a  
4 similar nature, and more than 500 urban aid pro-  
5 grams.

6           (4) GAO also indicates 13 agencies coordinate  
7 342 economic development programs, but there is  
8 very little or no coordination between them. This sit-  
9 uation has created a bureaucracy so complex that  
10 many local communities stop applying for economic  
11 assistance. At the same time, the GAO reports that  
12 these programs often serve as nothing more than  
13 funnels for pork, have "no significant effect" on the  
14 economy, and cost as much as \$\_\_\_\_\_ to cre-  
15 ate each job.

16           (5) In 1976, Colorado became the first state to  
17 implement a sunset mechanism. Today, about half of  
18 the Nation's States have some sort of sunset mecha-  
19 nism in effect to monitor their legislative branch  
20 agencies. On the Federal level, the United States  
21 Senate in 1978 overwhelmingly passed legislation to  
22 sunset most of the Government agencies by a vote  
23 of 87-1.

24           (6) In Texas, "sunsetting" has eliminated 44  
25 agencies and saved the taxpayers \$\_\_\_\_\_ mil-



1 lion compared with expenditures of \$ million for the  
2 Sunset Commission. Based on these estimates, for  
3 every dollar spent on the Sunset process, the State  
4 has received about \$ in return.

5 (b) It is the Sense of the House that legislation pro-  
6 viding for the orderly abolishment of obsolete Agencies  
7 and providing a federal sunset for government programs  
8 should be enacted during this Congress.

9 **SEC. 504. SENSE OF THE HOUSE REGARDING THE GOALS**  
10 **OF THIS CONCURRENT RESOLUTION AND**  
11 **THE ELIMINATION OF CERTAIN PROGRAMS.**

12 (a) The House of Representatives finds the following:

13 (1) The concurrent resolution on the budget for  
14 fiscal year 2006 should achieve the following key  
15 goals:

16 (A) Ensure adequate funding is available  
17 for essential government programs, in par-  
18 ticular defense and homeland security.

19 (B) Foster greater economic growth and  
20 increased domestic employment by eliminating  
21 those provisions in the tax code that discourage  
22 economic growth and job creation and by ex-  
23 tending existing tax relief provisions so as to  
24 prevent an automatic tax increase.



1 (C) Bring the Federal budget back into  
2 balance as soon as possible.

3 (2) The Government spends billions of dollars  
4 each year on programs and projects that are of mar-  
5 ginal value to the country as a whole.

6 (3) Funding for these lower priority programs  
7 should be viewed in light of the goals of this concur-  
8 rent resolution and whether or not continued fund-  
9 ing of these programs advances or hinders the  
10 achievement of these goals.

11 (4) This concurrent resolution assumes that  
12 funding for many lower priority programs will be re-  
13 duced or eliminated in order increase funding for de-  
14 fense and homeland security while at the same time  
15 controlling overall spending.

16 (b) It is the Sense of the House of Representatives  
17 that the following programs should be eliminated:

- 18 (1) Title X Family Planning.  
19 (2) Corporation for Public Broadcasting.  
20 (3) National Endowment for the Arts.  
21 (4) Legal Services Corporation.  
22 (5) the Advanced Technology Program.

