

AMENDMENT TO H.R. 5136, AS REPORTED
OFFERED BY MR. BRALEY OF IOWA

At the end of subtitle B of title XII, add the following new section:

1 **SEC. 12xx. REPORT ON LONG-TERM COSTS OF OPERATION**
2 **IRAQI FREEDOM AND OPERATION ENDURING**
3 **FREEDOM.**

4 (a) FINDINGS.—Congress finds the following:

5 (1) The United States has been engaged in
6 military operations in Afghanistan since October
7 2001 and in military operations in Iraq since March
8 2003.

9 (2) According to the Congressional Research
10 Service, through fiscal year 2009, Congress has ap-
11 propriated \$944,000,000,000 for the Department of
12 Defense, the Department of State, and for medical
13 costs paid by the Department of Veterans Affairs.
14 This amount includes \$683,000,000,000 for Iraq
15 and \$227,000,000,000 for Afghanistan.

16 (3) Over 90 percent of Department of Defense
17 funds for operations in Iraq and Afghanistan have
18 been provided as emergency funds in supplemental
19 or additional appropriations.

1 (4) The Congressional Budget Office and the
2 Congressional Research Service have stated that fu-
3 ture war costs are difficult to estimate because the
4 Department of Defense provides little information on
5 costs incurred to date, does not report outlays or ac-
6 tual expenditures for war because war and baseline
7 funds are mixed in the same accounts, and because
8 of a lack of information from the Department of De-
9 fense on many of the key factors that determine
10 costs, including personnel levels or the pace of oper-
11 ations.

12 (5) Over 2 million United States troops have
13 served in Iraq and Afghanistan since the beginning
14 of the conflicts.

15 (6) Over 4,400 United States troops and De-
16 partment of Defense civilian personnel have been
17 killed in Operation Iraqi Freedom and over 1,060
18 United States troops and Department of Defense ci-
19 vilian personnel have been killed in Operation En-
20 during Freedom.

21 (7) Over 1,340 service members have suffered
22 amputations as a result of their service in Iraq and
23 Afghanistan.

24 (8) More than 243,685 Iraq and Afghanistan
25 veterans have been treated for mental health condi-

1 tions, more than 129,654 Iraq and Afghanistan vet-
2 erans have been diagnosed with Post-Traumatic
3 Stress Disorder, and approximately 30,000 have a
4 confirmed Traumatic Brain Injury diagnosis.

5 (9) Approximately 46 percent of Iraq and Af-
6 ghanistan veterans have sought treatment at De-
7 partment of Veterans Affairs hospitals and clinics.

8 (10) The Independent Review Group on Reha-
9 bilitative Care and Administrative Processes at Wal-
10 ter Reed Army Medical Center and National Naval
11 Medical Center identified Traumatic Brain Injury,
12 Post-Traumatic Stress Disorder, increased survival
13 of severe burns, and traumatic amputations as the
14 four signature wounds of the current conflicts.

15 (11) The Independent Review Group report also
16 states that the recovery process “can take months or
17 years and must accommodate recurring or delayed
18 manifestations of symptoms, extended rehabilitation
19 and all the life complications that emerge over time
20 from such trauma”.

21 (b) REPORT REQUIREMENT; SCENARIOS.—Not later
22 than the date on which the budget of the United States
23 Government is submitted under section 1105(a) of title
24 31, United States Code, for fiscal year 2012, the Presi-
25 dent, with contributions from the Secretary of Defense,

1 the Secretary of State, and the Secretary of the Depart-
2 ment of Veterans Affairs, shall submit a report to Con-
3 gress containing an estimate of the long-term costs of Op-
4 eration Iraqi Freedom and Operation Enduring Freedom.
5 The report shall contain estimates for the following sce-
6 narios:

7 (1) The number of personnel deployed in sup-
8 port of Operation Iraqi Freedom and Operation En-
9 during Freedom is reduced from current levels to
10 approximately 150,000 by the end of fiscal year
11 2011, 65,000 by the end of fiscal year 2012, and
12 30,000 by the end of fiscal year 2013, and remains
13 at that level through fiscal year 2020.

14 (2) The number of personnel deployed in sup-
15 port of Operation Iraqi Freedom and Operation En-
16 during Freedom is increased from current levels to
17 approximately 235,000 by the end of fiscal year
18 2010, is reduced to 230,000 by the end of fiscal year
19 2011, is reduced to 195,000 by the end of fiscal year
20 2012, is reduced to 135,000 by the end of fiscal year
21 2013, is reduced to 80,000 by the end of fiscal year
22 2014, is reduced to 60,000 by the end of fiscal year
23 2015, and remains at that level through fiscal year
24 2020.

1 (3) An alternative scenario, defined by the
2 President and based on current war and withdrawal
3 plans, which takes into account expected troop levels
4 and the expected length of time that troops will be
5 deployed in support of Operation Iraqi Freedom and
6 Operation Enduring Freedom.

7 (c) SPECIAL CONSIDERATIONS.—The estimates re-
8 quired for each scenario shall make projections through
9 at least fiscal year 2020, shall be adjusted appropriately
10 for inflation, shall be based on historical trends, and to
11 the maximum extent practicable shall take into account
12 and specify the following:

13 (1) The total number of troops expected to be
14 activated and deployed to Iraq and Afghanistan dur-
15 ing the course of Operation Iraqi Freedom and Op-
16 eration Enduring Freedom. This number shall in-
17 clude all troops deployed in the region in support of
18 Operation Iraqi Freedom and Operation Enduring
19 Freedom and activated reservists in the United
20 States who are training, backfilling for deployed
21 troops, or supporting other Department of Defense
22 missions directly or indirectly related to Operation
23 Iraqi Freedom and Operation Enduring Freedom.
24 This number shall also break down activations and

1 deployments of Active Duty, Reservists, and Na-
2 tional Guard troops.

3 (2) The number of troops, including National
4 Guard and Reserve troops, who have served and who
5 are expected to serve multiple deployments.

6 (3) The number of contractors and private mili-
7 tary security firms that have been utilized and are
8 expected to be utilized during the course of the con-
9 flicts in Iraq and Afghanistan.

10 (4) The number of veterans currently suffering
11 and expected to suffer from Post-Traumatic Stress
12 Disorder, Traumatic Brain Injury, or other mental
13 injuries.

14 (5) The number of veterans currently in need of
15 and expected to be in need of prosthetic care and
16 treatment because of amputations incurred during
17 Operation Iraqi Freedom and Operation Enduring
18 Freedom.

19 (6) The current number of pending Department
20 of Veterans Affairs claims from Iraq and Afghani-
21 stan veterans, and the total number of Iraq and Af-
22 ghanistan veterans expected to seek disability com-
23 pensation benefits from the Department of Veterans
24 Affairs.

1 (7) The total number of troops who have been
2 killed and wounded in Iraq and Afghanistan to date,
3 including noncombat casualties, the total number of
4 troops expected to suffer injuries in Iraq and Af-
5 ghanistan, and the total number of troops expected
6 to be killed in Iraq and Afghanistan, including non-
7 combat casualties.

8 (8) Funding already appropriated for the De-
9 partment of Defense, the Department of State, and
10 the Department of Veterans Affairs for costs related
11 to the wars in Iraq and Afghanistan. This shall in-
12 clude an account of the amount of funding from reg-
13 ular Department of Defense, Department of State,
14 and Department of Veterans Affairs budgets that
15 has gone and will go to Iraq and Afghanistan.

16 (9) Current and future operational expendi-
17 tures, including funding for combat operations; de-
18 ploying, transporting, feeding, and housing troops
19 (including fuel costs); deployment of National Guard
20 and Reserve troops; the equipping and training of
21 Iraqi and Afghani forces; purchasing, upgrading,
22 and repairing weapons, munitions and other equip-
23 ment; and payments to other countries for logistical
24 assistance.

1 (10) Past, current, and future cost of govern-
2 ment contractors and private military security firms.

3 (11) Average annual cost for each troop and
4 combat brigade deployed in support of Operation
5 Iraqi Freedom and Operation Enduring Freedom,
6 including room and board, equipment and body
7 armor, transportation of troops and equipment (in-
8 cluding fuel costs), and operational costs.

9 (12) Current and future cost of combat-related
10 special pays and benefits, including reenlistment bo-
11 nuses.

12 (13) Current and future cost of activating Na-
13 tional Guard and Reserve forces and paying them on
14 a full-time basis.

15 (14) Current and future cost for reconstruction,
16 embassy operations and construction, and foreign
17 aid programs for Iraq and Afghanistan.

18 (15) Current and future cost of bases and other
19 infrastructure to support United States troops in
20 Iraq and Afghanistan.

21 (16) Current and future cost of providing
22 healthcare for returning veterans. This estimate
23 shall include the cost of mental health treatment for
24 veterans suffering from Post-Traumatic Stress Dis-
25 order and Traumatic Brain Injury, and other mental

1 problems as a result of their service in Operation
2 Iraqi Freedom and Operation Enduring Freedom.
3 This estimate shall also include the cost of lifetime
4 prosthetics care and treatment for veterans suffering
5 from amputations as a result of their service in Op-
6 eration Iraqi Freedom and Operation Enduring
7 Freedom.

8 (17) Current and future cost of providing De-
9 partment of Veterans Affairs disability benefits for
10 lifetime of veterans.

11 (18) Current and future cost of providing sur-
12 vivors' benefits to survivors of service members.

13 (19) Cost of bringing troops and equipment
14 home at the end of the wars, including cost of de-
15 mobilizing troops, transporting troops home (includ-
16 ing fuel costs), providing transition services from ac-
17 tive duty to veteran status, transporting equipment,
18 weapons, and munitions (including fuel costs), and
19 an estimate of the value of equipment which will be
20 left behind.

21 (20) Cost to restore the military and military
22 equipment, including the National Guard and Na-
23 tional Guard equipment, to full strength after the
24 wars.

1 (21) Cost of the administration's plan to per-
2 manently increase the Army and Marine Corps by
3 92,000.

4 (22) Amount of money borrowed to pay for the
5 wars in Iraq and Afghanistan, and the sources of
6 that money.

7 (23) Interest on borrowed money, including in-
8 terest for money already borrowed and anticipated
9 interest payments on future borrowing for the war
10 in Iraq and the war in Afghanistan to the extent all
11 spending associated with the war in Iraq and the
12 war in Afghanistan have been and will be financed
13 with borrowed money.

