

**SUBSTITUTE FOR THE AMENDMENT IN THE NA-  
TURE OF A SUBSTITUTE TO H.R. 1745, AS RE-  
PORTED  
OFFERED BY MR. CLEAVER OF MISSOURI**

In lieu of the matter proposed to be inserted by the amendment in the nature of a substitute, insert the following:

1 **SECTION 1. SHORT TITLE.**

2       This Act may be cited as the “Urban Jobs Act of  
3 2011”.

4 **SEC. 2. FINDINGS AND PURPOSE.**

5       (a) FINDINGS.—Congress finds the following:

6           (1) One-third of minority youth are unem-  
7 ployed.

8           (2) The labor force participation rate for per-  
9 sons without a high school diploma is 20 percentage  
10 points lower than the labor force participation rate  
11 for high school graduates.

12           (3) Nationally, approximately 70 percent of all  
13 students graduate from high school, but African-  
14 American and Hispanic students have a 55 percent  
15 or lower chance of graduating from high school.

1           (4) High school dropouts from the class of  
2 2004 will cost the Nation more than  
3 \$325,000,000,000 in lost wages, taxes, and produc-  
4 tivity over their lifetimes.

5           (5) Only 52 percent of students in the 50 larg-  
6 est cities in the United States graduate from high  
7 school. That rate is below the national high school  
8 graduation rate of 70 percent, and also falls short  
9 of the average high school graduation rate of 60 per-  
10 cent for urban districts across the Nation.

11           (6) Over a lifetime, a high school dropout  
12 earns, on average, about \$260,000 less than a high  
13 school graduate, and about \$1,000,000 less than a  
14 college graduate.

15           (7) Approximately 75 percent of State prison  
16 inmates and 59 percent of Federal prison inmates  
17 have not completed high school. Increasing the high  
18 school completion rate by 1 percent for all men ages  
19 20 to 60 would save the United States  
20 \$1,400,000,000 annually in reduced costs associated  
21 with crime.

22           (8) According to a recent study, a 10-percent  
23 increase in the male high school graduation rate  
24 would reduce arrest rates for murder and assault by

1 about 20 percent, motor vehicle theft by 13 percent,  
2 and arson by 8 percent.

3 (b) PURPOSE.—It is the purpose of this Act to pro-  
4 vide adequate resources for national nonprofit organiza-  
5 tions to prevent and reduce the disproportionate incarcer-  
6 ation of eligible youth, especially minority youth, and to  
7 prepare eligible youth for entry into employment, or edu-  
8 cation leading to employment, that places participants on  
9 a path to economic self-sufficiency and provides opportuni-  
10 ties for advancement, by providing a comprehensive set of  
11 services that includes job training, education, and support  
12 services.

13 **SEC. 3. URBAN JOBS PROGRAMS.**

14 (a) IN GENERAL.—Subtitle D of title I of the Work-  
15 force Investment Act of 1998 is amended by inserting  
16 after section 173A (29 U.S.C. 2918a) the following:

17 **“SEC. 173B. URBAN JOBS PROGRAMS.**

18 “(a) PURPOSE.—The purpose of this section is to  
19 provide, through competitive grants, needed resources for  
20 the following objectives:

21 “(1) To establish a feeder system for youth  
22 ages 18 through 24, who are out-of-school youth or  
23 are or have been subject to the criminal justice proc-  
24 ess, in urban communities, into employment, or edu-  
25 cation leading to employment, through national

1 intermediaries that have demonstrated effectiveness  
2 in conducting outreach to, and serving, eligible youth  
3 through a national network of community-based af-  
4 filiates.

5 “(2) To provide a holistic approach for pre-  
6 paring eligible youth in urban communities for entry  
7 into employment, or education leading to employ-  
8 ment, through a comprehensive set of services.

9 “(3) To prevent and reduce the dispropor-  
10 tionate incarceration of eligible youth in urban com-  
11 munities, including minority youth.

12 “(b) DEFINITIONS.—In this section:

13 “(1) COMMUNITY-BASED AFFILIATE.—The term  
14 ‘community-based affiliate’ means a community-  
15 based organization that is an affiliate of a national  
16 intermediary.

17 “(2) ELIGIBLE YOUTH.—The term ‘eligible  
18 youth’ means individuals ages 18 through 24 who—

19 “(A) are not enrolled in secondary or post-  
20 secondary school; or

21 “(B) are or have been subject to any stage  
22 of the criminal justice process.

23 “(3) NATIONAL INTERMEDIARY.—The term  
24 ‘national intermediary’ means a national private  
25 nonprofit community-based organization that—

1           “(A) has an affiliate network comprised of  
2           community-based organizations in at least 50 or  
3           more urban communities;

4           “(B) has demonstrated expertise and effec-  
5           tiveness in conducting outreach to eligible youth  
6           and providing workforce investment activities to  
7           such youth; and

8           “(C) has operated in 25 States continu-  
9           ously for more than 20 years.

10          “(4) RECIDIVISM.—The term ‘recidivism’  
11          means a tendency to return to criminal behavior.

12          “(5) UNSUBSIDIZED JOB.—The term ‘unsub-  
13          sidized job’ means an employment position with an  
14          employer—

15                 “(A) that pays the wages for the position;  
16                 and

17                 “(B) that does not receive public funds for  
18                 the creation and maintenance of the employ-  
19                 ment position.

20          “(6) URBAN JOBS PROGRAM.—The term ‘Urban  
21          Jobs Program’ means an Urban Jobs Program  
22          funded under subsection (c).

23          “(c) URBAN JOBS PROGRAM GRANTS.—

24                 “(1) GRANTS.—The Secretary is authorized to  
25                 make grants, on a competitive basis, to national

1 intermediaries for the purpose of carrying out Urban  
2 Jobs Programs that provide a comprehensive set of  
3 services to eligible youth in urban communities to  
4 provide such youth with a pathway to employment,  
5 or education leading to employment.

6 “(2) APPLICATION.—

7 “(A) FORM AND PROCEDURE.—To be eligi-  
8 ble to receive a grant under this subsection, a  
9 national intermediary shall submit an applica-  
10 tion at such time, in such manner, and accom-  
11 panied by such information as the Secretary  
12 may require.

13 “(B) MINIMUM REQUIREMENTS.—The Sec-  
14 retary shall require that the application contain,  
15 at a minimum—

16 “(i) a request for the grant, specifying  
17 the amount of the grant requested and  
18 proposed uses of the grant funds;

19 “(ii) a description of how the national  
20 intermediary will meet, for participants in  
21 the Urban Jobs Program, goals consisting  
22 of—

23 “(I) increased long-term employ-  
24 ment in unsubsidized jobs;

25 “(II) reduced recidivism;

1                   “(III) increased attainment of  
2                   the recognized equivalent of a high  
3                   school diploma;

4                   “(IV) improved literacy and  
5                   numeracy; and

6                   “(V) increased attainment of in-  
7                   dustry-recognized certificates or cre-  
8                   dentials, or preparation for entry into  
9                   an institution of higher education  
10                  without need for further remediation;

11                  “(iii) a description of underlying sup-  
12                  ports for the program, including—

13                         “(I) engaged community part-  
14                         ners;

15                         “(II) staff expertise in youth de-  
16                         velopment; and

17                         “(III) demonstrated under-  
18                         standing of youth characteristics;

19                         “(iv) a description of how the pro-  
20                         gram will enable program participants to  
21                         achieve outcomes consisting of—

22                                 “(I) creation of caring relation-  
23                                 ships with peers and staff;

24                                 “(II) creation of goals (such as  
25                                 the attainment described in clause

1 (ii)(III), attainment of employment,  
2 admission to or completion of a degree  
3 at an institution of higher education,  
4 attainment of industry-recognized cer-  
5 tificates or credentials, or preparation  
6 for entry into an institution of higher  
7 education without need for further re-  
8 mediation);  
9 “(III) participation in opportuni-  
10 ties to contribute to the community  
11 through service or volunteerism;  
12 “(IV) development of 21st cen-  
13 tury workplace skills, including critical  
14 thinking and collaboration;  
15 “(V) development of a sense of  
16 responsibility for one’s future;  
17 “(VI) development of plans or  
18 strategies to meet one’s goals;  
19 “(VII) reduction of risk-taking  
20 behaviors;  
21 “(VIII) achievement of improved  
22 educational outcomes (such as  
23 numeracy, literacy, or the attainment  
24 described in clause (ii)(II));

1                   “(IX) achievement of improved  
2                   employment outcomes; and

3                   “(X) reduction of recidivism; and

4                   “(v) a description of activities to be  
5                   provided through the Urban Jobs Program  
6                   that lead to the attainment of industry-rec-  
7                   ognized certificates or credentials described  
8                   in paragraph (3).

9                   “(3) ELIGIBLE ACTIVITIES.—A national inter-  
10                  mediary that receives a grant under this subsection  
11                  shall use the funds made available through the grant  
12                  to carry out an Urban Jobs Program, which shall in-  
13                  clude the following comprehensive set of services:

14                  “(A) Case management, through an indi-  
15                  vidual responsible for helping participants navi-  
16                  gate the Urban Jobs Program activities.

17                  “(B) Educational services, including skill  
18                  assessment, reading and math remediation,  
19                  educational enrichment, services involving prep-  
20                  aration for and opportunities for attainment of  
21                  the recognized equivalent of a high school di-  
22                  ploma, services that connect to career pathways  
23                  such as opportunities for attainment of indus-  
24                  try-recognized certificates or credentials or for  
25                  preparation for entry into an institution of

1 higher education without the need for further  
2 remediation, and postsecondary education.

3 “(C) Employment and job readiness activi-  
4 ties, including mentoring, community service  
5 opportunities, internships, on-the-job training,  
6 occupational skills training, personal develop-  
7 ment, and unsubsidized jobs.

8 “(D) Support services, health and nutri-  
9 tion service referral, substance abuse counseling  
10 and treatment, and provision of housing assist-  
11 ance, interpersonal and basic living skills, and  
12 transportation, child care, clothing, and other  
13 assistance as needed.

14 “(4) LIMITATION.—Not more than 2 percent of  
15 the funds appropriated for any fiscal year under sec-  
16 tion 174(d) may be used for expenses associated  
17 with carrying out this subsection.

18 “(d) REPORTS.—

19 “(1) IN GENERAL.—Not later than August 1  
20 following each program year for which amounts are  
21 made available to carry out this section, the Sec-  
22 retary of Labor shall submit to the Committee on  
23 Education and the Workforce of the House of Rep-  
24 resentatives and the Committee on Health, Edu-  
25 cation, Labor, and Pensions of the Senate, a report

1 that details the progress made under this section in  
2 establishing Urban Jobs Programs through national  
3 intermediaries.

4 “(2) INAPPLICABILITY OF SECTION 172.—The  
5 program shall not be subject to evaluations required  
6 under section 172.

7 “(e) NATIONAL JOBS COUNCIL ADVISORY COM-  
8 MITTEE.—

9 “(1) ESTABLISHMENT.—The Secretary of  
10 Labor shall establish a committee to be known as  
11 the National Jobs Council Advisory Committee (re-  
12 ferred to in this subsection as the ‘Committee’).

13 “(2) MEMBERSHIP.—The Committee shall be  
14 comprised of 11 members, appointed by the Sec-  
15 retary, consisting of—

16 “(A) 3 individuals from the private sector,  
17 who are senior human resources or diversity  
18 employees with national or regional responsibil-  
19 ities, and who have experience in oversight that  
20 includes hiring, employee training, or overseeing  
21 employee relations;

22 “(B) 5 representatives of employers in  
23 high-impact, high-growth industries, as defined  
24 by the Secretary;

1           “(C) 1 national intermediary staff member;  
2           and

3           “(D) 2 representatives from the Depart-  
4           ment of Labor.

5           “(3) PERIOD OF APPOINTMENT; VACANCIES.—  
6           Members shall be appointed for the life of the Com-  
7           mittee. Any vacancy in the Committee shall not af-  
8           fect the powers of the Committee, but shall be filled  
9           in the same manner as the original appointment was  
10          made.

11          “(4) DUTIES.—

12           “(A) ANALYSIS.—The Committee shall  
13           analyze, and prepare recommendations for the  
14           Secretary concerning—

15           “(i) the design and operation of the  
16           program carried out under this section;

17           “(ii) long-term strategic priorities for  
18           the program; and

19           “(iii) the formulation and application  
20           of guidelines related to activities carried  
21           out under the program.

22           “(B) REPORTS.—The Committee shall pre-  
23           pare and submit to the Secretary periodic re-  
24           ports containing the recommendations described  
25           in subparagraph (A).

1           “(5) PERSONNEL.—

2                   “(A) TRAVEL EXPENSES.—The members  
3 of the Committee shall not receive compensa-  
4 tion for the performance of services for the  
5 Committee, but shall be allowed travel expenses,  
6 including per diem in lieu of subsistence, at  
7 rates authorized for employees of agencies  
8 under subchapter I of chapter 57 of title 5,  
9 United States Code, while away from their  
10 homes or regular places of business in the per-  
11 formance of services for the Committee. Not-  
12 withstanding section 1342 of title 31, United  
13 States Code, the Secretary may accept the vol-  
14 untary and uncompensated services of members  
15 of the Committee.

16                   “(B) DETAIL OF GOVERNMENT EMPLOY-  
17 EES.—Any Federal Government employee may  
18 be detailed to the Committee without reim-  
19 bursement, and such detail shall be without  
20 interruption or loss of civil service status or  
21 privilege.

22                   “(6) PERMANENT COMMITTEE.—Section 14 of  
23 the Federal Advisory Committee Act (5 U.S.C.  
24 App.) shall not apply to the Committee.

1           “(f) SENSE OF CONGRESS REGARDING LOCAL ADVI-  
2 SORY COMMITTEES.—It is the sense of Congress that—

3           “(1) a community-based affiliate receiving fund-  
4 ing under this section should establish a local jobs  
5 council advisory committee to aid in establishing  
6 support from the local community for and guiding  
7 the local implementation of the program; and

8           “(2) not less than  $\frac{1}{3}$  of the members the com-  
9 mittee should be employers in high-impact, high-  
10 growth industries in the locality.”.

11           (b) FUNDING.—Section 174 of the Workforce Invest-  
12 ment Act of 1998 (29 U.S.C. 2919) is amended by adding  
13 at the end the following:

14           “(d) URBAN JOBS PROGRAMS.—There is authorized  
15 to be appropriated to carry out section 173B—

16           “(1) \$20,000,000 for fiscal year 2012;

17           “(2) \$30,000,000 for fiscal year 2013;

18           “(3) \$40,000,000 for fiscal year 2014;

19           “(4) \$50,000,000 for fiscal year 2015; and

20           “(5) \$60,000,000 for fiscal year 2016.”.

21           (c) CONFORMING AMENDMENT.—The table of con-  
22 tents in section 1(b) of the Workforce Investment Act of  
23 1998 is amended—

24           (1) by inserting a period at the end of the item  
25 relating to section 173A; and

1 (2) by inserting after the item relating to sec-

2 tion 173A the following:

“Sec. 173B. Urban jobs programs.”.

Amend the title so as to read: “A Bill to amend the Workforce Investment Act of 1998 to authorize the Secretary of Labor to provide grants for Urban Jobs Programs, and for other purposes.”.

