

1 (C) for the mass transit category,
2 \$1,436,000,000 in new budget authority, and
3 \$6,551,000,000 in outlays;

4 (2) for fiscal year 2004—

5 (A) \$782,999,000,000 in new budget au-
6 thority and \$822,563,000,000 in outlays for the
7 discretionary category;

8 (B) for the highway category,
9 \$31,555,000,000 in outlays; and

10 (C) for the mass transit category,
11 \$1,461,000,000 in new budget authority, and
12 \$6,634,000,000 in outlays; and

13 (3) for fiscal year 2005—

14 (A) \$812,598,000,000 in new budget au-
15 thority, and \$817,883,000,000 in outlays for
16 the discretionary category;

17 (B) for the highway category,
18 \$33,393,000,000 in outlays; and

19 (C) for the mass transit category
20 \$1,488,000,000 in new budget authority, and
21 \$6,726,000,000 in outlays;

22 as adjusted in conformance with subsection (c).

23 (b) DISCRETIONARY SPENDING POINT OF ORDER IN
24 THE SENATE.—



1 (1) IN GENERAL.—Except as otherwise pro-
2 vided in this subsection, it shall not be in order in
3 the Senate to consider any bill or resolution (or
4 amendment, motion, or conference report on that bill
5 or resolution) that would exceed any of the discre-
6 tionary spending limits in this section.

7 (2) WAIVER.—This subsection may be waived
8 or suspended in the Senate only by the affirmative
9 vote of three-fifths of the Members, duly chosen and
10 sworn.

11 (3) APPEALS.—Appeals in the Senate from the
12 decisions of the Chair relating to any provision of
13 this subsection shall be limited to 1 hour, to be
14 equally divided between, and controlled by, the ap-
15 pellant and the manager of the bill or joint resolu-
16 tion, as the case may be. An affirmative vote of
17 three-fifths of the Members of the Senate, duly cho-
18 sen and sworn, shall be required to sustain an ap-
19 peal of the ruling of the Chair on a point of order
20 raised under this subsection.

21 (c) ADJUSTMENTS.—

22 (1) IN GENERAL.—

23 (A) CHAIRMAN.—After the reporting of a
24 bill or joint resolution, or the offering of an
25 amendment thereto or the submission of a con-



1 ference report thereon, the chairman of the
2 Committee on the Budget may make the ad-
3 justments set forth in subparagraph (B) for the
4 amount of new budget authority in that meas-
5 ure (if that measure meets the requirements set
6 forth in paragraph (2)) and the outlays flowing
7 from that budget authority.

8 (B) MATTERS TO BE ADJUSTED.—The ad-
9 justments referred to in subparagraph (A) are
10 to be made to—

11 (i) the discretionary spending limits, if
12 any, set forth in the appropriate concur-
13 rent resolution on the budget;

14 (ii) the allocations made pursuant to
15 the appropriate concurrent resolution on
16 the budget pursuant to section 302(a) of
17 the Congressional Budget Act of 1974; and

18 (iii) the budgetary aggregates as set
19 forth in the appropriate concurrent resolu-
20 tion on the budget.

21 (2) AMOUNTS OF ADJUSTMENTS.—The adjust-
22 ment referred to in paragraph (1) shall be—

23 (A) an amount provided for transportation
24 under section 411; and



1 (B) an amount provided for the fiscal year
2 2003 supplemental appropriation pursuant to
3 section 421.

4 (3) REPORTING REVISED SUBALLOCATIONS.—
5 Following any adjustment made under paragraph
6 (1), the Committee on Appropriations of the Senate
7 shall report appropriately revised suballocations
8 under section 302(b) to carry out this subsection.

9 **SEC. 505. PAY-AS-YOU-GO POINT OF ORDER IN THE SENATE.**

10 (a) POINT OF ORDER.—

11 (1) IN GENERAL.—It shall not be in order in
12 the Senate to consider any direct spending or rev-
13 enue legislation that would increase the on-budget
14 deficit or cause an on-budget deficit for any one of
15 the three applicable time periods as measured in
16 paragraphs (5) and (6).

17 (2) APPLICABLE TIME PERIODS.—For purposes
18 of this subsection, the term “applicable time period”
19 means any 1 of the 3 following periods:

20 (A) The first year covered by the most re-
21 cently adopted concurrent resolution on the
22 budget.

23 (B) The period of the first 5 fiscal years
24 covered by the most recently adopted concu-
25 rent resolution on the budget.



1 (C) The period of the 5 fiscal years fol-
2 lowing the first 5 fiscal years covered in the
3 most recently adopted concurrent resolution on
4 the budget.

5 (3) DIRECT-SPENDING LEGISLATION.—For pur-
6 poses of this subsection and except as provided in
7 paragraph (4), the term “direct-spending legisla-
8 tion” means any bill, joint resolution, amendment,
9 motion, or conference report that affects direct
10 spending as that term is defined by, and interpreted
11 for purposes of, the Balanced Budget and Emer-
12 gency Deficit Control Act of 1985.

13 (4) EXCLUSION.—For purposes of this sub-
14 section, the terms “direct-spending legislation” and
15 “revenue legislation” do not include—

16 (A) any concurrent resolution on the budg-
17 et; or

18 (B) any provision of legislation that affects
19 the full funding of, and continuation of, the de-
20 posit insurance guarantee commitment in effect
21 on the date of enactment of the Budget En-
22 forcement Act of 1990.

23 (5) BASELINE.—Estimates prepared pursuant
24 to this section shall—



1 (A) use the baseline surplus or deficit used
2 for the most recently adopted concurrent resolu-
3 tion on the budget as adjusted for any changes
4 in revenues or direct spending assumed by such
5 resolution; and

6 (B) be calculated under the requirements
7 of subsections (b) through (d) of section 257 of
8 the Balanced Budget and Emergency Deficit
9 Control Act of 1985 for fiscal years beyond
10 those covered by that concurrent resolution on
11 the budget.

12 (6) PRIOR SURPLUS.—If direct spending or rev-
13 enue legislation increases the on-budget deficit or
14 causes an on-budget deficit when taken individually,
15 it must also increase the on-budget deficit or cause
16 an on-budget deficit when taken together with all di-
17 rect spending and revenue legislation enacted since
18 the beginning of the calendar year not accounted for
19 in the baseline under paragraph (5)(A), except that
20 direct spending or revenue effects resulting in net
21 deficit reduction enacted pursuant to reconciliation
22 instructions since the beginning of that same cal-
23 endar year shall not be available.



1 (b) WAIVER.—This section may be waived or sus-
2 pended in the Senate only by the affirmative vote of three-
3 fifths of the Members, duly chosen and sworn.

4 (c) APPEALS.—Appeals in the Senate from the deci-
5 sions of the Chair relating to any provision of this section
6 shall be limited to 1 hour, to be equally divided between,
7 and controlled by, the appellant and the manager of the
8 bill or joint resolution, as the case may be. An affirmative
9 vote of three-fifths of the Members of the Senate, duly
10 chosen and sworn, shall be required to sustain an appeal
11 of the ruling of the Chair on a point of order raised under
12 this section.

13 (d) DETERMINATION OF BUDGET LEVELS.—For
14 purposes of this section, the levels of new budget author-
15 ity, outlays, and revenues for a fiscal year shall be deter-
16 mined on the basis of estimates made by the Committee
17 on the Budget of the Senate.

18 (e) SUNSET.—This section shall expire on September
19 30, 2008.

20 **SEC. 506. COMPLIANCE WITH SECTION 13301 OF THE BUDG-**
21 **ET ENFORCEMENT ACT OF 1990.**

22 (a) IN GENERAL.—In the House, notwithstanding
23 section 302(a)(1) of the Congressional Budget Act of
24 1974 and section 13301 of the Budget Enforcement Act
25 of 1990, the joint explanatory statement accompanying



1 the conference report on any concurrent resolution on the
2 budget shall include in its allocation under section 302(a)
3 of the Congressional Budget Act of 1974 to the Committee
4 on Appropriations amounts for the discretionary adminis-
5 trative expenses of the Social Security Administration.

6 (b) SPECIAL RULE.—In the House, except as pro-
7 vided by section 401(a), for purposes of applying section
8 302(f) of the Congressional Budget Act of 1974, estimates
9 of the level of total new budget authority and total outlays
10 provided by a measure shall include any discretionary
11 amounts provided for the Social Security Administration.

12 **SEC. 507. APPLICATION AND EFFECT OF CHANGES IN ALLO-**
13 **CATIONS AND AGGREGATES.**

14 (a) APPLICATION.—Any adjustments of allocations
15 and aggregates made pursuant to this resolution shall—

16 (1) apply while that measure is under consider-
17 ation;

18 (2) take effect upon the enactment of that
19 measure; and

20 (3) be published in the Congressional Record as
21 soon as practicable.

22 (b) EFFECT OF CHANGED ALLOCATIONS AND AG-
23 GREGATES.—Revised allocations and aggregates resulting
24 from these adjustments shall be considered for the pur-



1 poses of the Congressional Budget Act of 1974 as alloca-
2 tions and aggregates contained in this resolution.

3 (c) BUDGET COMMITTEE DETERMINATIONS.—For
4 purposes of this resolution—

5 (1) the levels of new budget authority, outlays,
6 direct spending, new entitlement authority, revenues,
7 deficits, and surpluses for a fiscal year or period of
8 fiscal years shall be determined on the basis of esti-
9 mates made by the appropriate Committee on the
10 Budget; and

11 (2) such chairman may make any other nec-
12 essary adjustments to such levels to carry out this
13 resolution.

14 (d) ENFORCEMENT IN THE HOUSE.—In the House,
15 for the purpose of enforcing this concurrent resolution,
16 sections 302(f) and 311(a) of the Congressional Budget
17 Act of 1974 shall apply to fiscal year 2004 and the total
18 for fiscal year 2004 and the four ensuing fiscal years.

19 **SEC. 508. ADJUSTMENTS TO REFLECT CHANGES IN CON-**
20 **CEPTS AND DEFINITIONS.**

21 In the House or in the Senate, upon the enactment
22 of a bill or joint resolution providing for a change in con-
23 cepts or definitions, the appropriate chairman of the Com-
24 mittee on the Budget shall make adjustments to the levels
25 and allocations in this resolution in accordance with sec-



1 tion 251(b) of the Balanced Budget and Emergency Def-
2 icit Control Act of 1985 (as in effect prior to September
3 30, 2002).

4 **TITLE VI—SENSE OF THE**
5 **SENATE**

6 **SEC. 601. SENSE OF THE SENATE ON FEDERAL EMPLOYEE**
7 **PAY.**

8 It is the sense of the Senate that rates of compensa-
9 tion for civilian employees of the United States should be
10 adjusted at the same time, and in the same proportion,
11 as are rates of compensation for members of the uni-
12 formed services.

13 **SEC. 602. SENSE OF THE SENATE REGARDING PELL**
14 **GRANTS.**

15 It is the sense of the Senate that the levels in this
16 resolution assume that within the discretionary allocation
17 provided to the Committee on Appropriations the max-
18 imum Pell Grant award should be raised to the maximum
19 extent practicable.

20 **SEC. 603. SENSE OF THE SENATE ON EMERGENCY AND DIS-**
21 **ASTER ASSISTANCE FOR LIVESTOCK AND AG-**
22 **RICULTURE PRODUCERS.**

23 It is the sense of the Senate that the Senate develop
24 a long-term drought plan that effectively recognizes the
25 recurring nature of drought cycles and adequately sup-



1 ports emergency and disaster assistance to livestock and
2 agricultural producers hurt by drought and that the Sen-
3 ate establish an agricultural reserve to fund these activi-
4 ties.

5 **SEC. 604. SOCIAL SECURITY RESTRUCTURING.**

6 It is the sense of the Senate that—

7 (1) the President, the Congress and the Amer-
8 ican people (including seniors, workers, women, mi-
9 norities, and disabled persons) should work together
10 at the earliest opportunity to enact legislation to
11 achieve a solvent and permanently sustainable Social
12 Security system; and

13 (2) Social Security reform must—

14 (A) protect current and near retirees from
15 any changes to Social Security benefits;

16 (B) reduce the pressure on future tax-
17 payers and on other budgetary priorities;

18 (C) provide benefit levels that adequately
19 reflect individual contributions to the Social Se-
20 curity System; and

21 (D) preserve and strengthen the safety net
22 for vulnerable populations, including the dis-
23 abled and survivors.



1 SEC. 605. SENSE OF THE SENATE CONCERNING STATE FIS-
2 CAL RELIEF.

3 It is the Sense of the Senate that the functional totals
4 in this resolution assume that any legislation enacted to
5 provide economic growth for the United States should in-
6 clude not less than \$30,000,000,000 for State fiscal relief
7 over the next 18 months (of which at least half should
8 be provided through a temporary increase in the Federal
9 medical assistance percentage (FMAP)).

10 SEC. 606. FEDERAL AGENCY REVIEW COMMISSION.

11 It is the sense of the Senate that a commission should
12 be established to review Federal domestic agencies, and
13 programs within such agencies, with the express purpose
14 of providing Congress with recommendations, and legisla-
15 tion to implement those recommendations, to realign or
16 eliminate government agencies and programs that are du-
17 plicative, wasteful, inefficient, outdated, or irrelevant, or
18 have failed to accomplish their intended purpose.

19 SEC. 607. SENSE OF THE SENATE REGARDING HIGHWAY
20 SPENDING.

21 (a) FINDINGS.—The Senate makes the following
22 findings:

23 (1) Highway construction funding should in-
24 crease over current levels.



1 (2) The Senate Budget Committee-passed
2 budget resolution increases highway funding above
3 the President's request.

4 (3) All vehicles, whether they are operated by
5 gasoline, gasohol, or electricity, do damage to our
6 highways.

7 (4) As set out in TEA-21, the direct relation-
8 ship between excise taxes and highway spending
9 makes sense and should be maintained.

10 (5) Highways should be funded through user
11 fees such as excise taxes and not through the Gen-
12 eral Fund of the Treasury.

13 (b) SENSE OF THE SENATE.—It is the sense of the
14 Senate that the Senate should only consider legislation
15 that increases highway spending if such legislation
16 changes highway user fees to pay for such increased
17 spending.

18 **SEC. 608. SENSE OF THE SENATE ON REPORTS ON LIABIL-**
19 **ITIES AND FUTURE COSTS.**

20 It is the sense of the Senate that the Congressional
21 Budget Office shall consult with the Committee on the
22 Budget of the Senate in order to prepare a report
23 containing—

24 (1) an estimate of the unfunded liabilities of the
25 Federal Government;



1 **SEC. 611. SENSE OF THE SENATE CONCERNING NATIVE**
2 **AMERICAN HEALTH.**

3 It is the sense of the Senate that Congress has recog-
4 nized the importance of Native American health. In 1997,
5 Congress enacted a program to spend \$30,000,000 a year
6 on research and treatment on diabetes in the Native
7 American community. This amount was increased to
8 \$100,000,000 a year in 2000 and further increased to
9 \$150,000,000 a year in 2002. This is a 500 percent in-
10 crease since 1997. This priority focuses on prevention and
11 treatment for a major disease in the Native American
12 community.

13 **SEC. 612. SENSE OF THE SENATE ON PROVIDING TAX AND**
14 **OTHER INCENTIVES TO REVITALIZE RURAL**
15 **AMERICA.**

16 It is the sense of the Senate that if tax relief meas-
17 ures are enacted in accordance with the assumptions in
18 the budget resolution in this session of Congress, such leg-
19 islation should include incentives to help rural commu-
20 nities attract individuals to live and work and start and
21 grow a business in those communities.

22 **SEC. 613. SENSE OF THE SENATE CONCERNING CHILDREN'S**
23 **GRADUATE MEDICAL EDUCATION.**

24 It is the sense of the Senate that, for fiscal year
25 2004, children's graduate medical education should be
26 funded at \$305,000,000.

1 SEC. 614. SENSE OF THE SENATE ON FUNDING FOR CRIMI-
2 NAL JUSTICE.

3 It is the sense of the Senate that the funding levels
4 in this resolution assume that the programs authorized
5 under the Crime Identification Technology Act of 1998
6 to improve the justice system will be fully funded at the
7 levels authorized for each of the fiscal years 2004 through
8 2007.

9 SEC. 615. SENSE OF THE SENATE CONCERNING FUNDING
10 FOR DRUG TREATMENT PROGRAMS.

11 It is the sense of the Senate that the functional totals
12 in this resolution assume that up to \$20,000,000 from
13 funds designated, but not obligated, for travel and admin-
14 istrative expenses, from drug interdiction activities should
15 be used for service-oriented targeted grants for the utiliza-
16 tion of substances that block the craving for heroin and
17 that are newly approved for such use by the Food and
18 Drug Administration.

19 SEC. 616. SENSE OF SENATE CONCERNING FREE TRADE
20 AGREEMENT WITH THE UNITED KINGDOM.

21 It is the sense of the Senate that the President should
22 negotiate a free trade agreement with the United King-
23 dom.



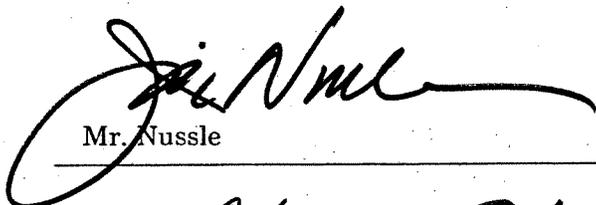
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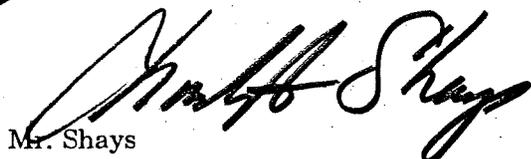
And the Senate agree to the same.

*Managers on the part of the
HOUSE*

*Managers on the part of the
SENATE*



Mr. Nussle



Mr. Shays

~~Mr. [unclear]~~

<i>Managers on the part of the HOUSE</i>	<i>Managers on the part of the SENATE</i>
	Mr. Nickles 
	 Mr. Domenici
	 Mr. Grassley
	 Mr. Gregg
	Mr. Conrad
	Mr. Hingey
	Mr. Coburn

JOINT EXPLANATORY STATEMENT OF THE COMMITTEE OF
CONFERENCE

The managers on the part of the House and the Senate at the conference on the disagreeing votes of the two Houses on the amendment of the Senate to the concurrent resolution (H. Con. Res. 95), establishing the congressional budget for the United States Government for fiscal year 2004 and setting forth appropriate budgetary levels for fiscal years 2003 and 2005 through 2013, submit the following joint statement to the House and the Senate in explanation of the effect of the action agreed upon by the managers and recommended in the accompanying conference report:

The Senate amendment struck all of the House bill after the enacting clause and inserted a substitute text.

The House recedes from its disagreement to the amendment of the Senate with an amendment that is a substitute for the House bill and the Senate amendment. The differences between the House bill, the Senate amendment, and the substitute agreed to in conference are noted below, except for clerical corrections, conforming changes made necessary by agreements reached by the conferees, and minor drafting and clarifying changes.

JOINT EXPLANATORY STATEMENT OF THE COMMITTEE OF CONFERENCE

The managers on the part of the House and the Senate at the conference on disagreeing votes of the two Houses on the amendment of the Senate to the concurrent resolution (House Concurrent Resolution 95), establishing the congressional budget for the United States Government for fiscal year 2004, revising the congressional budget for the United States Government for fiscal year 2003, and setting forth appropriate budgetary levels for each of fiscal years 2005 through 2013, submit the following joint statement to the House and the Senate in explanation of the effect of the action agreed upon by the managers and recommend in the accompanying conference report:

The Senate amendment struck all out of the House resolution after the resolving clause and inserted a substitute text.

The House recedes from its disagreement to the amendment of the Senate with an amendment which is a substitute for the House resolution and the Senate amendment.

DISPLAYS AND AMOUNTS

The contents of concurrent budget resolutions are set forth in section 301(a) of the Congressional Budget Act of 1974. The years in this document are fiscal years unless otherwise indicated.

House Resolution

The House budget resolution includes all of the items required as part of a concurrent budget resolution under section 301(a) of the Congressional Budget Act other than the spending and revenue levels for Social Security (which is used to enforce a point of order applicable only in the Senate).

Senate Amendment

The Senate amendment includes all of the items required under section 301(a) of the Congressional Budget Act. As permitted under section 301(b) of the Congressional Budget Act, Section 101(6) of the Senate amendment includes advisory levels on debt held by the public.

Conference Agreement

The Conference Agreement includes all of the items required by section 301(a) of the Congressional Budget Act.

AGGREGATE AND FUNCTION LEVELS

The following tables are included in this section:

Conference Report on the Fiscal Year 2004 Budget Resolution: Total Spending and Revenues

Conference Report on the Fiscal Year 2004 Budget Resolution: Discretionary Spending

Conference Report on the Fiscal Year 2004 Budget Resolution: Mandatory Spending

House-Passed Fiscal Year 2004 Budget Resolution: Total Spending and Revenues

House-Passed Fiscal Year 2004 Budget Resolution: Discretionary Spending

House Passed Fiscal Year 2004 Budget Resolution: Mandatory Spending

Senate-Passed Fiscal Year 2004 Amendment: Aggregate and Function Levels

CONFERENCE REPORT ON THE FISCAL YEAR 2004 BUDGET RESOLUTION: TOTAL SPENDING AND REVENUES

(Dollars in billions)

Fiscal Year	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2004-08	2004-13
SUMMARY													
Total Spending:	2,231,122	2,247,860	2,387,012	2,529,740	2,652,819	2,782,789	2,905,038	3,024,490	3,156,932	3,264,724	3,412,316	12,600,220	28,363,720
BA	2,181,910	2,268,230	2,375,351	2,493,643	2,607,179	2,737,405	2,866,279	2,992,306	3,133,830	3,229,310	3,386,854	12,481,808	28,090,387
OT	1,862,613	1,861,004	1,990,236	2,122,301	2,232,829	2,348,872	2,454,439	2,555,612	2,669,462	2,754,007	2,875,121	10,555,242	23,863,883
On-Budget:	1,815,395	1,883,834	1,981,402	2,089,299	2,190,576	2,307,259	2,419,846	2,527,898	2,651,220	2,723,935	2,855,491	10,452,370	23,630,760
Off-Budget:	388,509	386,856	396,776	407,439	419,990	433,917	450,599	468,878	487,470	510,717	537,195	2,044,978	4,493,837
BA	366,515	384,396	393,949	404,344	416,603	430,146	446,433	464,408	482,610	506,375	531,363	2,029,438	4,459,627
OT	1,834,718	1,883,273	2,081,650	2,276,573	2,441,399	2,586,273	2,772,894	2,923,691	3,062,692	3,239,140	3,423,675	11,269,168	26,691,260
Revenues	1,303,111	1,325,452	1,493,875	1,657,511	1,790,251	1,901,844	2,053,762	2,167,937	2,270,540	2,409,572	2,553,985	8,163,933	19,624,729
On-budget	531,607	557,821	587,775	619,062	651,148	684,429	719,132	755,754	792,152	829,568	869,690	3,100,235	7,066,531
Off-budget	-347,192	-384,957	-293,701	-217,070	-165,780	-151,132	-93,385	-68,615	-71,138	-9,830	36,821	-1,212,640	-1,399,127
Surplus/Deficit (-):	-512,284	-558,382	-487,527	-431,788	-400,325	-405,415	-366,084	-359,961	-380,680	-314,363	-301,506	-2,283,437	-4,006,031
Total	165,092	173,425	193,826	214,718	234,545	254,283	272,699	291,946	309,542	324,193	338,327	1,070,797	2,606,904
On-budget	3,917	4,299	4,599	4,829	5,007	5,169	5,272	5,349	5,428	5,424	5,394	na	na
Off-budget	6,747	7,384	7,978	8,534	9,064	9,602	10,102	10,601	11,125	11,588	12,040	na	na
Debt Held by the Public (end of year)													
Debt Subject to Limit (end of year)													
BY FUNCTION													
National Defense (050):	392,494	400,546	420,071	440,185	460,435	480,886	491,951	502,301	511,859	520,553	529,428	2,202,123	4,758,215
BA	386,229	400,916	414,237	426,011	438,656	462,861	479,249	493,195	508,131	510,509	524,494	2,142,681	4,658,259
OT	22,506	25,681	29,734	32,308	33,603	34,611	35,413	36,258	37,136	38,005	38,885	155,937	341,634
International Affairs (150):	19,283	24,207	24,917	26,539	28,464	29,604	30,733	31,689	32,565	33,408	34,298	133,731	296,424
BA	19,283	24,207	24,917	26,539	28,464	29,604	30,733	31,689	32,565	33,408	34,298	133,731	296,424
OT	23,153	23,927	24,433	25,217	26,055	26,832	27,462	28,121	28,805	29,492	30,185	126,464	270,529
General Science, Space, and Technology (250):	21,556	22,799	23,861	24,485	25,221	25,948	26,639	27,296	27,963	28,639	29,319	122,314	262,170
BA	2,074	2,634	2,797	2,714	2,540	3,080	3,090	3,194	3,296	3,408	3,520	13,765	30,273
OT	0,439	0,873	0,947	1,272	1,069	1,419	1,686	1,794	1,976	2,357	2,326	5,580	15,719

Natural Resources and Environment (300):												
BA	30,816	32,962	33,386	34,064	35,183	35,021	36,829	37,529	38,214	164,539	348,315	
OT	28,940	32,830	33,127	33,527	34,544	35,360	36,163	36,836	37,500	161,920	342,423	
Agriculture (350):												
BA	24,418	26,828	26,299	25,507	26,092	25,545	24,991	24,573	24,297	130,220	255,718	
OT	23,365	25,593	25,107	24,381	25,128	24,716	24,180	23,778	23,498	124,500	245,800	
Commerce and Housing Credit (370):												
BA	7,316	5,802	5,455	5,211	4,751	4,278	3,871	3,716	3,369	32,027	52,012	
OT	3,374	0,638	-0,520	-1,289	-1,756	-2,591	-3,581	-4,131	-4,438	5,753	-10,744	
On-budget:												
BA	8,812	8,280	8,626	8,743	8,526	8,407	8,386	8,489	8,563	41,908	84,279	
OT	5,881	3,116	2,651	2,243	2,019	1,538	0,934	0,642	0,756	15,634	21,523	
Off-budget:												
BA	-3,600	-2,478	-3,171	-3,532	-3,775	-4,129	-4,515	-4,773	-5,194	-9,881	-32,267	
OT	-3,600	-2,478	-3,171	-3,532	-3,775	-4,129	-4,515	-4,773	-5,194	-9,881	-32,267	
Transportation (400):												
BA	64,091	72,496	75,278	76,927	78,878	77,747	78,624	79,527	80,466	364,696	759,938	
OT	67,847	70,191	71,786	73,659	75,632	77,233	78,291	79,317	80,346	354,947	745,766	
Community and Regional Development (450):												
BA	14,063	14,321	14,536	14,745	14,980	15,233	15,492	15,755	16,023	71,803	149,286	
OT	15,994	14,961	14,664	14,123	14,298	14,501	14,750	14,992	15,259	75,443	149,243	
Education, Training, Employment and Social Services (500):												
BA	82,699	91,442	95,569	97,925	99,813	101,551	103,529	105,790	107,265	468,399	986,347	
OT	81,455	87,020	92,986	95,118	97,440	99,289	101,117	102,985	104,934	449,870	955,635	
Health (550):												
BA	222,913	279,236	299,614	322,061	345,548	370,626	396,818	415,790	445,484	1,401,166	3,375,432	
OT	217,881	279,024	298,681	320,731	344,059	369,097	395,280	414,384	444,082	1,396,624	3,363,526	
Medicare (570):												
BA	248,586	282,682	343,717	369,244	395,368	423,288	453,285	485,951	526,553	1,583,284	3,867,729	
OT	248,434	318,384	343,987	369,119	395,107	423,546	456,642	482,125	526,809	1,583,403	3,867,632	
Income Security (600):												
BA	326,390	341,816	349,199	361,697	373,372	384,844	400,266	403,738	418,672	1,706,051	3,686,943	
OT	334,177	344,292	350,945	362,808	374,083	385,347	400,688	404,146	419,245	1,720,008	3,703,517	
Social Security (650):												
BA	478,882	501,140	575,008	606,071	641,105	679,322	720,505	766,154	816,195	2,750,453	6,373,734	
OT	476,888	498,679	571,621	602,300	636,939	674,852	715,645	760,812	810,363	2,734,912	6,333,523	
On-budget:												
BA	13,255	14,294	17,919	19,704	21,810	24,283	28,170	31,357	34,347	83,809	223,776	
OT	13,255	14,293	17,919	19,704	21,810	24,283	28,170	31,357	34,347	83,808	223,775	

CONFERENCE REPORT ON THE FISCAL YEAR 2004 BUDGET RESOLUTION: TOTAL SPENDING AND REVENUES—Continued

[Dollars in billions]

Fiscal Year	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2004-08	2004-13
Off-budget:													
BA	465,627	486,846	506,028	530,314	557,089	586,367	619,295	655,039	692,335	734,797	781,848	2,666,644	6,149,958
OT	463,633	484,386	503,201	527,219	553,702	582,596	615,129	650,569	687,475	729,455	776,016	2,651,104	6,109,748
Veterans Benefits and Services (700):													
BA	57,597	63,779	67,135	65,397	63,874	67,666	69,279	70,992	75,669	72,618	77,455	327,851	693,864
OT	57,486	63,209	66,563	64,995	63,442	67,398	68,924	70,588	75,249	72,097	76,989	325,597	689,444
Administration of Justice (750):													
BA	38,543	37,626	37,946	37,984	38,461	39,477	40,497	41,599	42,889	44,207	45,576	191,494	406,262
OT	37,712	40,788	39,193	38,329	38,252	39,128	40,212	41,299	42,472	43,760	45,120	195,690	408,553
General Government (800):													
BA	18,185	20,202	20,635	20,656	21,126	21,236	21,946	22,695	23,458	24,255	25,076	103,855	221,285
OT	18,110	20,066	20,714	20,485	20,876	21,013	21,504	22,212	22,946	23,880	24,520	103,154	218,216
Net Interest (900):													
BA	156,067	169,656	212,681	243,313	258,818	269,793	278,541	283,448	288,931	293,336	292,764	1,154,261	2,591,281
OT	156,067	169,656	212,681	243,313	258,818	269,793	278,541	283,448	288,931	293,336	292,764	1,154,261	2,591,281
On-budget:													
BA	240,176	259,414	310,630	352,219	380,574	405,647	429,542	450,651	473,381	496,015	514,513	1,708,484	4,072,586
OT	240,176	259,414	310,630	352,219	380,574	405,647	429,542	450,651	473,381	496,015	514,513	1,708,484	4,072,586
Off-budget:													
BA	-84,109	-89,758	-97,949	-108,906	-121,756	-135,854	-151,001	-167,203	-184,450	-202,679	-221,749	-554,223	-1,481,305
OT	-84,109	-89,758	-97,949	-108,906	-121,756	-135,854	-151,001	-167,203	-184,450	-202,679	-221,749	-554,223	-1,481,305
Allowances (920):													
BA	74,758	-7,621	-6,541	-7,331	-8,947	-9,959	-11,526	-12,888	-16,414	-21,460	-25,618	-40,399	-128,305
OT	38,279	22,346	1,520	-5,930	-8,796	-9,951	-9,978	-10,880	-12,671	-15,707	-19,181	-0,811	-69,228
Undistributed Offsetting Receipts (950):													
BA	-50,513	-52,926	-63,401	-65,950	-61,207	-64,285	-66,705	-69,685	-72,907	-78,213	-81,493	-307,769	-676,772
OT	-50,513	-52,926	-63,401	-65,950	-61,207	-64,285	-66,705	-69,685	-72,907	-78,213	-81,493	-307,769	-676,772
On-budget:													
BA	-41,104	-42,894	-52,598	-54,459	-49,035	-51,221	-52,785	-54,856	-57,007	-61,585	-63,783	-250,207	-540,223
OT	-41,104	-42,894	-52,598	-54,459	-49,035	-51,221	-52,785	-54,856	-57,007	-61,585	-63,783	-250,207	-540,223
Off-budget:													
BA	-9,409	-10,032	-10,803	-11,491	-12,172	-13,064	-13,920	-14,829	-15,900	-16,828	-17,710	-57,562	-136,549
OT	-9,409	-10,032	-10,803	-11,491	-12,172	-13,064	-13,920	-14,829	-15,900	-16,828	-17,710	-57,562	-136,549

CONFERENCE REPORT ON THE FISCAL YEAR 2004 BUDGET RESOLUTION: DISCRETIONARY SPENDING

(Dollars in billions)

Fiscal Year	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2004-08	2004-13
SUMMARY													
Total Spending:	840,554	784,460	814,086	842,470	872,461	903,983	924,775	944,195	962,135	978,491	995,126	4,217,460	9,022,182
BA	842,961	860,752	858,003	870,434	892,160	926,475	955,305	980,114	1,004,818	1,016,239	1,038,931	4,407,824	9,403,231
OT	392,137	400,058	419,437	439,507	459,729	480,129	491,172	501,487	511,015	519,702	528,537	2,198,860	4,750,773
Defense:	386,373	400,561	413,682	425,379	437,995	462,157	478,522	492,435	507,345	509,721	523,668	2,139,774	4,651,465
BA	448,417	384,402	394,649	402,963	412,732	423,854	433,603	442,708	451,120	458,789	466,589	2,018,600	4,271,409
OT	456,588	460,191	444,321	445,055	454,165	464,318	476,783	487,679	497,473	506,518	515,263	2,268,050	4,751,766
BY FUNCTION													
National Defense (050):	392,137	400,058	419,437	439,507	459,729	480,129	491,172	501,487	511,015	519,702	528,537	2,198,860	4,750,773
BA	386,373	400,561	413,682	425,379	437,995	462,157	478,522	492,435	507,345	509,721	523,668	2,139,774	4,651,465
OT	25,407	28,651	30,034	31,579	32,854	33,845	34,630	35,459	36,322	37,176	38,037	156,963	338,587
International Affairs (150):	26,000	26,775	27,522	29,195	31,084	32,119	33,225	34,179	35,072	35,935	36,778	146,695	321,884
BA	26,000	26,775	27,522	29,195	31,084	32,119	33,225	34,179	35,072	35,935	36,778	146,695	321,884
OT	23,897	23,897	24,402	25,186	26,023	26,799	27,429	28,087	28,770	29,456	30,149	126,307	270,198
General Science, Space, and Technology (250):	23,047	23,897	24,402	25,186	26,023	26,799	27,429	28,087	28,770	29,456	30,149	126,307	270,198
BA	21,457	22,701	23,766	24,421	25,176	25,915	26,607	27,263	27,929	28,605	29,284	121,979	261,667
OT	3,237	3,672	3,975	3,914	3,902	4,858	4,975	5,096	5,227	5,357	5,489	20,321	46,465
Energy (270):	3,151	3,577	3,869	3,971	3,901	4,647	4,911	5,031	5,157	5,286	5,415	19,965	45,765
BA	29,238	29,327	29,802	30,097	30,583	31,319	31,998	32,705	33,448	34,196	34,970	151,128	318,445
OT	27,857	29,014	29,554	29,983	30,464	30,965	31,542	32,199	32,899	33,595	34,342	149,980	314,557
Agriculture (350):	5,727	5,243	5,609	5,734	5,876	6,037	6,208	6,386	6,575	6,767	6,962	28,499	61,397
BA	5,852	5,589	5,533	5,613	5,758	5,958	6,128	6,303	6,487	6,679	6,871	28,451	60,919
OT	0,150	-0,496	-0,269	-0,554	-0,534	-0,878	-0,767	-0,661	-0,534	-0,625	-0,574	0,093	3,254
Commerce and Housing Credit (370):	0,054	0,092	-0,393	-0,650	0,449	0,686	0,633	0,549	0,414	0,502	0,450	0,184	2,732
BA	0,150	-0,496	-0,269	-0,554	-0,534	-0,878	-0,767	-0,661	-0,534	-0,625	-0,574	0,093	3,254
OT	0,054	0,092	-0,393	-0,650	0,449	0,686	0,633	0,549	0,414	0,502	0,450	0,184	2,732

CONFERENCE REPORT ON THE FISCAL YEAR 2004 BUDGET RESOLUTION: DISCRETIONARY SPENDING—Continued

(Dollars in billions)

Fiscal Year	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2004-08	2004-13
Allowances (920):													
BA	74,758	-7,621	-6,541	-7,331	-8,947	-9,959	-11,526	-12,888	-16,414	-21,460	-25,618	-40,399	-128,305
OT	38,279	22,346	1,520	-5,930	-8,796	-9,951	-9,978	-10,880	-12,671	-15,707	-19,181	-0,811	-69,228

CONFERENCE REPORT ON THE FISCAL YEAR 2004 BUDGET RESOLUTION: MANDATORY SPENDING
 (Dollars in billions)

Fiscal Year	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2004-08	2004-13
SUMMARY													
Total Spending:	1,390,568	1,463,400	1,572,926	1,687,270	1,780,358	1,878,806	1,980,263	2,080,295	2,194,797	2,286,233	2,417,190	8,382,760	19,341,538
BA	1,338,949	1,407,478	1,517,348	1,623,209	1,715,019	1,810,930	1,910,974	2,012,192	2,129,012	2,213,071	2,347,923	8,073,984	18,687,156
OT	1,025,871	1,080,801	1,180,488	1,284,255	1,364,890	1,449,527	1,534,456	1,616,371	1,712,448	1,780,808	1,885,466	6,359,961	14,889,510
On-budget:	976,272	1,027,289	1,127,700	1,223,274	1,302,921	1,385,401	1,469,307	1,552,708	1,651,493	1,712,956	1,821,999	6,066,585	14,275,048
BA	364,697	382,599	392,438	403,015	415,468	429,279	445,807	463,924	482,349	505,425	531,724	2,022,799	4,452,028
OT	362,677	380,189	389,648	399,935	412,098	425,529	441,667	459,484	477,519	500,115	525,924	2,007,399	4,412,108
Off-budget:													
BA													
OT													
BY FUNCTION													
National Defense (050):	0.357	0.488	0.634	0.678	0.706	0.757	0.779	0.814	0.844	0.851	0.891	3.263	7.442
BA	-0.144	0.355	0.555	0.632	0.661	0.704	0.727	0.760	0.786	0.788	0.826	2.907	6.794
OT	-2.901	-2.970	-0.300	0.729	0.749	0.766	0.783	0.799	0.814	0.829	0.848	-1.026	3.047
International Affairs (150):	-6.717	-2.568	-2.605	-2.656	-2.620	-2.515	-2.492	-2.490	-2.507	-2.527	-2.480	-12.964	-25.460
BA	0.106	0.030	0.031	0.031	0.032	0.033	0.033	0.034	0.035	0.036	0.036	0.157	0.331
OT	0.099	0.098	0.095	0.064	0.045	0.033	0.032	0.033	0.034	0.034	0.035	0.335	0.503
Energy (270):	-1.163	-1.038	-1.178	-1.200	-1.362	-1.778	-1.885	-1.902	-1.931	-1.949	-1.969	-6.556	-16.192
BA	-2.712	-2.704	-2.922	-2.699	-2.832	-3.228	-3.225	-3.237	-3.181	-2.929	-3.089	-14.385	-30.046
OT	1.578	1.768	2.100	2.865	2.803	2.745	3.185	3.316	3.381	3.333	3.244	13.411	29.870
Natural Resources and Environment (300):	1.083	1.768	2.100	2.847	2.663	2.562	3.002	3.161	3.264	3.241	3.258	11.940	27.866
BA	18,691	19,340	21,394	21,094	20,423	19,470	19,884	19,159	19,416	17,806	17,335	101,721	194,321
OT	17,513	18,067	20,230	19,980	19,349	18,423	19,000	18,413	17,693	17,099	16,627	96,049	184,881
Agriculture (350):													
BA	5,062	7,812	8,512	6,356	4,921	4,333	3,984	3,617	3,337	3,091	2,795	31,934	48,758
OT	2,227	3,282	3,943	1,288	-0.969	-1.975	-2.389	-3.140	-3.995	-4.633	-4.888	5,569	-13,476
Commerce and Housing Credit (370):													
BA	8,662	8,012	9,012	8,834	8,092	7,865	7,759	7,746	7,852	7,864	7,989	41,815	81,025
OT	5,827	3,482	4,443	3,766	2,202	1,557	1,386	0,989	0,520	0,140	0,306	15,450	16,791

CONFERENCE REPORT ON THE FISCAL YEAR 2004 BUDGET RESOLUTION: MANDATORY SPENDING—Continued

(Dollars in billions)

Fiscal Year	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2004-08	2004-13
Net Interest (900):													
BA	156.067	169.656	212.681	243.313	258.818	269.793	278.541	283.448	288.931	293.336	292.764	1,154.261	2,591.281
OT	156.067	169.656	212.681	243.313	258.818	269.793	278.541	283.448	288.931	293.336	292.764	1,154.261	2,591.281
On-budget:													
BA	240.176	259.414	310.630	352.219	380.574	405.647	429.542	450.651	473.381	496.015	514.513	1,708.484	4,072.586
OT	240.176	259.414	310.630	352.219	380.574	405.647	429.542	450.651	473.381	496.015	514.513	1,708.484	4,072.586
Off-budget:													
BA	-84.109	-89.758	-97.949	-108.906	-121.756	-135.854	-151.001	-167.203	-184.450	-202.679	-221.749	-554.223	-1,481.305
OT	-84.109	-89.758	-97.949	-108.906	-121.756	-135.854	-151.001	-167.203	-184.450	-202.679	-221.749	-554.223	-1,481.305
Allowances (920):													
BA	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....
OT	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	.....
Undistributed Offsetting Receipts (950):													
BA	-50.513	-52.926	-63.401	-65.950	-61.207	-64.285	-66.705	-69.685	-72.907	-78.213	-81.493	-307.769	-676.772
OT	-50.513	-52.926	-63.401	-65.950	-61.207	-64.285	-66.705	-69.685	-72.907	-78.213	-81.493	-307.769	-676.772
On-budget:													
BA	-41.104	-42.894	-52.598	-54.459	-49.035	-51.221	-52.785	-54.856	-57.007	-61.585	-63.783	-250.207	-540.223
OT	-41.104	-42.894	-52.598	-54.459	-49.035	-51.221	-52.785	-54.856	-57.007	-61.585	-63.783	-250.207	-540.223
Off-budget:													
BA	-9.409	-10.032	-10.803	-11.491	-12.172	-13.064	-13.920	-14.829	-15.900	-16.628	-17.710	-57.562	-136.549
OT	-9.409	-10.032	-10.803	-11.491	-12.172	-13.064	-13.920	-14.829	-15.900	-16.628	-17.710	-57.562	-136.549

HOUSE-PASSED FISCAL YEAR 2004 BUDGET RESOLUTION: TOTAL SPENDING AND REVENUES

(Dollars in billions)

Fiscal Year	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2004-08	2004-13
SUMMARY													
Total Spending:	2,158,555	2,225,395	2,349,552	2,483,786	2,597,355	2,716,161	2,834,044	2,950,169	3,084,734	3,215,178	3,369,698	12,372,249	27,826,072
BA	2,143,410	2,232,365	2,337,286	2,450,075	2,555,757	2,674,646	2,797,065	2,916,177	3,057,083	3,172,626	3,335,342	12,250,129	27,528,422
OT	1,790,046	1,838,519	1,952,639	2,076,319	2,177,306	2,282,248	2,383,491	2,481,237	2,597,191	2,704,406	2,832,479	10,327,031	23,325,835
On-Budget:	1,776,895	1,847,887	1,943,164	2,045,680	2,139,077	2,244,487	2,350,662	2,451,698	2,574,381	2,667,177	2,803,936	10,220,295	23,068,149
Off-Budget:	368,509	386,876	396,913	407,467	420,049	433,913	450,553	468,932	487,543	510,772	537,219	2,045,218	4,500,237
BA	366,515	384,478	394,122	404,395	416,680	430,159	446,403	464,479	482,702	505,449	531,406	2,023,834	4,460,273
OT	1,855,336	1,908,024	2,107,162	2,281,891	2,444,370	2,587,249	2,736,597	2,886,701	3,028,028	3,194,074	3,372,405	11,328,696	26,546,501
Total	1,323,729	1,350,138	1,519,267	1,662,729	1,793,142	1,902,740	2,017,385	2,130,867	2,235,796	2,364,426	2,502,635	8,228,016	19,479,125
On-budget	531,607	557,886	587,895	619,162	651,228	684,509	719,212	755,834	792,232	829,648	869,770	3,100,680	7,067,376
Off-budget	-288,074	-324,341	-230,124	-168,184	-111,387	-87,397	-60,468	-29,476	-29,055	21,448	37,063	-921,433	-981,921
Surplus/Deficit (-):	-453,166	-497,749	-423,897	-382,951	-345,935	-341,747	-333,277	-320,831	-338,585	-302,751	-301,301	-1,992,279	-3,589,024
Total	165,092	173,408	193,773	214,767	234,548	254,350	272,809	291,355	309,530	324,199	338,364	1,070,846	2,607,103
On-budget	3,858	4,179	4,416	4,697	4,720	4,819	4,889	4,926	4,963	4,949	4,918	na	na
Off-budget	6,687	7,264	7,794	8,302	8,777	9,251	9,719	10,179	10,660	11,112	11,564	na	na
Debt Held by the Public													
(end of year)													
Debt Subject to Limit													
(end of year)													
BY FUNCTION													
National Defense (050):	392,494	400,546	420,071	440,185	460,435	480,886	494,067	507,840	522,103	536,531	551,323	2,202,123	4,813,987
BA	386,229	400,916	414,237	426,011	438,656	462,861	480,650	497,348	516,338	523,884	543,541	2,142,681	4,704,442
OT	22,506	24,750	28,631	31,090	32,271	33,120	33,775	34,466	35,315	36,148	37,006	149,862	326,572
International Affairs (150):	19,283	23,654	24,090	25,557	27,344	28,303	29,284	30,078	30,916	31,716	32,576	128,948	283,518
BA	19,283	23,654	24,090	25,557	27,344	28,303	29,284	30,078	30,916	31,716	32,576	128,948	283,518
OT	22,506	24,750	28,631	31,090	32,271	33,120	33,775	34,466	35,315	36,148	37,006	149,862	326,572
General Science, Space, and Technology (250):	23,153	22,771	23,591	24,344	25,153	25,899	26,504	27,140	27,800	28,464	29,134	121,758	260,800
BA	21,556	22,348	23,082	23,690	24,425	25,127	25,799	26,435	27,079	27,735	28,393	118,672	254,113
OT	2,074	2,583	2,707	2,609	2,431	2,988	2,977	3,085	3,181	3,288	3,401	13,318	29,250
Energy (270):	0,439	0,928	0,961	1,244	1,022	1,400	1,660	1,781	1,955	2,316	2,293	5,555	15,560
BA													
OT													

Natural Resources and Environment (300):												
BA	29,240	30,253	30,945	31,453	32,230	33,463	34,432	35,438	36,354	37,251	154,121	331,059
OT	29,868	30,276	31,203	31,335	31,713	32,843	33,768	34,752	35,626	36,600	154,395	327,984
Agriculture (350):												
BA	24,418	26,481	26,197	25,567	24,607	24,998	24,293	23,781	23,390	23,155	127,044	246,661
OT	23,363	25,205	25,000	24,430	23,543	24,091	23,526	23,030	22,654	22,413	121,541	237,255
Commerce and Housing Credit (370):												
BA	7,205	8,137	5,673	6,000	5,103	4,999	4,621	4,437	4,269	4,065	32,118	54,509
OT	3,294	3,457	0,467	-0,068	-1,562	-1,793	-2,584	-3,374	-3,945	-4,138	5,608	-10,226
On-budget:												
BA	8,812	8,637	8,151	9,171	8,635	8,774	8,750	8,952	9,042	9,259	41,999	86,776
OT	5,881	3,957	2,965	3,103	1,970	1,982	1,545	1,141	0,828	1,056	15,489	22,041
Off-budget:												
BA	-3,600	-0,500	-2,478	-3,171	-3,532	-3,775	-4,129	-4,515	-4,773	-5,194	-9,881	-32,267
OT	-3,600	-0,500	-2,478	-3,171	-3,532	-3,775	-4,129	-4,515	-4,773	-5,194	-9,881	-32,267
Transportation (400):												
BA	64,091	65,430	66,718	67,726	68,692	69,881	71,084	72,789	74,498	76,283	334,372	696,907
OT	67,847	66,917	66,538	67,264	68,297	69,552	70,915	72,410	74,004	75,640	338,241	700,762
Community and Regional Development (450):												
BA	14,137	14,356	14,647	14,968	15,351	15,702	16,076	16,468	16,858	17,256	73,459	155,819
OT	15,994	15,991	15,119	14,918	14,500	14,803	15,146	15,524	15,892	16,288	76,451	154,104
Education, Training, Employment and Social Services (600):												
BA	86,169	84,748	84,381	88,650	90,811	92,393	93,935	95,832	97,635	99,536	435,260	914,591
OT	81,340	83,598	84,639	86,417	88,355	90,486	92,170	93,936	95,713	97,602	428,715	898,622
Health (550):												
BA	221,878	248,663	265,462	284,237	303,780	324,153	345,696	370,681	395,391	423,754	1,337,245	3,196,920
OT	218,021	248,358	264,949	283,363	302,637	322,870	344,412	369,399	394,133	422,447	1,334,786	3,188,047
Medicare (570):												
BA	248,586	282,932	322,237	344,656	370,545	396,931	424,989	452,618	489,673	528,586	1,586,908	3,879,905
OT	248,434	285,912	319,017	344,943	370,436	396,685	425,263	455,394	486,064	528,861	1,587,173	3,880,040
Income Security (600):												
BA	326,588	325,921	331,772	336,386	344,748	352,988	360,370	374,372	377,623	391,496	1,654,312	3,511,161
OT	334,373	329,359	334,216	338,308	345,993	353,901	361,147	375,115	378,358	392,351	1,668,996	3,523,868
Social Security (650):												
BA	478,882	501,089	521,493	575,122	606,191	641,237	679,459	720,651	766,311	816,362	2,750,686	6,374,706
OT	476,888	498,690	518,702	571,753	602,437	637,087	675,006	715,810	760,988	810,549	2,735,301	6,334,741
On-budget:												
BA	13,255	14,223	15,330	17,975	19,827	21,982	24,357	28,235	31,450	34,481	83,806	224,311
OT	13,255	14,222	15,330	17,975	19,827	21,982	24,357	28,235	31,450	34,481	83,805	224,310

HOUSE-PASSED FISCAL YEAR 2004 BUDGET RESOLUTION: TOTAL SPENDING AND REVENUES—Continued

(Dollars in billions)

Fiscal Year	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2004-08	2004-13
Off-budget:													
BA	465.627	486.866	506.163	530.340	557.147	566.364	619.255	655.102	692.416	734.861	781.881	2,666.880	6,150.395
OT	463.633	484.468	503.372	527.268	553.778	582.610	615.105	650.649	687.575	729.538	776.068	2,651.496	6,110.431
Veterans Benefits and Services (700):													
BA	57.597	61.567	65.847	64.000	62.348	65.696	66.939	68.222	72.714	69.867	74.518	319.458	671.718
OT	57.486	61.119	65.632	63.830	62.074	65.557	66.695	67.938	72.418	69.477	74.198	318.212	668.938
Administration of Justice (750):													
BA	38.543	37.313	37.676	37.586	37.966	38.884	39.846	40.891	42.160	43.459	44.808	189.425	400.589
OT	37.712	40.898	39.007	38.030	37.862	38.639	39.669	40.703	41.855	43.131	44.471	194.436	404.265
General Government (800):													
BA	18.178	19.779	20.038	19.672	19.976	19.789	20.208	20.620	21.342	22.090	22.881	99.254	206.395
OT	18.103	19.597	20.226	19.731	19.737	19.584	19.800	20.175	20.874	21.751	22.374	98.875	203.849
Net Interest (900):													
BA	155.632	166.912	205.969	233.138	245.717	253.445	259.512	262.464	265.793	268.782	267.822	1,105.181	2,429.554
OT	155.632	166.912	205.969	233.138	245.717	253.445	259.512	262.464	265.793	268.782	267.822	1,105.181	2,429.554
On-budget:													
BA	239.741	256.670	303.916	342.042	367.472	389.300	410.519	429.676	450.251	471.470	489.580	1,659.400	3,910.896
OT	239.741	256.670	303.916	342.042	367.472	389.300	410.519	429.676	450.251	471.470	489.580	1,659.400	3,910.896
Off-budget:													
BA	-84.109	-89.758	-97.947	-108.904	-121.755	-135.855	-151.007	-167.212	-184.458	-202.688	-221.758	-554.219	-1,481.342
OT	-84.109	-89.758	-97.947	-108.904	-121.755	-135.855	-151.007	-167.212	-184.458	-202.688	-221.758	-554.219	-1,481.342
Allowances (920):													
BA	1.067	1.067	1.067	1.067	1.067	1.067	1.067	1.067	1.067	1.067	1.067	1.067	1.067
OT	0.614	0.614	0.292	0.093	0.036	0.015	0.015	0.015	0.015	0.015	0.015	1.067	1.067
Undistributed Offsetting Receipts (950):													
BA	-52.926	-52.926	-63.401	-65.950	-63.707	-66.604	-66.529	-69.514	-72.741	-75.653	-78.939	-312.588	-675.964
OT	-50.513	-52.926	-63.401	-65.950	-63.707	-66.604	-66.529	-69.514	-72.741	-75.653	-78.939	-312.588	-675.964
On-budget:													
BA	-41.104	-42.894	-52.598	-54.459	-51.535	-53.540	-52.609	-54.685	-56.841	-59.025	-61.229	-255.026	-539.415
OT	-41.104	-42.894	-52.598	-54.459	-51.535	-53.540	-52.609	-54.685	-56.841	-59.025	-61.229	-255.026	-539.415
Off-budget:													
BA	-9.409	-10.032	-10.803	-11.491	-12.172	-13.064	-13.920	-14.829	-15.900	-16.628	-17.710	-57.562	-136.549
OT	-9.409	-10.032	-10.803	-11.491	-12.172	-13.064	-13.920	-14.829	-15.900	-16.628	-17.710	-57.562	-136.549

HOUSE-PASSED FISCAL YEAR 2004 BUDGET RESOLUTION: DISCRETIONARY SPENDING

(Dollars in billions)

Fiscal Year	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2004-08	2004-13
SUMMARY													
Total Spending:	765.796	775.386	802.587	830.662	860.381	891.601	915.318	939.877	965.492	991.479	1,018.043	4,160.637	8,990.846
BA	804.682	831.265	841.708	857.651	878.630	911.456	940.851	968.691	999.228	1,018.712	1,050.542	4,320.710	9,298.734
OT	392.137	400.058	419.437	439.507	459.729	480.129	493.288	507.026	521.259	535.680	550.432	2,198.860	4,806.545
Defense	386.373	400.561	413.682	425.379	437.995	462.157	479.923	496.588	515.552	523.096	542.715	2,139.774	4,697.648
BA	373.659	375.328	383.150	391.175	400.652	411.472	422.030	432.851	444.233	455.799	467.611	1,961.777	4,184.301
OT	418.309	430.704	428.026	432.272	440.635	449.299	460.928	472.103	483.676	495.616	507.827	2,180.936	4,601.086
BY FUNCTION													
National Defense (050):	392.137	400.058	419.437	439.507	459.729	480.129	493.288	507.026	521.259	535.680	550.432	2,198.860	4,806.545
BA	386.373	400.561	413.682	425.379	437.995	462.157	479.923	496.588	515.552	523.096	542.715	2,139.774	4,697.648
OT	25.407	27.843	29.122	30.620	31.842	32.791	33.546	34.351	35.187	36.016	36.851	152.218	328.169
International Affairs (150):	26.000	26.376	26.888	28.455	30.266	31.234	32.310	33.233	34.097	34.935	35.754	143.219	313.548
BA	23.047	22.741	23.561	24.314	25.122	25.867	26.472	27.108	27.767	28.430	29.100	121.605	260.482
OT	21.457	22.251	22.989	23.627	24.381	25.095	25.768	26.404	27.047	27.703	28.360	118.343	253.625
General Science, Space, and Technology (250):	3.237	3.625	3.888	3.813	3.794	4.752	4.840	4.960	5.086	5.211	5.344	19.872	45.313
BA	3.151	3.614	3.856	3.915	3.816	4.562	4.804	4.919	5.043	5.167	5.297	19.763	44.993
OT	29.238	27.018	27.588	28.150	28.751	29.646	30.518	31.431	32.374	33.340	34.320	141.153	303.136
Natural Resources and Environment (300):	27.857	28.167	28.205	28.427	28.771	29.305	30.073	30.914	31.800	32.700	33.657	142.875	302.019
BA	5.727	5.109	5.467	5.569	5.691	5.838	6.005	6.177	6.354	6.538	6.728	27.674	59.476
OT	5.852	5.537	5.334	5.462	5.599	5.783	5.943	6.116	6.287	6.471	6.658	27.715	59.190
Commerce and Housing Credit (370):	0.150	-0.503	-0.217	-0.489	0.595	0.916	1.225	1.280	1.369	1.439	1.521	0.302	7.136
BA	0.054	0.147	-0.314	-0.564	0.523	0.730	1.042	1.150	1.234	1.333	1.387	0.522	6.668
OT	0.150	-0.503	-0.217	-0.489	0.595	0.916	1.225	1.280	1.369	1.439	1.521	0.302	7.136
On-budget:	0.054	0.147	-0.314	-0.564	0.523	0.730	1.042	1.150	1.234	1.333	1.387	0.522	6.668
BA													
OT													

HOUSE-PASSED FISCAL YEAR 2004 BUDGET RESOLUTION: DISCRETIONARY SPENDING—Continued

[Dollars in billions]

Fiscal Year	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2004-08	2004-13
Allowances (920):													
BA		-1.067										-1.067	-1.067
OT		-0.614	-0.292	-0.093	-0.036	-0.015						-1.050	-1.050

HOUSE-PASSED FISCAL YEAR 2004 BUDGET RESOLUTION: MANDATORY SPENDING

(Dollars in billions)

Fiscal Year	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2004-08	2004-13
SUMMARY													
Total Spending:	1,392,759	1,450,009	1,546,965	1,653,104	1,736,974	1,824,560	1,918,726	2,010,292	2,119,242	2,223,699	2,351,655	8,211,612	18,835,226
BA	1,338,728	1,401,100	1,495,578	1,592,424	1,677,127	1,763,190	1,856,214	1,947,486	2,057,855	2,153,914	2,284,800	7,929,419	18,229,688
OT	1,028,062	1,067,269	1,154,254	1,249,922	1,321,306	1,395,140	1,472,817	1,546,161	1,636,661	1,718,055	1,819,738	6,187,891	14,381,323
On-budget:	976,051	1,020,770	1,105,657	1,192,322	1,264,829	1,337,520	1,414,445	1,487,795	1,580,104	1,653,580	1,758,683	5,921,098	13,815,705
BA	364,697	382,740	392,711	403,182	415,668	429,420	445,909	464,131	482,581	505,644	531,917	2,023,721	4,453,903
OT	362,677	380,330	389,921	400,102	412,298	425,670	441,769	459,691	477,751	500,334	526,117	2,008,321	4,413,983
Off-budget:													
BA													
OT													
BY FUNCTION													
National Defense (050):													
BA	0.357	0.488	0.634	0.678	0.706	0.757	0.779	0.814	0.844	0.851	0.891	3.263	7.442
OT	-0.144	0.355	0.555	0.632	0.661	0.704	0.727	0.760	0.786	0.788	0.826	2.907	6.794
International Affairs (150):													
BA	-2.901	-3.093	-0.491	0.470	0.429	0.329	0.229	0.115	0.128	0.132	0.155	-2.356	0.318
OT	-6.717	-2.722	-2.798	-2.898	-2.922	-2.931	-3.026	-3.155	-3.181	-3.219	-3.178	-14.271	-1.597
General Science, Space, and Technology (250):													
BA	0.106	0.030	0.030	0.030	0.031	0.032	0.032	0.032	0.033	0.034	0.034	0.329	0.488
OT	0.099	0.097	0.093	0.063	0.044	0.032	0.031	0.031	0.032	0.032	0.033	0.329	0.488
Energy (270):													
BA	-1.163	-1.042	-1.181	-1.204	-1.363	-1.764	-1.863	-1.875	-1.905	-1.923	-1.943	-6.554	-16.063
OT	-2.712	-2.866	-2.895	-2.671	-2.794	-3.162	-3.144	-3.138	-3.088	-2.851	-3.004	-14.208	-29.433
Natural Resources and Environment (300):													
BA	1.578	2.222	2.665	2.795	2.702	2.584	2.945	3.001	3.064	3.014	2.931	12.968	27.923
OT	1.083	1.701	2.071	2.776	2.564	2.408	2.770	2.854	2.952	2.926	2.943	11.520	25.965
Agriculture (350):													
BA	18.691	19.083	21.014	20.628	19.876	18.769	18.993	18.116	17.427	16.852	16.427	99.370	187.185
OT	17.513	17.826	19.871	19.538	18.831	17.760	18.148	17.410	16.743	16.183	15.755	93.826	178.065
Commerce and Housing Credit (370):													
BA	5.062	7.708	8.354	6.162	5.405	4.187	3.774	3.341	3.068	2.830	2.544	31.816	47.373
OT	2.227	3.147	3.771	1.051	-0.591	-2.292	-2.835	-3.734	-4.608	-5.278	-5.525	5.086	-16.894
On-budget:													
BA	8.662	7.908	8.854	8.640	8.576	7.719	7.549	7.470	7.583	7.603	7.738	41.697	79.640
OT	5.827	3.347	4.271	3.529	2.580	1.240	0.940	0.395	-0.093	-0.505	-0.331	14.967	15.373

HOUSE-PASSED FISCAL YEAR 2004 BUDGET RESOLUTION: MANDATORY SPENDING—Continued

(Dollars in billions)

Fiscal Year	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2004-08	2004-13
Net Interest (900):													
BA	155.632	166.912	205.969	233.138	245.717	253.445	259.512	262.464	265.793	268.782	267.822	1,105.181	2,429.554
OT	155.632	166.912	205.969	233.138	245.717	253.445	259.512	262.464	265.793	268.782	267.822	1,105.181	2,429.554
On-budget:													
BA	239.741	256.670	303.916	342.042	367.472	389.300	410.519	429.676	450.251	471.470	489.580	1,659.400	3,910.896
OT	239.741	256.670	303.916	342.042	367.472	389.300	410.519	429.676	450.251	471.470	489.580	1,659.400	3,910.896
Off-budget:													
BA	-84.109	-89.758	-97.947	-108.904	-121.755	-135.855	-151.007	-167.212	-184.458	-202.688	-221.758	-554.219	-1,481.342
OT	-84.109	-89.758	-97.947	-108.904	-121.755	-135.855	-151.007	-167.212	-184.458	-202.688	-221.758	-554.219	-1,481.342
Allowances (920):													
BA													
OT													
Undistributed Offsetting Receipts (950):													
BA	-52.926	-52.926	-63.401	-65.950	-63.707	-66.604	-66.529	-69.514	-72.741	-75.653	-78.939	-312.588	-675.964
OT	-52.926	-52.926	-63.401	-65.950	-63.707	-66.604	-66.529	-69.514	-72.741	-75.653	-78.939	-312.588	-675.964
On-budget:													
BA	-41.104	-42.894	-52.598	-54.459	-51.535	-53.540	-52.609	-54.685	-56.841	-59.025	-61.229	-255.026	-539.415
OT	-41.104	-42.894	-52.598	-54.459	-51.535	-53.540	-52.609	-54.685	-56.841	-59.025	-61.229	-255.026	-539.415
Off-budget:													
BA	-9.409	-10.032	-10.803	-11.491	-12.172	-13.064	-13.920	-14.829	-15.900	-16.628	-17.710	-57.562	-136.549
OT	-9.409	-10.032	-10.803	-11.491	-12.172	-13.064	-13.920	-14.829	-15.900	-16.628	-17.710	-57.562	-136.549

SENATE-PASSED FY 2004 BUDGET RESOLUTION AMENDMENT: AGGREGATE AND FUNCTION LEVELS

(Dollars in billions)

Function	2002 Actual	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2004-08	2004-13
050—National Defense:														
BA	362.106	395.494	400.658	420.402	440.769	461.400	482.340	485.209	495.079	502.947	510.984	519.393	2,205,569	4,723,181
OT	348.555	389.229	401.064	414.536	426.591	439.621	464.315	477.989	487.993	500.478	501.628	514.885	2,146,127	4,629,100
Discretionary:														
BA	360.988	395.137	400.058	419.437	439.507	459.729	480.129	486.788	492.526	500.259	508.180	516.432	2,198,860	4,703,045
OT	348.511	389.373	400.551	413.682	425.379	437.995	462.157	475.620	485.494	497.848	498.887	511.989	2,139,774	4,609,612
Mandatory:														
BA	1.118	0.357	0.600	0.965	1.262	1.671	2.211	2.421	2.553	2.688	2.804	2.961	6.709	20.136
OT	0.044	-0.144	0.503	0.854	1.212	1.626	2.158	2.369	2.499	2.630	2.741	2.896	6.353	19.488
150—International Affairs:														
BA	25.144	22.506	25.681	29.734	32.308	33.603	34.611	35.413	36.258	37.136	38.005	38.885	155,937	341,634
OT	22.357	19.283	24.207	24.917	26.539	28.464	29.604	30.733	31.689	32.565	33.408	34.298	133,730	296,422
Discretionary:														
BA	25.208	25.407	28.651	30.034	31.579	32.854	33.845	34.630	35.459	36.322	37.176	38.037	156,963	338,587
OT	26.229	26.000	26.775	27.522	29.195	31.084	32.119	33.225	34.179	35.072	35.935	36.778	146,694	321,882
Mandatory:														
BA	-0.064	-2.901	-2.970	-0.300	0.729	0.749	0.766	0.783	0.799	0.814	0.829	0.848	-1.026	3.047
OT	-3.872	-6.717	-2.568	-2.605	-2.656	-2.620	-2.515	-2.492	-2.490	-2.507	-2.527	-2.480	-12.964	-25.460
250—General Science, Space and Technology:														
BA	22.016	23.603	24.433	24.433	25.217	26.055	26.832	27.462	28.121	28.805	29.492	30.185	126,140	270,205
OT	20.772	21.556	22.728	23.715	24.420	25.202	25.942	26.639	27.296	27.963	28.639	29.319	122,007	261,863
Discretionary:														
BA	21.922	23.047	23.573	24.402	25.186	26.023	26.799	27.429	28.087	28.770	29.456	30.149	125,983	269,874
OT	20.715	21.457	22.630	23.620	24.356	25.157	25.909	26.607	27.263	27.929	28.605	29.284	121,672	261,360
Mandatory:														
BA	0.094	0.106	0.030	0.031	0.031	0.032	0.033	0.033	0.034	0.035	0.036	0.036	0.157	0.331
OT	0.057	0.099	0.098	0.095	0.064	0.045	0.033	0.032	0.033	0.034	0.034	0.035	0.335	0.503
270—Energy:														
BA	0.400	2.074	2.634	2.797	2.714	2.540	3.080	3.090	3.194	3.296	3.408	3.520	13,765	30,273
OT	0.483	0.439	0.873	0.947	1.272	1.069	1.419	1.686	1.794	1.976	2.357	2.326	5,578	15,718
Discretionary:														
BA	3.248	3.237	3.672	3.975	3.914	3.902	4.858	4.975	5.096	5.227	5.357	5.489	20,321	46,465
OT	2.974	3.151	3.577	3.869	3.971	3.901	4.647	4.911	5.031	5.157	5.286	5.415	19,963	45,764
Mandatory:														
BA	-2.848	-1.163	-1.038	-1.178	-1.200	-1.362	-1.778	-1.885	-1.902	-1.931	-1.949	-1.969	-6,556	-16,192

OT	-2,491	-2,712	-2,704	-2,922	-2,699	-2,832	-3,228	-3,225	-3,237	-3,181	-2,929	-3,089	-14,385	-30,046
300—Natural Resources and Environment:														
BA	30,636	30,816	35,253	32,639	33,261	33,576	34,245	35,370	36,198	36,958	37,592	38,316	168,974	353,408
OT	29,459	28,940	31,378	32,325	33,889	34,128	34,119	34,701	35,512	36,267	36,874	37,677	165,840	346,870
Discretionary:														
BA	29,124	29,238	32,836	29,802	30,097	30,583	31,319	31,998	32,705	33,448	34,196	34,970	154,637	321,954
OT	28,949	27,857	29,489	30,090	30,936	31,392	31,431	31,542	32,199	32,899	33,595	34,342	153,339	317,915
Mandatory:														
BA	1,512	1,578	2,417	2,837	3,164	2,993	2,926	3,372	3,493	3,510	3,396	3,346	14,337	31,454
OT	0,510	1,083	1,889	2,235	2,954	2,736	2,688	3,159	3,313	3,368	3,279	3,335	12,501	28,955
350—Agriculture:														
BA	23,821	24,418	24,457	26,844	26,661	26,141	25,363	25,943	25,407	24,864	24,455	24,185	129,466	254,320
OT	22,188	23,366	23,530	25,604	25,426	24,949	24,237	24,979	24,578	24,053	23,660	23,386	123,746	244,402
Discretionary:														
BA	5,688	5,727	5,243	5,609	5,734	5,876	6,037	6,208	6,386	6,575	6,767	6,962	28,489	61,397
OT	5,306	5,852	5,589	5,533	5,613	5,758	5,958	6,128	6,303	6,487	6,679	6,871	28,451	60,919
Mandatory:														
BA	18,133	18,691	19,214	21,235	20,927	20,265	19,326	19,735	19,021	18,289	17,888	17,223	100,967	192,923
OT	16,882	17,513	17,941	20,071	19,813	19,191	18,279	18,851	18,275	17,566	16,981	16,515	95,295	183,483
370—Commerce and Housing Credit:														
BA	11,262	5,212	7,228	8,155	5,714	5,367	5,123	4,663	4,190	3,783	3,628	3,281	31,587	51,132
OT	-0,385	2,281	3,286	3,462	0,550	-0,608	-1,377	-1,844	-2,679	-3,669	-4,219	-4,526	5,313	-11,624
Discretionary:														
BA	0,693	0,150	-0,496	-0,269	-0,554	0,534	0,878	0,767	0,661	0,534	0,625	0,574	0,093	3,254
OT	1,230	0,054	0,092	-0,393	-0,650	0,449	0,686	0,633	0,549	0,414	0,502	0,450	0,184	2,732
Mandatory:														
BA	10,569	5,062	7,724	8,424	6,268	4,833	4,245	3,896	3,529	3,249	3,003	2,707	31,494	47,878
OT	-1,615	2,227	3,194	3,855	1,200	-1,057	-2,063	-2,477	-3,228	-4,083	-4,721	-4,976	5,129	-14,356
370 on-Budget:														
BA	8,191	8,812	7,428	8,655	8,192	8,538	8,655	8,438	8,319	8,298	8,401	8,475	41,468	83,399
OT	0,266	5,881	3,486	3,962	3,028	2,563	2,155	1,931	1,450	0,946	0,554	0,668	15,194	20,643
Discretionary:														
BA	0,693	0,150	-0,496	-0,269	-0,554	0,534	0,878	0,767	0,661	0,534	0,625	0,574	0,093	3,254
OT	1,230	0,054	0,092	-0,393	-0,650	0,449	0,686	0,633	0,549	0,414	0,502	0,450	0,184	2,732
Mandatory:														
BA	7,498	8,662	7,924	8,924	8,746	8,004	7,777	7,671	7,658	7,764	7,776	7,901	41,375	80,145
OT	-0,964	5,827	3,394	4,355	3,678	2,114	1,469	1,298	0,901	0,432	0,052	0,218	15,010	17,911
400—Transportation:														
BA	68,887	64,091	75,783	76,502	77,515	79,931	82,747	85,361	72,323	73,183	74,067	74,987	392,478	772,399
OT	61,862	67,847	71,555	71,581	73,035	74,938	77,285	79,865	79,035	75,687	74,864	75,124	368,394	752,969

SENATE-PASSED FY 2004 BUDGET RESOLUTION AMENDMENT: AGGREGATE AND FUNCTION LEVELS—Continued

[Dollars in billions]

Function	2002 Actual	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2004-08	2004-13
Discretionary:	23,820	22,611	25,715	25,040	24,857	25,840	26,936	28,756	26,221	27,040	27,875	28,739	128,388	267,019
BA	57,292	65,184	69,294	69,396	70,986	72,954	75,358	77,909	77,068	73,685	72,816	73,023	357,988	732,489
OT	45,067	41,480	50,068	51,462	52,658	54,091	55,811	56,605	46,102	46,143	46,192	46,248	264,090	505,380
Mandatory:	4,570	2,663	2,261	2,185	2,049	1,984	1,927	1,956	1,967	2,002	2,048	2,101	10,406	20,480
BA	45,067	41,480	50,068	51,462	52,658	54,091	55,811	56,605	46,102	46,143	46,192	46,248	264,090	505,380
OT	4,570	2,663	2,261	2,185	2,049	1,984	1,927	1,956	1,967	2,002	2,048	2,101	10,406	20,480
450—Community and Regional Development:	23,361	15,751	14,323	14,398	14,581	14,796	15,005	15,240	15,493	15,752	16,015	16,283	73,103	151,886
BA	12,991	17,569	16,716	16,696	15,553	15,096	14,383	14,558	14,761	15,010	15,292	15,519	78,444	163,543
OT	23,051	15,225	13,826	13,999	14,188	14,401	14,688	14,921	15,168	15,425	15,686	15,950	71,102	148,252
BA	14,108	17,629	16,787	16,517	15,474	15,059	14,390	14,502	14,835	15,079	15,313	15,569	78,227	163,624
OT	0.310	0.526	0.497	0.399	0.393	0.395	0.317	0.319	0.325	0.327	0.329	0.333	2.001	3.634
Mandatory:	-1.117	-0.060	-0.071	0.179	0.079	0.037	-0.007	-0.044	-0.074	-0.069	-0.061	-0.050	0.217	-0.081
BA	71,275	72,875	86,322	81,280	81,575	84,353	87,416	90,037	91,731	93,495	95,632	96,904	420,946	888,745
OT	62,751	71,958	75,843	81,012	81,317	82,028	84,040	87,013	89,584	91,609	93,411	95,171	404,241	861,029
500—Education, Training, Employment, and Social Services:	79,861	82,974	97,610	91,777	92,818	95,959	99,315	102,203	104,059	106,160	108,544	110,143	477,479	1,008,588
BA	70,544	81,531	86,279	91,286	91,964	92,948	95,279	98,470	101,281	103,536	105,570	107,642	457,757	974,256
OT	71,275	72,875	86,322	81,280	81,575	84,353	87,416	90,037	91,731	93,495	95,632	96,904	420,946	888,745
BA	62,751	71,958	75,843	81,012	81,317	82,028	84,040	87,013	89,584	91,609	93,411	95,171	404,241	861,029
OT	8,586	10,099	11,288	10,497	11,243	11,606	11,899	12,166	12,328	12,665	12,912	13,239	56,533	119,843
Mandatory:	7,793	9,573	10,436	10,274	10,647	10,920	11,239	11,457	11,697	11,927	12,159	12,471	53,516	113,227
BA	205,120	222,913	248,464	264,948	284,216	304,438	326,942	350,373	375,419	401,552	415,777	445,554	1,429,008	3,417,683
OT	196,521	217,881	246,671	264,690	284,024	303,522	325,618	348,889	373,990	400,014	414,359	444,147	1,424,514	3,405,813
550—Health:	45,789	49,468	52,712	50,667	51,800	52,950	54,299	55,607	56,972	58,387	59,806	61,246	262,428	554,446
BA	39,426	44,349	50,799	49,394	50,423	51,637	52,576	53,801	55,102	56,460	57,851	59,252	254,828	537,294
OT	159,331	173,445	195,752	214,281	232,416	251,488	272,643	294,766	318,447	343,165	355,971	384,308	1,166,580	2,863,237
Mandatory:	157,095	173,532	195,872	215,286	233,601	251,885	273,042	295,088	318,788	343,554	356,508	384,895	1,169,686	2,868,519
BA	231,399	248,586	265,178	282,869	322,045	344,178	369,577	395,685	422,684	453,721	488,367	526,981	1,583,847	3,871,285
OT														

OT	230,855	248,434	248,434	285,817	318,806	344,448	369,452	395,424	422,942	457,078	484,541	527,237	1,583,966	3,871,188
Discretionary:														
BA	3,653	3,798	3,739	3,807	3,906	4,014	4,138	4,353	4,572	4,809	5,089	5,396	19,604	43,823
OT	3,156	3,797	3,726	3,811	3,897	3,992	4,113	4,309	4,524	4,757	5,027	5,327	19,539	43,483
Mandatory:														
BA	227,746	244,788	261,439	279,062	318,139	340,164	365,439	391,332	418,112	448,912	483,278	521,585	1,564,243	3,827,462
OT	227,699	244,637	261,717	282,006	314,909	340,456	365,339	391,115	418,418	452,321	479,514	521,910	1,564,427	3,827,705
600—Income Security:														
BA	309,367	319,513	319,513	333,810	341,805	349,191	362,006	373,681	385,152	400,573	404,045	418,978	1,706,325	3,688,754
OT	312,511	334,169	324,701	337,157	344,322	350,983	363,115	374,384	385,671	401,003	404,453	419,551	1,720,278	3,705,341
Discretionary:														
BA	42,379	44,020	45,712	48,760	50,311	52,004	53,714	55,441	57,295	59,143	61,023	62,884	250,501	546,287
OT	49,081	50,781	51,544	52,373	53,424	54,643	56,116	57,505	58,954	60,560	62,215	63,908	268,100	571,243
Mandatory:														
BA	266,988	282,370	273,801	285,050	291,494	297,187	308,292	318,240	327,857	341,430	343,022	356,094	1,455,824	3,142,467
OT	264,430	283,388	273,157	284,784	290,898	296,340	306,999	316,879	326,717	340,443	342,238	355,643	1,452,178	3,134,098
650—Social Security:														
BA	462,363	478,882	501,140	521,499	546,735	575,008	606,071	641,105	679,322	720,505	766,154	816,195	2,750,453	6,373,734
OT	455,999	476,888	498,679	518,672	543,640	571,621	602,300	636,939	674,852	715,645	760,812	810,363	2,734,912	6,333,523
Discretionary:														
BA	3,523	3,833	4,282	4,363	4,450	4,549	4,665	4,820	4,983	5,151	5,323	5,503	22,309	48,089
OT	3,925	3,859	4,231	4,326	4,435	4,532	4,644	4,794	4,953	5,121	5,291	5,471	22,168	47,798
Mandatory:														
BA	458,840	475,049	496,858	517,136	542,285	570,459	601,406	636,285	674,339	715,354	760,831	810,692	2,728,144	6,325,645
OT	452,074	473,029	494,448	514,346	539,205	567,089	597,656	632,145	669,899	710,524	755,521	804,892	2,712,744	6,285,725
650 on-budget:														
BA	13,997	13,255	14,294	15,471	16,421	17,919	19,704	21,810	24,283	28,170	31,357	34,347	83,809	223,776
OT	13,988	13,255	14,293	15,471	16,421	17,919	19,704	21,810	24,283	28,170	31,357	34,347	83,808	223,775
Discretionary:														
BA	0,019	0,021	0,025	0,025	0,026	0,027	0,027	0,028	0,029	0,030	0,031	0,032	0,130	0,280
OT	0,019	0,021	0,024	0,025	0,026	0,027	0,027	0,028	0,029	0,030	0,031	0,032	0,129	0,279
Mandatory:														
BA	13,978	13,234	14,269	15,446	16,395	17,892	19,677	21,782	24,254	28,140	31,326	34,315	83,679	223,496
OT	13,969	13,234	14,269	15,446	16,395	17,892	19,677	21,782	24,254	28,140	31,326	34,315	83,679	223,496
700—Veterans Benefits and Services:														
BA	52,126	57,597	63,773	67,125	65,388	63,859	67,645	69,254	70,967	75,643	72,592	77,429	327,790	693,675
OT	50,983	57,486	63,200	66,530	64,970	63,416	67,374	68,899	70,563	75,223	72,071	76,963	325,490	689,209
Discretionary:														
BA	24,074	26,532	29,957	28,386	28,812	29,272	29,858	30,796	31,789	32,824	33,887	35,000	146,265	310,561
OT	23,959	26,902	29,600	28,183	28,495	29,024	29,662	30,530	31,497	32,521	33,576	34,663	144,964	307,751

SENATE-PASSED FY 2004 BUDGET RESOLUTION AMENDMENT: AGGREGATE AND FUNCTION LEVELS—Continued

(Dollars in billions)

Function	2002 Actual	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2004-08	2004-13
Mandatory:														
BA	28,052	31,065	33,816	38,739	36,576	34,587	37,807	38,458	39,178	42,819	38,705	42,429	181,525	383,114
OT	27,024	30,584	33,600	38,347	36,475	34,392	37,712	38,369	39,066	42,702	38,495	42,300	180,526	381,458
750—Administration of Justice:														
BA	36,171	38,543	37,757	38,077	37,965	38,442	39,458	40,478	41,580	42,870	44,188	45,557	191,699	406,372
OT	34,310	37,712	40,882	39,324	38,348	38,233	39,109	40,193	41,280	42,453	43,741	45,101	195,896	408,664
Discretionary:														
BA	34,676	36,289	33,679	35,912	36,664	37,621	38,694	39,771	40,931	42,288	43,674	45,117	182,570	394,351
OT	33,153	35,484	37,608	36,761	36,862	37,483	38,455	39,596	40,741	41,977	43,331	44,764	187,169	397,578
Mandatory:														
BA	1,495	2,254	4,078	2,165	1,301	0,821	0,764	0,707	0,649	0,582	0,514	0,440	9,129	12,021
OT	1,157	2,228	3,274	2,563	1,486	0,750	0,654	0,597	0,539	0,476	0,410	0,337	8,727	11,086
800—General Government:														
BA	18,384	18,195	20,012	20,341	22,396	21,147	21,646	21,957	22,706	23,469	24,267	25,138	105,542	223,079
OT	17,380	18,120	19,876	20,420	22,225	20,897	21,423	21,515	22,223	22,957	23,892	24,582	104,841	220,010
Discretionary:														
BA	15,602	15,702	17,102	17,364	17,760	18,181	18,669	19,303	19,977	20,656	21,360	22,094	89,076	192,466
OT	14,640	15,570	16,783	17,479	17,648	17,956	18,306	18,849	19,500	20,161	20,853	21,571	88,172	189,106
Mandatory:														
BA	2,782	2,493	2,910	2,977	4,636	2,966	2,977	2,654	2,729	2,813	2,907	3,044	16,466	30,613
OT	2,740	2,550	3,093	2,941	4,577	2,941	3,117	2,666	2,723	2,796	3,039	3,011	16,669	30,904
900—Net Interest:														
BA	170,955	155,592	166,095	203,823	230,541	243,499	252,354	259,782	263,974	267,195	267,392	261,100	1,096,312	2,415,755
OT	170,957	155,592	166,095	203,823	230,541	243,499	252,354	259,782	263,974	267,195	267,392	261,100	1,096,312	2,415,755
Discretionary:														
BA	0,000	0,000	0,000	0,000	0,000	0,000	0,000	0,000	0,000	0,000	0,000	0,000	0,000	0,000
OT	0,000	0,000	0,000	0,000	0,000	0,000	0,000	0,000	0,000	0,000	0,000	0,000	0,000	0,000
Mandatory:														
BA	170,955	155,592	166,095	203,823	230,541	243,499	252,354	259,782	263,974	267,195	267,392	261,100	1,096,312	2,415,755
OT	170,957	155,592	166,095	203,823	230,541	243,499	252,354	259,782	263,974	267,195	267,392	261,100	1,096,312	2,415,755
900 on-budget:														
BA	247,775	239,682	255,775	301,673	339,281	364,919	387,674	410,022	430,164	450,345	468,452	480,870	1,649,322	3,889,175
OT	247,777	239,682	255,775	301,673	339,281	364,919	387,674	410,022	430,164	450,345	468,452	480,870	1,649,322	3,889,175
Discretionary:														
BA	0,000	0,000	0,000	0,000	0,000	0,000	0,000	0,000	0,000	0,000	0,000	0,000	0,000	0,000

SENATE-PASSED FY 2004 BUDGET RESOLUTION AMENDMENT: AGGREGATE AND FUNCTION LEVELS--Continued

[Dollars in billions]

Function	2002 Actual	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2004-08	2004-13
Total on-budget:														
BA	1,720,248	1,794,261	1,873,180	1,993,944	2,123,565	2,236,078	2,348,462	2,438,088	2,501,009	2,636,500	2,714,965	2,827,496	10,575,229	23,693,287
OT	1,655,288	1,781,390	1,861,420	1,977,898	2,086,272	2,190,529	2,302,923	2,402,108	2,482,940	2,621,537	2,684,115	2,805,055	10,419,041	23,414,796
Discretionary:														
BA	731,209	768,599	787,124	812,607	843,578	877,017	906,341	912,189	904,636	945,669	963,109	978,923	4,226,668	8,931,194
OT	730,499	805,534	832,957	853,188	871,695	897,158	929,107	945,511	944,815	986,237	994,688	1,014,500	4,364,105	9,269,855
Mandatory:														
BA	989,039	1,025,662	1,086,056	1,181,337	1,279,987	1,359,061	1,442,120	1,525,899	1,596,373	1,690,831	1,751,856	1,848,573	6,348,561	14,762,093
OT	924,789	975,856	1,028,463	1,124,710	1,214,577	1,293,371	1,373,816	1,456,597	1,538,125	1,635,300	1,689,427	1,790,555	6,034,937	14,144,941
Revenues	1,853,173	1,865,468	1,958,615	2,153,829	2,321,376	2,479,941	2,619,660	2,762,435	2,897,122	3,102,068	3,292,730	3,497,075	11,532,821	27,084,251
Revenues on-budget	1,337,852	1,333,861	1,400,789	1,566,044	1,702,314	1,828,213	1,935,251	2,043,323	2,141,398	2,309,946	2,463,192	2,627,425	8,432,611	20,017,895
Deficit/Surplus	-137,777	-282,456	-287,279	-218,117	-169,406	-128,127	-113,943	-86,867	-51,239	-3,379	101,621	158,678	-916,871	-798,057
On-budget	-317,436	-447,529	-460,631	-411,854	-383,958	-362,316	-367,672	-358,785	-341,542	-311,591	-220,923	-177,630	-1,986,430	-3,396,901
Off-budget	159,659	165,073	173,352	193,737	214,552	234,189	253,729	271,918	290,303	308,212	322,544	336,308	1,069,559	2,598,844
Notes and Miscellaneous Info:														
Revenues:														
On-budget	1,337,852	1,333,861	1,400,789	1,566,044	1,702,314	1,828,213	1,935,251	2,043,323	2,141,398	2,309,946	2,463,192	2,627,425	8,432,611	20,017,895
Off-budget	515,321	531,607	557,826	587,785	619,062	651,128	684,409	719,112	755,724	792,122	829,538	869,650	3,100,210	7,066,356
Outlays:														
On-budget:														
BA	1,720,248	1,794,261	1,873,180	1,993,944	2,123,565	2,236,078	2,348,462	2,438,088	2,501,009	2,636,500	2,714,965	2,827,496	10,575,229	23,693,287
OT	1,655,288	1,781,390	1,861,420	1,977,898	2,086,272	2,190,529	2,302,923	2,402,108	2,482,940	2,621,537	2,684,115	2,805,055	10,419,041	23,414,796
Off-budget:														
BA	365,325	368,528	386,934	396,875	407,605	420,326	434,451	451,360	469,891	488,770	512,336	539,174	2,046,191	4,507,722
OT	355,662	366,534	384,474	394,048	404,510	416,939	430,680	447,194	465,421	483,910	506,994	533,342	2,030,651	4,467,512

FUNCTIONS AND REVENUES

Pursuant to section 301(a)(3) of the Budget Act, the budget resolution must set appropriate levels for each major functional category based on the 302(a) allocations and the budgetary totals.

The respective levels of the House resolution, the Senate amendment, and the Conference Agreement for each major budget function and revenue totals are discussed in the following section. The Conference Agreement provides aggregate discretionary spending in 2004 of \$784.460 billion in budget authority (BA) and \$860.752 billion in outlays.

These two aggregate numbers are allocated to the Appropriations Committees to be suballocated to their 13 individual appropriation subcommittees.

REVENUE

The component of the budget resolution classified as revenue reflects all of the Federal Government's various tax receipts that are classified as "on-budget." This includes individual income taxes; corporate income taxes; excise taxes, such as the gasoline tax; various other taxes, such as estate and gift taxes; and social insurance taxes, except for Social Security. Customs duties, tariffs, and other miscellaneous receipts also are included in the revenue function.

Social insurance taxes collected for the Social Security system – the Old Age and Survivors and Disability Insurance [OASDI] payroll tax – are off budget. The remaining social insurance taxes (the Hospital Insurance [HI] payroll tax portion of Medicare, the Federal Unemployment Tax Act [FUTA] payroll tax, railroad retirement, and other retirement systems) are all on budget. Pursuant to the Congressional Budget Act of 1974 and the Budget Enforcement Act of 1990, Social Security payroll taxes, which constitute slightly more than a quarter of all Federal receipts, are not reflected in the budget resolution.

House Resolution

The House resolution calls for on-budget revenue of \$1.32 trillion in fiscal year 2003; \$1.35 trillion in 2004; \$8.23 trillion from 2004 through 2008; and \$19.48 trillion from 2004 through 2013. When off-budget Social Security taxes are added, total revenue is estimated to be \$1.86 trillion in fiscal year 2003, \$1.91 trillion in 2004, \$11.33 trillion over the next 5 years, and \$26.55 trillion over the next 10 years.

The resolution directs the Committee on Ways and Means to report legislation to the House floor by 11 April 2003, making adjustments in current law to effect a reduction in revenue of \$35.4 billion in 2003; \$112.8 billion in 2004; \$387.7 billion from 2004 through 2008; and \$698.3 billion in 2003-2013. This "reconciles" an economic growth and job creation plan similar to the President's

under the expedited reconciliation rules of the Budget Act. (Also reconciled to the Ways and Means Committee is \$27.5 billion in new mandatory spending authority to cover the refundable component of an accelerated increase in the child tax credit.)

The resolution also assumes the permanent extension of the expiring tax cuts in the Economic Growth and Tax Relief Reconciliation Act of 2001 that otherwise will expire in 2010. This will reduce revenue over 11 years by \$601.9 billion below the baseline. This adjustment is not reconciled.

Finally, the budget accommodates, but does not reconcile, \$49.9 billion in additional tax relief over the next 11 years. Policies would be determined by the Committee on Ways and Means, but could include incentives for charitable giving, affordable single-family housing, and energy production, conservation, and reliability; simplifying the tax laws; and other House policies. Tariff and other revenue effects of various trade initiatives are also possible.

Senate Amendment

The Senate amendment assumes an overall reduction in revenues of \$802.2 billion over the 11-year period, 2003-13. The Senate amendment instructs the Finance Committee to report legislation by 8 April 2003 to reduce revenues by \$322.5 billion over 2003-2013 and to increase direct spending related to tax policy changes by \$27.5 billion over 2003-13 (reflected in Function 600). The Senate amendment assumes, but does not reconcile, an additional \$479.6 billion in tax relief over 11 years with a related, but unreconciled, increase in direct spending (related to tax policy changes) of \$22.3 billion over 11 years (reflected in Function 600).

The Committee-reported resolution reconciled the Finance Committee for a reduction in revenues and an increase in outlays consistent with President Bush's jobs and growth tax relief plan. The President's plan provides tax relief of \$698 billion over the 2003-13 period. It includes three main components: tax relief for working families (by speeding up individual income tax marginal rate reductions already in law, accelerating marriage penalty relief already in law, increasing the child credit immediately to \$1,000, and increasing the alternative minimum tax exemption amount); elimination of the double taxation of dividends; and a permanent increase in small business expensing. Since the child credit is partially refundable, the Committee-reported resolution assumed outlay increases sufficient to accommodate the President's growth plan – \$27.5 billion in new spending over the next 11 years.

During consideration of the Committee-reported resolution, the Senate adopted several amendments that had the combined effect of reducing the revenue reconciliation instruction to the Finance Committee to \$322.5 billion over 11 years.

The Committee-reported resolution assumed, but did not reconcile, the

permanent extension of the provisions of the Economic Growth and Tax Relief Reconciliation Act of 2001 [EGTRRA], which are currently scheduled to expire after 2010. The 11-year tax relief assumption for the EGTRRA extensions is \$601.9 billion, with \$592.6 billion of the revenue loss (98 percent) occurring in years 2011-13. The permanent extension of the EGTRRA provisions also results in an increase in direct spending of \$22.3 billion over 11 years. The Committee-reported resolution also assumed, but did not reconcile, about \$13 billion in tax relief over 11 years from several measures expected to be considered in the upcoming year.

During the Senate's consideration of the Committee-reported resolution, the Senate adopted eight amendments affecting the amount of tax relief assumed outside of reconciliation. The Senate adopted one amendment providing for \$45 billion in additional tax relief consistent with making the repeal of the estate tax permanent beginning in 2009. The Senate also adopted seven amendments that reduced the level of tax relief assumed outside of reconciliation by \$181 billion. The Committee-reported resolution assumed \$614.7 billion of tax relief outside of reconciliation; the Senate amendment assumes \$478.7 billion of tax relief outside of reconciliation.

Conference Agreement

The Conference Agreement calls for a jobs and growth plan with goals similar to the President's proposal: supporting broad, sustained economic growth and job creation.

With these goals, the Conference Agreement assumes \$626 billion over the 2003-13 period for tax relief and associated outlays for a jobs and growth plan. The Agreement directs the Senate Finance Committee to report legislation by 8 May 2003 to reduce revenue by \$522.524 billion over 2003-2013, and to increase direct spending related to tax policy changes by \$27.476 billion over 2003-2013 (reflected in function 600). The Agreement also directs the House Ways and Means Committee to report legislation by 30 May 2003 to reduce revenue by \$535.0 billion over 2003-13, and to increase direct spending related to tax policy changes by \$15.0 billion over 2003-2013.

The Conference Agreement assumes, but does not reconcile, an additional \$690.9 billion in tax relief over 11 years, and associated increases in direct spending. The assumed additional tax relief could accommodate the permanent extension of the provisions of the Economic Growth and Tax Relief Reconciliation Act of 2001 [EGTRRA], the tax provisions of energy policy legislation, the revenue impacts of trade legislation, and several miscellaneous tax provisions proposed by the President or Congress.

NATIONAL DEFENSE: FUNCTION 050

Function Summary

The National Defense function includes funds to develop, maintain, and equip the military forces of the United States. More than 95 percent of the funding in this function goes to Department of Defense [DOD] military activities. The function also includes pay and benefits for military and civilian personnel; research, development, testing, and evaluation; procurement of weapon systems; military construction and family housing; and operations and maintenance of the defense establishment. The remaining funding in the function is for atomic energy defense activities of the Department of Energy, and other defense-related activities.

House Resolution

The House resolution calls for \$400.6 billion in BA and \$400.9 billion in outlays in fiscal year 2004, an increase of 2.0 percent in BA compared with fiscal year 2003. The function totals are \$2,202.1 billion in BA and \$2,142.7 billion in outlays over 5 years; and \$4,814.0 billion in BA and \$4,704.4 billion in outlays over 10 years.

The BA and outlay funding levels for National Defense will support critical military and homeland security initiatives, and are consistent with the President's recommendations. The resolution assumes \$70 million in additional mandatory BA to permit proceeds from facilities that were acquired, constructed, or improved with commissary surcharges or nonappropriated funds, and that were closed under Base Realignment and Closure authority, to be reapplied to nonappropriated fund activities without an appropriation.

Senate Amendment

For discretionary programs, the Senate amendment assumes the President's request for National Defense in 2004 totalling \$400.1 billion in BA and \$400.6 billion in outlays for 2004. This is an increase of \$7.9 billion in BA (2.0 percent) and \$14.2 billion in outlays (3.7 percent) from the 2003 level.

For 2003, the Committee-reported resolution assumed the full-year appropriations already enacted. An amendment to the resolution adopted by the Senate assumed an increase of \$3.0 billion in BA and outlays in 2003 to provide pay and benefits for active duty, National Guard and Reserve forces, and to modernize National Guard and Reserve equipment and weapons.

For defense activities in the Department of Defense only, the Senate amendment assumes \$380.8 billion in discretionary BA in 2004, an increase of \$6.2 billion (1.6 percent) above the 2003 level of \$374.6 billion.

Within DOD, the Senate amendment assumes \$231.9 billion in discretionary BA for readiness accounts (military personnel and operations and maintenance) in 2004. This represents an increase of \$2.4 billion in BA (1.0 percent) above the 2003 level of \$229.5 billion. These appropriations would support an active duty end strength of 1,388,100 and a Selected Reserves strength of 863,000. It would also support pay raises ranging from 2.0 percent to 6.3 percent, targeted by rank and years of service.

The Senate amendment also assumes \$136.2 billion for investment accounts (procurement and research, development, testing, and evaluation) in 2004. This represents an increase of \$4.8 billion in BA (3.9 percent) above the 2003 appropriated level of \$131.4 billion. Major purchases include a Virginia Class submarine, 3 DDG-51 destroyers, 42 F/A-18E/F fighter aircraft, and 22 F-22 fighter aircraft.

For military construction and family housing, the Senate amendment assumes \$9.1 billion in discretionary budget authority for 2004 representing a 13.8-percent decrease from the 2003 level of \$10.5 billion.

During floor consideration, the Senate adopted an amendment that would allow the Appropriations Committee to provide up to \$100 billion for the costs associated with disarming Iraq.

For defense activities in the Department of Energy, the Senate amendment assumes \$16.9 billion in discretionary BA in 2004, representing an increase of \$1.1 billion (6.9 percent) above the 2003 enacted level of \$15.8 billion.

The Senate amendment assumes \$8.8 billion in discretionary BA for the National Nuclear Security Administration in 2004, representing an increase of \$796 million (10.0 percent) above the 2003 enacted level of \$8.0 billion.

The Senate amendment assumes \$7.7 billion in discretionary BA for the Department of Energy's environmental and other defense activities in 2004, representing an increase of \$185 million (2.5 percent) above the 2003 enacted level of \$7.6 billion.

The Senate-reported resolution assumed no mandatory increases or decreases in this function. Of note, the Senate-reported amendment assumed full funding for the so-called the Purple Heart Plus program, which was included in last year's Defense Authorization Act. The provision allows all disabled military retirees whose disabilities are a direct result of combat, and those most severely disabled (60 percent or greater) military retirees whose disabilities are a direct result of combat-related injury, to receive their full military retirement pay as well as a special compensation equal to the amount of veterans' disability compensation without offset. The Senate amendment reflects an amendment to the Committee-reported resolution adopted by the Senate to cover the incremental mandatory cost of phased-in concurrent receipt of retirement pay and disability for all veterans with service-related disabilities rated at 60 percent or higher (\$182

million in BA and outlays in 2004, and \$12.8 billion in BA and outlays over the 2004-13 period).

Conference Agreement

The Conference Agreement assumes enactment of the fiscal year 2003 supplemental appropriations bill for addressing the conflict in Iraq. The provision allows an adjustment for the finally enacted level.

The Agreement calls for function totals of \$400.5 billion in BA and \$400.9 billion in outlays for fiscal year 2004; \$2,202.1 billion in BA and \$2,142.7 billion in outlays over 5 years; and \$4,758.2 billion in BA and \$4,658.3 billion in outlays over 10 years.

The discretionary levels in this function are consistent with the President's request. The levels will support military forces capable of prevailing decisively in the near term, and accommodate the military's longer-term transformation goals.

INTERNATIONAL AFFAIRS: FUNCTION 150

Function Summary

As part of the Global War on Terrorism, the Department of State and international assistance programs play a vital role in maintaining and expanding support of the international coalition against terrorism. Funds distributed through the International Affairs function provide for international development and humanitarian assistance; international security assistance; the conduct of foreign affairs; foreign information and exchange activities; and international financial programs. The major departments and agencies in this function include the Department of State, the Department of the Treasury, and the United States Agency for International Development [USAID].

House Resolution

The budget resolution calls for \$24.8 billion in BA and \$23.7 billion in outlays in fiscal year 2004, an increase of 9.8 percent in BA compared with fiscal year 2003. The function totals are \$149.9 billion in BA and \$128.9 billion in outlays over 5 years, and \$326.6 billion in BA and \$283.5 billion in outlays over 10 years.

The House resolution calls for \$2 billion as the first installment toward the President's Emergency Plan for AIDS Relief, a 5-year, \$15-billion initiative to turn the tide in the global effort to combat the HIV/AIDS pandemic. This initiative – funded through USAID, the Department of Health and Human Services, and the Centers for Disease Control – virtually triples U.S. funding to fight the international AIDS pandemic. The resolution also recommends funds sufficient for the President's proposal to create a new Government corporation – the Millennium Challenge Corporation – to administer a \$1.3 billion fund designed to promote just governance and sound free-market economic policies in International Development Association-eligible countries (with yearly per-capita incomes below \$1,435).

Senate Amendment

For discretionary programs, the Senate amendment assumes the President's request for 2004 totaling \$28.7 billion in BA and \$26.8 billion in outlays. This represents an increase of \$3.2 billion in BA (12.8 percent) and \$0.8 billion in outlays (3.0 percent) from the 2003 level.

The Senate amendment assumes \$12.5 billion in discretionary BA for International Development and Humanitarian Assistance, an increase of \$2.1 billion (20.1 percent) above the 2003 appropriated level of \$10.4 billion. Within

International Development and Humanitarian Assistance, the Senate amendment assumes a new development assistance organization, called the Millennium Challenge Corporation, with an initial funding level of \$1.3 billion for 2004 and \$14.3 billion over 2004-13. The Senate amendment also assumes a new Global AIDS Initiative (\$450 million in 2004 and \$22.3 billion over 10 years), and a new fund for dealing with famine (\$200 million in 2004, and \$2.2 billion over 10 years).

The Senate amendment assumes \$7.6 billion in discretionary BA for International Security Assistance, an increase of \$0.9 billion (13.2 percent) above the 2003 appropriated level of \$6.7 billion. Within International Security Assistance, the Senate amendment assumes the creation of a new fund to deal with Complex Foreign Crises, with initial funding of \$100 million for 2004.

The Senate amendment assumes \$7.5 billion in discretionary BA for the Conduct of Foreign Affairs, an increase of \$636 million (9.2 percent) above the 2003 appropriated level of \$6.9 billion. The Senate amendment also assumes \$983 million in discretionary BA for Foreign Information and Exchange Activities, an increase of \$152 million (18.3 percent) above the 2003 appropriated level of \$831 million.

The Senate amendment assumes no mandatory increases or decreases in this function.

Conference Agreement

The Conference Agreement calls for \$25.7 billion in BA and \$24.2 billion in outlays in fiscal year 2004; \$155.9 billion in BA and \$133.7 billion in outlays over 5 years; and \$341.6 billion in BA and \$296.4 billion in outlays over 10 years. The Conference Agreement fully accommodates the President's request for this function. This includes funding for the President's Millennium Challenge Corporation initiative and the Global AIDS Initiative.

GENERAL SCIENCE, SPACE, AND TECHNOLOGY: FUNCTION 250

Function Summary

Function 250 consists of General Science, Space and Technology programs. The largest component of this function – about two-thirds of total spending – is for the space flight, research, and supporting activities of the National Aeronautics and Space Administration [NASA]. The function also reflects general science funding, including the budgets for the National Science Foundation [NSF], and the fundamental science programs of the Department of Energy [DOE].

House Resolution

The House resolution calls for \$22.8 billion in BA and \$22.3 billion in outlays in fiscal year 2004, a decrease of 1.6 percent in BA compared with fiscal year 2003. The function totals are \$121.8 billion in BA and \$118.7 billion in outlays over 5 years; and \$260.8 billion in BA and \$254.1 billion in outlays over 10 years.

Senate Amendment

For discretionary programs the Senate amendment assumes a discretionary total of \$23.6 billion in BA and \$22.6 billion in outlays for 2004. This represents an increase of \$0.5 billion (2.3 percent) in BA and \$1.2 billion (5.5 percent) in outlays from the 2003 level. The Senate amendment includes the following specific assumptions.

For NASA, the Senate amendment assumes funding the President's request of \$14.5 billion for Function 250 activities (this excludes NASA aeronautics funding that falls in Function 400). Included is \$6.7 billion for Science, Aeronautics, and Exploration and \$7.8 billion for Space Flight Capabilities. The President's request of \$4.0 billion (on a full-cost basis) is assumed for the Space Shuttle.

The Senate amendment assumes funding the President's request of \$5.4 billion in discretionary funding for National Science Foundation activities, a 3.2-percent increase over the 2003 level.

For Department of Energy science programs, the Senate amendment assumes a \$100-million increase over the President's request, bringing total funding for DOE science programs to \$3.4 billion in 2004, a 4.6-percent increase over the 2003 level.

The Senate amendment includes \$273 million for the Department of Homeland Security in 2004. These funds support the advance of homeland security through scientific research.

The Senate amendment assumes no mandatory increases or decreases in this function.

Conference Agreement

The Conference Agreement for Function 250 calls for \$23.9 billion in BA and \$22.8 billion in outlays in fiscal year 2004. The functional totals are \$126.5 billion in BA and \$122.3 billion in outlays over 5 years, and \$270.5 billion in BA and \$262.2 billion in outlays over 10 years. The Agreement accommodates an increase of \$324 million above the administration's request for NSF research and related activities. The Agreement also supports a \$100-million increase over the administration's request for DOE science programs.

ENERGY: FUNCTION 270

Function Summary

The Energy function reflects civilian energy and environmental activities and programs of the Federal Government. Through this function, spending is provided for energy supply programs, such as solar and renewable, fossil and nuclear research at the Department of Energy [DOE]; rural electricity and telecommunications loans, administered through the Rural Utilities Service of the Department of Agriculture; electric power generation and transmission programs of the Power Marketing Administrations (the Southeastern Power Administration, the Southwestern Power Administration, the Western Area Power Administration, and the Bonneville Power Administration); and power generation and transmission programs of the Tennessee Valley Authority. This function also provides funds for energy conservation programs; emergency energy preparedness (mainly the Strategic Petroleum Reserve); and energy information, policy, and regulation programs, including spending by the Office of the Secretary of Energy and the operations of the Federal Energy Regulatory Commission, the Nuclear Regulatory Commission and the U.S. Enrichment Corporation.

Function 270 does not include DOE's national security activities – the National Nuclear Security Administration – which are in Function 050 (Defense), or its basic research and science activities, which are in Function 250 (General Science, Space, and Technology).

House Resolution

The House resolution calls for \$2.6 billion in BA and \$0.9 billion in outlays in fiscal year 2004, an increase of 25 percent in BA compared with fiscal year 2003. The function totals are \$13.3 billion in BA and \$5.6 billion in outlays over 5 years, and \$29.3 billion in BA and \$15.6 billion in outlays over 10 years.

Pursuant to the Homeland Security Act of 2002, the functions of the National Simulation and Analysis Center and the energy security and assurance programs of the Department of Energy are transferred to the new Department's Directorate of Information Analysis and Infrastructure Protection.

The resolution accommodates resources outside the Department of Homeland Security necessary for certain aspects of homeland security. A sum of \$619 million is assumed in fiscal year 2004 for the Nuclear Regulatory Commission to continue to review and strengthen NRC's physical facilities and information technology infrastructure to enhance nuclear plant security. Of this amount, \$572 million is provided by fees and receipts.

Senate Amendment

The Senate amendment assumes spending in this function would total \$2.6 billion in BA and \$0.9 billion in outlays for 2004. This represents an increase of \$0.6 billion in BA (7 percent), and \$0.4 billion in outlays from the 2003 level. The Senate amendment includes the following specific assumptions.

For discretionary programs, the Senate amendment assumes a total of \$3.7 billion in BA and \$3.6 billion in outlays for 2004. This represents an increase of \$0.4 billion (13 percent) in BA above the 2003 level.

The Senate amendment assumes \$881 million for non-defense environmental management activities. This is an increase of \$213 million, or 32 percent, above the 2003 enacted level. (An additional \$6.3 billion for environmental management activities is included in Function 050.)

The Senate amendment assumes \$802 million for Energy Supply activities. This is \$106 million (15 percent) above the 2003 enacted level. This increase includes funding for the President's Freedom Fuel Initiative, which would help reverse America's growing dependence on foreign oil, by providing funds for research for a commercially viable hydrogen-powered fuel cell technology.

The Senate amendment assumes no mandatory increases or decreases in this function.

Conference Agreement

The Conference Agreement for Function 270 calls for \$2.6 billion in BA and \$0.9 billion in outlays in fiscal year 2004. The functional totals are \$13.8 billion in BA and \$5.6 billion in outlays over 5 years, and \$30.3 billion in BA and \$15.7 billion in outlays over 10 years. The Conference Agreement fully supports the President's budget request for this function.

NATURAL RESOURCES AND ENVIRONMENT: FUNCTION 300

Function Summary

Programs within Function 300 consist of water resources, conservation, land management, pollution control and abatement, and recreational resources. Major departments and agencies in this function are the Department of Interior, including the National Park Service [NPS], the Bureau of Land Management [BLM], the Bureau of Reclamation, and the Fish and Wildlife Service [FWS]; conservation-oriented and land management agencies within the Department of Agriculture [USDA] including the Forest Service; the National Oceanic and Atmospheric Administration [NOAA] in the Department of Commerce; the Army Corps of Engineers; and the Environmental Protection Agency [EPA].

House Resolution

The House resolution calls for \$29.2 billion in BA and \$29.9 billion in outlays in fiscal year 2004. The function totals are \$154.1 billion in BA and \$154.4 billion in outlays over 5 years, and \$331.0 billion in BA and \$327.9 billion in outlays over 10 years.

The resolution assumes legislation allowing the Bureau of Land Management to use updated management plans to identify publicly owned areas suitable for sale; the permanent extension of the Recreation Fee Program, which allows parks, refuges, forests, and other publicly-owned units to spend fees within the units from which they are collected; legislation to prevent the United Mine Workers of America Combined Benefit Fund from financial crisis by transferring to it any additional interest from the Abandoned Mine Land Reclamation Fund; the Water Resources Development Act of 2002, which authorizes the Corps of Engineers to conduct water resource studies and undertake specified projects and programs for flood control, inland navigation, shoreline protection, and environmental restoration; and the Central Utah Project [CUP] Completion Act, which clarifies and streamlines completion of project goals. The CUP provides water for agricultural, industrial, and municipal uses.

Senate Amendment

The Senate amendment assumes spending in this function of \$35.3 billion in BA and \$31.4 billion in outlays for 2004. This represents an increase of \$4.4 billion in BA (14 percent), and \$2.4 billion in outlays from the 2003 level. The Senate amendment includes the following specific assumptions.

For discretionary programs, the Senate amendment assumes a total of \$32.8

billion in BA and \$29.5 billion in outlays for 2004. This represents an increase of \$3.6 billion (12 percent) in BA above the 2003 level.

The Senate amendment assumes \$3.1 billion for the National Fire Plan, which is \$880 million above the President's request. This reflects an amendment to the resolution adopted by the Senate that added \$500 million to the National Fire Plan. The Senate believes it is critical to fund the National Fire Plan at a realistic level that will allow the Forest Service and Department of Interior to pay for wildfire suppression, while maintaining its ongoing operations.

The Senate amendment assumes \$900 million for the Land and Water Conservation Fund [LWCF], the same as the President's budget.

The Senate amendment assumes \$11.3 billion for the Environmental Protection Agency. This is \$3 billion (36 percent) above the 2003 enacted level. The Senate did not accept the President's cut to the State and Tribal Assistance Grants, instead funding them at \$6.8 billion, which is \$3 billion more than the 2003 enacted level. (This increase to the State and Tribal Assistance Grants is due to an amendment adopted by the Senate, which added \$3 billion in 2004 to the Clean Water and Safe Drinking Water State Revolving Fund.) Within the EPA, there is \$1.4 billion for Superfund, which is \$125 million or 9.9 percent more than the 2003 enacted level. The Senate amendment also includes \$2.2 billion for environmental programs and management. This is \$122 million, or 5.8 percent, more than the 2003 enacted level.

The Senate amendment assumes \$4.5 billion for the Corps of Engineers, the same as the 2003 level, and \$546 million more than the President's request. It does not include the President's proposal to fund operations and maintenance and construction from the Inland Waterways Trust Fund or from the Harbor Maintenance Trust Fund.

The Senate amendment assumes the President's proposal to make the Recreation Fee Demonstration Program permanent. This program allows the Forest Service and Department of Interior to collect entrance fees and use a portion of those fees without further appropriation for maintenance and other projects. Over 10 years, this program would have a net cost of \$803 million.

The Senate amendment reflects the administration's proposal for the Federal Land Transaction Facilitation Act. This proposal would allow the Bureau of Land Management to use updated management plans to identify property suitable for disposal as well as allow a certain portion of receipts to be used by the BLM for restoration projects. It would cap receipt retention at \$100 million per year. The proposal costs \$86 million over 10 years.

The Senate amendment assumes \$3.4 billion over 10 years for the Conservation Security Program in the Department of Agriculture.

Conference Agreement

The Conference Agreement calls for \$31.6 billion in BA and \$30.8 billion in outlays in fiscal year 2004. The function totals are \$164.5 billion in BA and \$161.9 billion in outlays over 5 years, and \$348.3 billion in BA and \$342.4 billion in outlays over 10 years.

For discretionary programs, the Conference Agreement provides for a total of \$29.3 billion in BA and \$29.0 billion in outlays in fiscal year 2004.

The Conference Agreement recognizes the importance of the National Fire Plan and calls for \$2.6 billion for the plan, \$380 million above the President's request. The Congress believes it is critical to fund the National Fire Plan at a level that will allow the Forest Service and the Department of the Interior to pay for wildfire suppression, while maintaining their normal operations. In particular, Congress places a priority on wildfire suppression; rehabilitation and restoration of areas burned during recent fire seasons; and the reduction of hazardous fuels, which will help prevent wildfires in the future.

The Conference Agreement accommodates \$8.3 billion for the Environmental Protection Agency, \$250 million greater than the 2003 enacted level. The Congress restored funding for the State and Tribal Assistance Grants to \$3.8 billion, the same as the 2003 enacted level. Within the EPA, there is \$1.4 billion for Superfund, which is \$125 million (9.9 percent) more than the 2003 enacted level; and \$2.2 billion for environmental programs and management, which is \$122 million (5.8 percent) more than the 2003 enacted level.

The Conference Agreement also accommodates the Senate's \$4.5 billion for the Corps of Engineers.

For mandatory programs, the Agreement assumes the President's proposal allowing the Forest Service and Department of Interior to collect entrance fees and use a portion of those fees for maintenance and other projects without further appropriation. It also assumes an amendment allowing the Bureau of Land Management [BLM] to use updated management plans to identify property suitable for disposal, as well as permit a certain portion of receipts to be used by the BLM for restoration projects. The Agreement also assumes \$3.4 billion over 10 years for the Conservation Security Program in the Department of Agriculture; legislation passed in the House last year to authorize the Army Corps of Engineers to conduct water resource studies and undertake specific projects and programs for flood control, inland navigation, shoreline protection, and environmental restoration; and enactment of the Central Utah Project Completion Act, which passed in the House last year.

AGRICULTURE: FUNCTION 350

Function Summary

The Agriculture function includes funds for direct assistance and loans to food and fiber producers, export assistance, market information, inspection services, and agricultural research. Farm policy is driven by the Farm Security and Rural Investment Act of 2002, which provides producers with continued planting flexibility while protecting them against unique uncertainties such as poor weather conditions and unfavorable market conditions.

House Resolution

The House resolution calls for \$24.0 billion in BA and \$23.4 billion in outlays in fiscal year 2004. The function totals are \$125.1 billion in BA and \$121.5 billion in outlays over 5 years, and \$240.8 billion in BA and \$237.1 billion in outlays over 10 years.

Included in these funding levels is the continuation of the 2002 farm bill.

Senate Amendment

The Senate amendment assumes spending in this function would total \$24.5 billion in BA and \$23.5 billion in outlays for 2004. This represents an increase of \$39 million in BA over the 2003 level.

For discretionary programs, the Senate amendment assumes a total of \$5.2 billion in BA and \$5.6 billion in outlays for 2004. This represents a decrease of \$0.5 billion or 8.5 percent in BA from the 2003 level.

The Senate amendment assumes the President's request that several mandatory agriculture programs will provide discretionary savings of \$321 million in 2004 and \$1.1 billion over 10 years.

The Senate amendment also assumes a decrease of \$1.4 billion over 10 years in the mandatory programs administered by the Department of Agriculture.

Conference Agreement

The conference agreement calls for \$24.6 billion in BA and \$23.7 billion in outlays in fiscal year 2004. The function totals are \$130.2 billion in BA and \$124.5 billion in outlays over 5 years, and \$255.7 billion in BA and \$245.8 billion in outlays over 10 years. Included in these funding levels is the

continuation of the 2002 Farm Bill. The Conference Agreement fully supports the President's overall request for this function.

COMMERCE AND HOUSING CREDIT: FUNCTION 370

Function Summary

Function 370 includes four components: mortgage credit (usually negative BA because receipts tend to exceed the losses from defaulted mortgages); the Postal Service (mostly off budget); deposit insurance (negligible spending due to deposit insurance premiums); and other advancement of commerce (the majority of the discretionary and mandatory spending in this function).

The mortgage credit component of this function includes housing assistance through the Federal Housing Administration [FHA], the Government National Mortgage Association [Ginnie Mae], and rural housing programs of the Department of Agriculture. The function also includes net Postal Service spending and spending for deposit insurance for banks, thrifts, and credit unions. Finally, most, but not all, of the Commerce Department is provided for in this function including the International Trade Administration, Bureau of Economic Analysis, Patent and Trademark Office, National Institute of Standards and Technology, National Telecommunications and Information Administration, and the Bureau of the Census; as well as independent agencies such as the Securities and Exchange Commission [SEC], the Commodity Futures Trading Commission, the Federal Trade Commission, the Federal Communications Commission [FCC], and the majority of the Small Business Administration [SBA].

More than two-thirds of the spending in Function 370 is out of the FCC's Universal Service Fund. Spending from this fund exactly offsets the receipts (classified as taxes on the revenue side of the budget) that certain telecommunications operators charge their customers to promote service to low-income users and high-cost areas, as well as new services.

House Resolution

The House resolution calls for \$7.4 billion in BA and \$3.6 billion in outlays in fiscal year 2004, a decline of 16 percent in BA compared with fiscal year 2003. The function totals are \$42.0 billion in BA and \$16.5 billion in outlays over 5 years, and \$86.8 billion in BA and \$26.6 in outlays over 10 years.

For the Department of Homeland Security, \$21 million is provided for Departmentwide technology investments, as is \$9 million for the Critical Infrastructure Assurance Office under Information Analysis and Infrastructure Protection.

The resolution assumes other funding for homeland security purposes of the

Commerce Department, including: \$83.9 million for the Bureau of Industry and Security to inhibit the global spread of dual-use technologies that could be used in biological, chemical, and nuclear weapons of mass destruction (formerly the Bureau of Export Administration); \$10.3 million for the National Institute of Standards and Technology; and \$3.7 million for the International Trade Administration.

Senate Amendment

For discretionary programs, the Senate amendment assumes discretionary spending in this function would total -\$0.5 billion in BA and \$0.1 billion in outlays for 2004. This represents a decrease of \$0.6 billion in BA, but an increase of \$38 million in outlays from the 2003 level. The Senate amendment includes the following specific assumptions.

The Senate amendment for 2004 reflects all the President's requested increases over 2003 (shown as percentage increase) for export control and enforcement (47 percent), the activities of the Census Bureau (20 percent), economic and statistical analysis (18 percent), and homeland security investments in the Department of Commerce (43 percent). The Senate amendment also assumes the President's request of \$842 million (an 18-percent increase) for the Securities and Exchange Commission to implement the corporate responsibility activities under the Sarbanes-Oxley bill.

The President's budget proposes to eliminate the Advanced Technology Program, which would save \$0.7 billion over the next 10 years and is reflected in the Senate amendment. The President's proposal to discontinue the Manufacturing Extension Program, however, is not assumed by the Senate amendment.

For mandatory programs, the Senate amendment assumes the President's proposal to merge the deposit insurance funds for banks and thrifts – the Bank Insurance Fund and the Savings Association Insurance Fund. According to CBO estimates, this proposal would be nearly budget neutral over the next 10 years.

The Senate amendment also assumes legislation (S.380, as cleared for the President on 8 April 2003) that would reduce the Postal Service payment to the Civil Service Retirement [CSRS] trust fund for 2003-05, but then would reinstate and redirect the payment to an escrow fund until Congress can enact subsequent law regarding how the Postal Service should address its retiree health liabilities and other concerns. This proposal would increase the unified deficit by \$7.3 billion over the 2003-13 period. The budgetary effect on the Postal Service is reflected in this function, and the effect on the receipts of the CSRS fund are shown in Function 950 (a small interest effect appears in Function 900).

Conference Agreement

The Conference Agreement calls for on-budget amounts as follows: \$7.5 billion in BA and \$3.6 billion in outlays in fiscal year 2004; \$41.9 billion in BA and \$15.6 billion in outlays over 5 years; and \$84.3 billion in BA and \$21.5 billion in outlays over 10 years. For mandatory programs, the agreement assumes a merger of the Bank Insurance Fund and the Savings Association Insurance Fund; legislation to pay interest on bank deposits with the Federal Reserve; and regulatory relief for certain financial services companies. For discretionary programs, the Agreement is consistent with the Senate amendment.

TRANSPORTATION: FUNCTION 400

Function Summary

This function funds all major Federal transportation modes and programs including the Transportation Security Administration; the Federal Highway Administration; the Federal Transit Administration; the National Rail Passenger Corporation [Amtrak]; highway, motor carrier and rail safety programs; the Federal Aviation Administration; the aeronautical activities of the National Aeronautics and Space Administration [NASA]; the Coast Guard; the Maritime Administration; and other transportation support activities.

House Resolution

The House resolution calls for \$65.4 billion in BA and \$69.2 billion in outlays in fiscal year 2004, an increase of 2.1 percent in BA compared with fiscal year 2003. Function totals are \$334.2 billion in BA and \$338.2 billion in outlays over 5 years, and \$698.9 billion in BA and \$700.8 billion in outlays over 10 years.

The resolution assumes an increase in Federal-aid Highway contract authority and obligation limitation from \$32.1 billion in 2004 to \$39.0 billion in 2013; a freeze of Transit Category contract authority and obligation limitation at \$5.7 billion; transfer of the receipts from the 2.5-cent gasohol deficit reduction tax from the General Fund to the Highway Trust Fund; and establishment of a contingency procedure to increase spending above the level in the budget resolution on highways, highway safety, and transit should additional resources be made available to the Highway Trust Fund.

Senate Amendment

For Function 400, the Senate amendment includes \$75.8 billion in BA and \$71.6 billion in outlays for 2004. This represents an increase of \$11.7 billion in BA, or 18 percent.

The Senate amendment includes major increases in the Federal-aid Highways program, reflecting an amendment adopted by the Senate that set contract authority at levels that cannot be sustained with trust fund receipts under current law. For 2004, the Senate amendment assumes an obligation limitation of \$35.6 billion, an 11-percent increase from the Committee-reported resolution of \$32.1 billion and contract authority of \$39.3 billion, a 29-percent increase from the Committee-reported resolution of \$30.5 billion.

For 2004-09, the Senate amendment includes \$233.3 billion in obligation

limitation, a 20-percent increase from the Committee-reported resolution of \$194.4 billion and the amendment includes contract authority of \$255.7 billion, a 24-percent increase in the Committee-reported resolution of \$206.5 billion.

For Essential Air Service, the Senate amendment assumes \$103 million for 2004, which is \$53 million above the President's request.

For Port Security, the Senate amendment included \$850 million in 2004, and \$850 million in 2005 due to an amendment adopted on the floor.

For the Coast Guard, the Senate amendment assumes the President's request of \$6.1 billion, the same as the 2003 enacted level. This request would recapitalize much of the Coast Guard's budget which was diverted for more urgent needs, following September 11, 2001.

The Senate amendment assumes full funding for the President's request for NASA programs within this function at \$993 million, a 20-percent increase from the enacted 2003 level.

The Senate amendment includes \$1.8 billion for Amtrak, a 100-percent increase over the committee-passed resolution of \$900 million due to an amendment adopted on the Senate floor that added \$912 million.

Conference Agreement

The Conference Agreement calls for \$69.5 billion in BA and \$69.9 billion in outlays in fiscal year 2004; \$364.7 billion in BA and \$354.9 billion in outlays over 5 years; and \$759.9 billion in BA and \$745.8 billion in outlays over 10 years.

The Conference Agreement provides contract authority for Federal-aid highways of \$35.482 billion in 2004, and \$231.078 billion for 2004-09, representing a compromise midway between the House- and Senate-passed level.

The Conference Agreement also provides transit budget authority of \$5.841 billion in 2004 and \$49.1 billion for 2004-09, which is also a compromise midway between the House- and Senate-passed.

The Conference Agreement establishes a contingency procedure to increase spending above the level in the budget resolution on highways, highway safety, and transit should new offsetting resources be made available to the Highway Trust Fund. The conferees intend that the increase provided for in this Conference Agreement above the baseline will be constrained by the resources available to the Highway Trust Fund.

COMMUNITY AND REGIONAL DEVELOPMENT: FUNCTION 450

Function Summary

Function 450 includes programs that provide Federal funding for economic and community development in both urban and rural areas, including: Community Development Block Grants [CDBGs]; the non-power activities of the Tennessee Valley Authority; the non-roads activities of the Appalachian Regional Commission; the Economic Development Administration [EDA]; and partial funding for the Bureau of Indian Affairs [BIA]. Funding for disaster relief and insurance – including the Federal Emergency Management Agency [FEMA], now part of the new Department of Homeland Security [DHS] – also appear here.

House Resolution

The House resolution calls for \$14.1 billion in BA and \$15.9 billion in outlays in fiscal year 2004, an increase of 15.4 percent in BA compared with fiscal year 2003. The function totals are \$73.5 billion in BA and \$76.5 billion in outlays over 5 years, and \$155.8 billion in BA and \$154.1 billion in outlays over 10 years.

Resources allow for significant expansions of the First Responder Grant Program, with \$3.5 billion in funding for grants for “first responders” such as local firefighters, and search-and-rescue or police forces. This is a \$1.7-billion increase over the 2003 enacted level.

Senate Amendment

The Senate amendment assumes funding for this function will total \$14.3 billion in BA and \$16.7 billion in outlays. This represents a decrease of 9 percent in BA, or \$1.4 billion, from 2003. The Senate amendment assumes funding of \$151.9 billion in BA and \$153.5 billion in outlays over 2004-13.

For discretionary programs, the Senate amendment assumes \$13.8 billion in BA and \$16.8 billion in outlays for 2004. This represents a decrease of \$1.4 billion in BA from the 2003 level. The Senate amendment includes the following specific assumptions.

As part of the newly formed Department of Homeland Security, all the activities of what was once known as the Federal Emergency Management Agency will be managed by the Emergency Preparedness and Response Directorate within DHS. For the Office of Domestic Preparedness, the Committee-reported resolution assumed the President’s request for \$3.5 billion in 2004 to ensure that first responders are properly trained and equipped. Then the Senate adopted an

amendment to the resolution to add an additional \$3.5 billion in 2003 for first responders. The Senate amendment also assumes \$3.2 billion for Disaster Relief activities. This level is consistent with the average cost of (non-terrorist) disaster events over the past 5 years. This includes \$2.0 billion in new money, as well as money left over from prior years. This \$2.0 billion in new money represents an increase of \$1.2 billion over the 2003 level.

The Senate amendment also incorporates the President's proposal for a new \$300 million pre-disaster mitigation program. The Senate amendment also continues to support the protection of the public against flood damage by supporting the Flood Map Modernization Fund and including \$200 million to update the inaccurate maps.

For Community Development Block Grants, the Senate amendment matches the President's request by assuming \$4.7 billion in 2004. This is \$200 million below the enacted 2003 level. The President proposes to review this program and develop proposals to better incorporate poorer communities with poverty rates above the national average.

For the Bureau of Indian Affairs, the Senate amendment assumes \$1.1 billion which is an increase of \$21 million from 2003. The resolution also supports Indian school construction and provides \$346 million to improve academic performance at BIA schools and to eliminate the school maintenance and repair backlog.

Among mandatory activities in this function, the Senate amendment reflects an amendment adopted by the Senate adding \$260 million in BA in 2004 (and in each year thereafter through 2013) for a new Homestead Venture Capital Fund.

Conference Agreement

The Conference Agreement calls for spending of \$14.1 billion in BA and \$15.8 billion in outlays in 2004, and \$71.8 billion in BA and \$75.4 billion in outlays over the period 2004-08. Over the period 2004-13, the agreement calls for spending of \$149.3 billion in BA and \$149.2 billion in outlays. The conference agreement accommodates the expansion of grants for first responders, and other activities in the new Department of Homeland Security.

The conferees strongly support the continued funding of the Round II Urban and Rural Empowerment Zone and Enterprise Community [EZ/EC] initiatives at least at the level pledged by the Round II designation of 1999. The conferees recognize that the current EZ/EC initiative is yielding measurable results; improving the economy and quality of life in distressed areas; enabling self-sufficiency of disadvantaged residents; and leveraging private and nonprofit resources. In competing for the designations, these communities were selected

for their thoughtful use of Federal funds over a full 10-year cycle, not on how quickly they could withdraw funds from the Treasury. The Round II EZ/EC designees have received only a small portion of the Federal grant funds they were promised to implement their strategic plans for revitalization. This Conference Agreement assumes the program will receive sufficient resources to continue progress on this important work.

**EDUCATION, TRAINING, EMPLOYMENT,
AND SOCIAL SERVICES: FUNCTION 500**

Function Summary

Education spending consumes two-thirds of the Function 500 total, including elementary and secondary education services, higher education aid, and research and general education aids – the last category incorporating funding for arts, humanities, museums, libraries, and public broadcasting. Job training and other Labor Department activities are in this function, as are social services – including the Social Services Block Grant, vocational rehabilitation, and national service.

House Resolution

The House resolution calls for \$84.7 billion in BA and \$85.7 billion in outlays in fiscal year 2004. The function totals are \$435.2 billion in BA and \$428.7 billion in outlays over 5 years, and \$914.5 billion in BA and 898.5 billion in outlays over 10 years.

The resolution levels support priority funding for a number of discretionary spending programs. It assumes an increase of \$50 million, to \$1.238 billion, for the Impact Aid program. It accommodates an increase of at least \$666 million, to \$12.35 billion, for Title I funding of low-income school districts. The resolution also provides for at least \$12.7 billion toward the Pell Grant program for low-income undergraduate students, a \$1.34-billion increase from 2003. In the area of special education, the resolution assumes an increase of at least \$660 million for Individuals with Disabilities Education Act [IDEA] Part B Grants to States.

In mandatory spending, the resolution includes reconciliation instructions to the Committee on Education and the Workforce to create re-employment accounts as a temporary new benefit. As recommended in the President's economic growth proposal, \$3.6 billion in mandatory BA is provided in 2003 for the establishment of these accounts.

Senate Amendment

For discretionary programs, the Senate amendment assumes \$86.3 billion in BA and \$75.8 billion in outlays for 2004. This represents an increase of \$13.4 billion (18.5 percent) in BA over the 2003 level. The Senate amendment includes the following specific assumptions.

For Title I Grants to Local Education Agencies, the Committee-reported resolution assumed a \$1 billion increase, bringing funding to \$12.7 billion for

academic year 2004-05. This represents an 8.6-percent increase over the previous academic year. An amendment adopted by the Senate added an additional \$2 billion for No Child Left Behind programs. Another amendment adopted by the Senate added \$2 billion for block grants to States for No Child Left Behind, special education, and vocational education programs.

For the Individuals with Disabilities Education Act [IDEA], the Committee-reported resolution assumed a \$1-billion increase for Part B Grants to States, and a \$205-million cap adjustment in 2004. In addition to maintaining the previous year's funding level, a \$1-billion increase was assumed in each year thereafter through 2009, bringing IDEA funding to \$6.2 billion above the baseline level in 2009. During its consideration of the resolution, the Senate adopted an amendment that increased IDEA levels by \$970 million in 2004 and \$2.3 billion in 2005.

The Committee-reported resolution assumed holding Impact Aid at the 2003 level. The Senate adopted an amendment to increase Impact Aid by \$112 million, bringing its funding level to \$1.3 billion in 2004.

For Pell Grants, the Committee-reported resolution assumed a \$1.4 billion increase. The Senate adopted an amendment to increase Pell funding by an additional \$1.8 billion, which would support a \$4,500 maximum award. This brings total funding for Pell Grants to \$14.5 billion in 2004.

The Senate amendment fully funds the President's request of \$6.8 billion for Head Start, which would remain in HHS.

The Senate amendment reflects the President's proposals for reauthorization of the Workforce Investment Act [WIA] as well as an amendment adopted by the Senate to increase WIA funding by \$678 million, bringing total funding to \$5.6 billion.

The Senate amendment includes the administration's request for the Labor Department's Office of Labor-Management Standards, which reflects an additional \$6 million to improve the transparency of union finances. The Senate amendment also reflects an additional \$6-million increase to make whole the chronic under-funding of the Office in prior years.

The Senate amendment also assumes enactment of the CARE Act, as reported by the Senate Finance Committee, and therefore reflects an additional \$275 million for the Social Services Block Grant for 2003 and an additional \$1.1 billion for 2004.

The Senate amendment assumes adoption of the President's student loan forgiveness proposal at a cost of \$45 million in 2004.

Among mandatory programs in this function, the Senate amendment reflects an amendment adopted by the Senate to create a New Homestead Venture Capital Fund, costing \$1.2 billion over 10 years.

Conference Agreement

The resolution calls for \$90.0 billion in BA and \$84.2 billion in outlays in fiscal year 2004. The function totals are \$468.4 billion in BA and \$449.9 billion in outlays over 5 years, and \$986.3 billion in BA and \$955.6 billion in outlays over 10 years.

These levels accommodate a \$3-billion increase from the previous year for the Department of Education, which would provide for a \$1.3-billion increase for the Pell Grant program; a \$50-million increase for the Impact Aid Program; and a \$1-billion increase for Title I of the No Child Left Behind Act. Cumulatively, the Conference Agreement accommodates funding for No Child Left Behind programs of \$1.5 billion above the President's proposed level. For the Part B Grants to States program of the Individuals with Disabilities Education Act, a \$2.2-billion increase is provided for 2004, followed by an additional \$2.5 billion increase in 2005. This increase of \$4.7 billion over 2 years would raise the program's level of funding from \$8.9 billion to \$13.6 billion.

In mandatory spending, the resolution assumes the President's proposal to increase from \$5,000 to \$17,500 the maximum level of student loan forgiveness available to math, science, and special education teachers serving in low-income communities.

HEALTH: FUNCTION 550

Function Summary

Medicaid represents about 71 percent of the spending in this function. The function also includes the State Children's Health Insurance Program [SCHIP]; health research and training, including NIH and substance abuse prevention and treatment; and consumer and occupational health and safety, including the Occupational Safety and Health Administration.

The Department of Health and Human Services [HHS] plays a lead role in addressing bio-terrorism. Four key HHS components participate in homeland bio-terrorism security: the Centers for Disease Control and Prevention [CDC], the Food and Drug Administration [FDA], the Health Resources and Services Administration [HRSA], and the National Institutes of Health [NIH]. In fiscal year 2004, total spending for HHS's bioterrorism efforts would be \$3.6 billion.

House Resolution

The House resolution calls for \$235.1 billion in BA and \$235.5 billion in outlays in fiscal year 2004, an increase of 5.9 percent in BA compared with fiscal year 2003. The function totals are \$1,337.2 billion in BA and \$1,334.8 billion in outlays over 5 years, and \$3,196.9 billion in BA and \$3,188.0 billion in outlays over 10 years.

For the Department of Homeland Security [DHS], the resolution reserves \$5.6 billion over 10 years for BioShield, a program to accelerate research, development, and purchase of bioterrorism threat countermeasures. Also within Function 550, the resolution assumes \$400 million to maintain and strengthen the Strategic National Stockpile.

The resolution provides for Medicaid reform to give States greater flexibility and to provide health insurance coverage for new populations. The budget establishes a reserve fund of \$3.25 billion in fiscal year 2004 and \$8.9 billion over 5 years for Medicaid reform. The proposal is budget-neutral over 10 years.

Other Medicaid policies include assumptions that expiring fiscal year 2000 State Children's Health Insurance Program funds will be extended for 1 year, that Transitional Medicaid Assistance and the QI-1 programs are extended for 5 years, and that the Vaccines for Children program will be modified to allow health departments to give vaccines.

The resolution also assumes enactment of abstinence education legislation and

assumes States will have the option to expand Medicaid coverage for children with special needs, allowing families of disabled children the opportunity to purchase coverage under the Medicaid program for such children.

The budget assumes that by fiscal year 2004, NIH funding will have more than doubled over the 1998 level, to \$27.9 billion.

Senate Amendment

For discretionary programs, the Senate amendment assumes \$52.7 billion in BA and \$50.8 billion in outlays for 2004. This represents an increase of \$3.2 billion in BA over the 2003 level.

The omnibus appropriations bill of 2003 completed the planned 5-year doubling of the National Institutes of Health [NIH] budget from \$13.7 billion in 1998 to \$27.1 billion in 2003. Nonetheless, the Senate amendment includes an additional 10-percent increase for 2004, bringing total NIH funding to \$29.7 billion in BA in 2004.

For mandatory programs, the Senate amendment includes several reserve funds. The Senate amendment assumes a reserve fund for the Finance Committee to reform Medicaid and the State Children's Health Insurance Program by providing flexibility to the States for innovation and expansion of coverage. The fund is based on the administration's proposal for a new Medicaid and SCHIP program option, under which States may take their Medicaid and SCHIP funding in a single Federal payment.

The Senate amendment includes another reserve fund for the Finance Committee to report legislation to extend the availability of SCHIP funds that will expire and restore availability of funds from 1998 and 1999 that have expired. According to CBO estimates, approximately \$1.26 billion in SCHIP funds reverted to the Treasury on 1 October 2002, and \$1.35 billion will return to the Treasury at the end of 2003. Beyond these amounts, the reserve fund would allow such legislation to provide an additional \$1.825 billion in BA and \$975 million in outlays over 10 years to the States to ease some of the financial strain they face as well as to cover more children under their SCHIP programs.

The Senate amendment includes an \$88 billion reserve fund for the Finance Committee to report legislation that would assist the 41 million uninsured Americans in gaining access to quality, affordable health insurance.

The Senate amendment includes a reserve fund for the HELP Committee for the creation of Project Bioshield, a comprehensive effort to develop effective countermeasures against biological and other dangerous agents. Over the next 10 years, almost \$6 billion will be available to purchase new countermeasures for