

3. AN AMENDMENT IN THE NATURE OF A SUBSTITUTE TO BE OFFERED BY REPRESENTATIVE HENSARLING OF TEXAS, OR HIS DESIGNEE.

DEBATABLE FOR 40 MINUTES:

**AMENDMENT IN THE NATURE OF A SUBSTITUTE
TO H. CON. RES. 393
OFFERED BY MR. HENSARLING**

Strike all after the enacting clause and insert the following:

**1 SECTION 1. CONCURRENT RESOLUTION ON THE BUDGET
2 FOR FISCAL YEAR 2005.**

3 (a) DECLARATION.—The Congress declares that the
4 concurrent resolution on the budget for fiscal year 2005
5 is hereby established and that the appropriate budgetary
6 levels for fiscal years 2004 and 2006 through 2009 are
7 hereby set forth.

8 (b) TABLE OF CONTENTS.—The table of contents for
9 this concurrent resolution is as follows:

Sec. 1. Concurrent Resolution on the budget for fiscal year 2005.

TITLE I—RECOMMENDED LEVELS AND AMOUNTS

Sec. 101. Recommended levels and amounts.

Sec. 102. Major functional categories.

TITLE II—RECONCILIATION AND REPORT SUBMISSIONS

Sec. 201. Reconciliation in the House of Representatives.

Sec. 202. Submission of report on defense savings.

TITLE III—RESERVE FUNDS AND CONTINGENCY PROCEDURE

Subtitle A—Reserve Funds for Legislation Assumed in Budget Aggregates

Sec. 301. Deficit-neutral reserve fund for health insurance for the uninsured.

Sec. 302. Deficit-neutral reserve fund for the Family Opportunity Act.

Sec. 303. Deficit-neutral reserve fund for Military Survivors' Benefit Plan.

Sec. 304. Reserve fund for pending legislation.

Subtitle B—Contingency Procedure

Sec. 311. Contingency procedure for surface transportation.

TITLE IV—BUDGET ENFORCEMENT

- Sec. 401. Defense firewall.
- Sec. 402. Restrictions on advance appropriations.
- Sec. 403. Emergency spending.
- Sec. 404. Enforcement of budget aggregates.
- Sec. 405. Compliance with section 13301 of the Budget Enforcement Act of 1990.
- Sec. 406. Action pursuant to section 302(b)(1) of the Congressional Budget Act.
- Sec. 407. Family budget protection accounts-discretionary spending.
- Sec. 408. Family budget protection accounts; mandatory spending.
- Sec. 409. Changes in allocations and aggregates resulting from realistic scoring of measures affecting revenues.
- Sec. 410. Prohibition on using revenue increases to comply with budget allocations and aggregates.
- Sec. 411. Application and effect of changes in allocations and aggregates.

TITLE V—SENSE OF THE HOUSE

- Sec. 501. Sense of the House on spending accountability.
- Sec. 502. Sense of the House on entitlement reform.
- Sec. 503. Sense of House regarding the abolishment of obsolete agencies and Federal sunset proposals.
- Sec. 504. Sense of the House regarding the goals of this concurrent resolution and the elimination of certain programs.

1 **TITLE I—RECOMMENDED**
 2 **LEVELS AND AMOUNTS**

3 **SEC. 101. RECOMMENDED LEVELS AND AMOUNTS.**

4 The following budgetary levels are appropriate for
 5 each of fiscal years 2004 through 2009:

6 (1) **FEDERAL REVENUES.**—For purposes of the
 7 enforcement of this resolution:

8 (A) The recommended levels of Federal
 9 revenues are as follows:

10	Fiscal	year	2004:
11	\$1,272,787,000,000.		
12	Fiscal	year	2005:
13	\$1,456,134,000,000.		

3

1 Fiscal year 2006:
2 \$1,610,181,000,000.
3 Fiscal year 2007:
4 \$1,720,721,000,000.
5 Fiscal year 2008:
6 \$1,809,790,000,000.
7 Fiscal year 2009:
8 \$1,907,703,000,000.

9 (B) The amounts by which the aggregate
10 levels of Federal revenues should be reduced are
11 as follows:

12 Fiscal year 2004: \$0.
13 Fiscal year 2005: \$23,000,000,000.
14 Fiscal year 2006: \$44,000,000,000.
15 Fiscal year 2007: \$34,223,000,000.
16 Fiscal year 2008: \$36,000,000,000.
17 Fiscal year 2009: \$45,357,000,000.

18 (2) NEW BUDGET AUTHORITY.—For purposes
19 of the enforcement of this resolution, the appropriate
20 levels of total new budget authority are as follows:

21 Fiscal year 2004: \$1,952,700,000,000.
22 Fiscal year 2005: \$1,995,627,000,000.
23 Fiscal year 2006: \$2,052,943,000,000.
24 Fiscal year 2007: \$2,171,940,000,000.
25 Fiscal year 2008: \$2,285,426,000,000.

1 Fiscal year 2009: \$2,399,316,000,000.

2 (3) BUDGET OUTLAYS.—For purposes of the
3 enforcement of this resolution, the appropriate levels
4 of total budget outlays are as follows:

5 Fiscal year 2004: \$1,911,235,000,000.

6 Fiscal year 2005: \$1,993,628,000,000.

7 Fiscal year 2006: \$2,066,992,000,000.

8 Fiscal year 2007: \$2,151,234,000,000.

9 Fiscal year 2008: \$2,254,679,000,000.

10 Fiscal year 2009: \$2,365,995,000,000.

11 (4) DEFICITS (ON-BUDGET).—For purposes of
12 the enforcement of this resolution, the amounts of
13 the deficits (on-budget) are as follows:

14 Fiscal year 2004: \$638,448,000,000.

15 Fiscal year 2005: \$539,494,000,000.

16 Fiscal year 2006: \$456,811,000,000.

17 Fiscal year 2007: \$430,513,000,000.

18 Fiscal year 2008: \$444,889,000,000.

19 Fiscal year 2009: \$458,292,000,000.

20 (5) DEBT SUBJECT TO LIMIT.—Pursuant to
21 section 301(a)(5) of the Congressional Budget Act
22 of 1974, the appropriate levels of the public debt are
23 as follows:

24 Fiscal year 2004: \$7,436,000,000,000.

25 Fiscal year 2005: \$8,086,000,000,000.

1 Fiscal year 2006: \$8,867,000,000,000.
2 Fiscal year 2007: \$9,227,000,000,000.
3 Fiscal year 2008: \$9,809,000,000,000.
4 Fiscal year 2009: \$10,406,000,000,000.

5 (6) DEBT HELD BY THE PUBLIC.—The appro-
6 priate levels of debt held by the public are as follows:

7 Fiscal year 2004: \$4,385,000,000,000.
8 Fiscal year 2005: \$4,765,000,000,000.
9 Fiscal year 2006: \$5,055,000,000,000.
10 Fiscal year 2007: \$5,300,000,000,000.
11 Fiscal year 2008: \$5,547,000,000,000.
12 Fiscal year 2009: \$5,795,000,000,000.

13 **SEC. 102. MAJOR FUNCTIONAL CATEGORIES.**

14 The Congress determines and declares that the ap-
15 propriate levels of new budget authority and outlays for
16 fiscal years 2004 through 2009 for each major functional
17 category are as follows:

18 (1) National Defense (050):

19 Fiscal year 2004:

20 (A) New budget authority,
21 \$461,544,000,000.

22 (B) Outlays, \$451,125,000,000.

23 Fiscal year 2005:

24 (A) New budget authority,
25 \$419,634,000,000.

6

1 (B) Outlays, \$447,114,000,000.
2 Fiscal year 2006:
3 (A) New budget authority,
4 \$442,400,000,000.
5 (B) Outlays, \$439,098,000,000.
6 Fiscal year 2007:
7 (A) New budget authority,
8 \$464,000,000,000.
9 (B) Outlays, \$445,927,000,000.
10 Fiscal year 2008:
11 (A) New budget authority,
12 \$486,149,000,000.
13 (B) Outlays, \$465,542,000,000.
14 Fiscal year 2009:
15 (A) New budget authority,
16 \$508,369,000,000.
17 (B) Outlays, \$487,186,000,000.
18 (2) Homeland Security (100):
19 Fiscal year 2004:
20 (A) New budget authority,
21 \$29,559,000,000.
22 (B) Outlays, \$24,834,000,000.
23 Fiscal year 2005:
24 (A) New budget authority,
25 \$34,102,000,000.

7

1 (B) Outlays, \$29,997,000,000.

2 Fiscal year 2006:

3 (A) New budget authority,

4 \$33,548,000,000.

5 (B) Outlays, \$33,298,000,000.

6 Fiscal year 2007:

7 (A) New budget authority,

8 \$35,160,000,000.

9 (B) Outlays, \$35,635,000,000.

10 Fiscal year 2008:

11 (A) New budget authority,

12 \$36,520,000,000.

13 (B) Outlays, \$36,979,000,000.

14 Fiscal year 2009:

15 (A) New budget authority,

16 \$40,420,000,000.

17 (B) Outlays, \$38,401,000,000.

18 (3) International Affairs (150):

19 Fiscal year 2004:

20 (A) New budget authority, an amount

21 to be derived from function 920.

22 (B) Outlays, an amount to be derived

23 from function 920.

24 Fiscal year 2005:

1 (A) New budget authority, an amount
2 to be derived from function 920.

3 (B) Outlays, an amount to be derived
4 from function 920.

5 Fiscal year 2006:

6 (A) New budget authority, an amount
7 to be derived from function 920.

8 (B) Outlays, an amount to be derived
9 from function 920.

10 Fiscal year 2007:

11 (A) New budget authority, an amount
12 to be derived from function 920.

13 (B) Outlays, an amount to be derived
14 from function 920.

15 Fiscal year 2008:

16 (A) New budget authority, an amount
17 to be derived from function 920.

18 (B) Outlays, an amount to be derived
19 from function 920.

20 Fiscal year 2009:

21 (A) New budget authority, an amount
22 to be derived from function 920.

23 (B) Outlays, an amount to be derived
24 from function 920.

- 1 (4) General Science, Space, and Technology
- 2 (250):
- 3 Fiscal year 2004:
- 4 (A) New budget authority, an amount
- 5 to be derived from function 920.
- 6 (B) Outlays, an amount to be derived
- 7 from function 920.
- 8 Fiscal year 2005:
- 9 (A) New budget authority, an amount
- 10 to be derived from function 920.
- 11 (B) Outlays, an amount to be derived
- 12 from function 920.
- 13 Fiscal year 2006:
- 14 (A) New budget authority, an amount
- 15 to be derived from function 920.
- 16 (B) Outlays, an amount to be derived
- 17 from function 920.
- 18 Fiscal year 2007:
- 19 (A) New budget authority, an amount
- 20 to be derived from function 920.
- 21 (B) Outlays, an amount to be derived
- 22 from function 920.
- 23 Fiscal year 2008:
- 24 (A) New budget authority, an amount
- 25 to be derived from function 920.

1 (B) Outlays, an amount to be derived
2 from function 920.

3 Fiscal year 2009:

4 (A) New budget authority, an amount
5 to be derived from function 920.

6 (B) Outlays, an amount to be derived
7 from function 920.

8 (5) Energy (270):

9 Fiscal year 2004:

10 (A) New budget authority, an amount
11 to be derived from function 920.

12 (B) Outlays, an amount to be derived
13 from function 920.

14 Fiscal year 2005:

15 (A) New budget authority, an amount
16 to be derived from function 920.

17 (B) Outlays, an amount to be derived
18 from function 920.

19 Fiscal year 2006:

20 (A) New budget authority, an amount
21 to be derived from function 920.

22 (B) Outlays, an amount to be derived
23 from function 920.

24 Fiscal year 2007:

1 (A) New budget authority, an amount
2 to be derived from function 920.

3 (B) Outlays, an amount to be derived
4 from function 920.

5 Fiscal year 2008:

6 (A) New budget authority, an amount
7 to be derived from function 920.

8 (B) Outlays, an amount to be derived
9 from function 920.

10 Fiscal year 2009:

11 (A) New budget authority, an amount
12 to be derived from function 920.

13 (B) Outlays, an amount to be derived
14 from function 920.

15 (6) Natural Resources and Environment (300):

16 Fiscal year 2004:

17 (A) New budget authority, an amount
18 to be derived from function 920.

19 (B) Outlays, an amount to be derived
20 from function 920.

21 Fiscal year 2005:

22 (A) New budget authority, an amount
23 to be derived from function 920.

24 (B) Outlays, an amount to be derived
25 from function 920.

1 Fiscal year 2006:

2 (A) New budget authority, an amount
3 to be derived from function 920.

4 (B) Outlays, an amount to be derived
5 from function 920.

6 Fiscal year 2007:

7 (A) New budget authority, an amount
8 to be derived from function 920.

9 (B) Outlays, an amount to be derived
10 from function 920.

11 Fiscal year 2008:

12 (A) New budget authority, an amount
13 to be derived from function 920.

14 (B) Outlays, an amount to be derived
15 from function 920.

16 Fiscal year 2009:

17 (A) New budget authority, an amount
18 to be derived from function 920.

19 (B) Outlays, an amount to be derived
20 from function 920.

21 (7) Agriculture (350):

22 Fiscal year 2004:

23 (A) New budget authority, an amount
24 to be derived from function 920.

1 (B) Outlays, an amount to be derived
2 from function 920.

3 Fiscal year 2005:

4 (A) New budget authority, an amount
5 to be derived from function 920.

6 (B) Outlays, an amount to be derived
7 from function 920.

8 Fiscal year 2006:

9 (A) New budget authority, an amount
10 to be derived from function 920.

11 (B) Outlays, an amount to be derived
12 from function 920.

13 Fiscal year 2007:

14 (A) New budget authority, an amount
15 to be derived from function 920.

16 (B) Outlays, an amount to be derived
17 from function 920.

18 Fiscal year 2008:

19 (A) New budget authority, an amount
20 to be derived from function 920.

21 (B) Outlays, an amount to be derived
22 from function 920.

23 Fiscal year 2009:

24 (A) New budget authority, an amount
25 to be derived from function 920.

1 (B) Outlays, an amount to be derived
2 from function 920.

3 (8) Commerce and Housing Credit (370):

4 Fiscal year 2004:

5 (A) New budget authority, an amount
6 to be derived from function 920.

7 (B) Outlays, an amount to be derived
8 from function 920.

9 Fiscal year 2005:

10 (A) New budget authority, an amount
11 to be derived from function 920.

12 (B) Outlays, an amount to be derived
13 from function 920.

14 Fiscal year 2006:

15 (A) New budget authority, an amount
16 to be derived from function 920.

17 (B) Outlays, an amount to be derived
18 from function 920.

19 Fiscal year 2007:

20 (A) New budget authority, an amount
21 to be derived from function 920.

22 (B) Outlays, an amount to be derived
23 from function 920.

24 Fiscal year 2008:

1 (A) New budget authority, an amount
2 to be derived from function 920.

3 (B) Outlays, an amount to be derived
4 from function 920.

5 Fiscal year 2009:

6 (A) New budget authority, an amount
7 to be derived from function 920.

8 (B) Outlays, an amount to be derived
9 from function 920.

10 (9) Transportation (400):

11 Fiscal year 2004:

12 (A) New budget authority, an amount
13 to be derived from function 920.

14 (B) Outlays, an amount to be derived
15 from function 920.

16 Fiscal year 2005:

17 (A) New budget authority, an amount
18 to be derived from function 920.

19 (B) Outlays, an amount to be derived
20 from function 920.

21 Fiscal year 2006:

22 (A) New budget authority, an amount
23 to be derived from function 920.

24 (B) Outlays, an amount to be derived
25 from function 920.

- 1 Fiscal year 2007:
- 2 (A) New budget authority, an amount
- 3 to be derived from function 920.
- 4 (B) Outlays, an amount to be derived
- 5 from function 920.
- 6 Fiscal year 2008:
- 7 (A) New budget authority, an amount
- 8 to be derived from function 920.
- 9 (B) Outlays, an amount to be derived
- 10 from function 920.
- 11 Fiscal year 2009:
- 12 (A) New budget authority, an amount
- 13 to be derived from function 920.
- 14 (B) Outlays, an amount to be derived
- 15 from function 920.
- 16 (10) Community and Regional Development
- 17 (450):
- 18 Fiscal year 2004:
- 19 (A) New budget authority, an amount
- 20 to be derived from function 920.
- 21 (B) Outlays, an amount to be derived
- 22 from function 920.
- 23 Fiscal year 2005:
- 24 (A) New budget authority, an amount
- 25 to be derived from function 920.

1 (B) Outlays, an amount to be derived
2 from function 920.

3 Fiscal year 2006:

4 (A) New budget authority, an amount
5 to be derived from function 920.

6 (B) Outlays, an amount to be derived
7 from function 920.

8 Fiscal year 2007:

9 (A) New budget authority, an amount
10 to be derived from function 920.

11 (B) Outlays, an amount to be derived
12 from function 920.

13 Fiscal year 2008:

14 (A) New budget authority, an amount
15 to be derived from function 920.

16 (B) Outlays, an amount to be derived
17 from function 920.

18 Fiscal year 2009:

19 (A) New budget authority, an amount
20 to be derived from function 920.

21 (B) Outlays, an amount to be derived
22 from function 920.

23 (11) Education, Training, Employment, and
24 Social Services (500):

25 Fiscal year 2004:

1 (A) New budget authority, an amount
2 to be derived from function 920.

3 (B) Outlays, an amount to be derived
4 from function 920.

5 Fiscal year 2005:

6 (A) New budget authority, an amount
7 to be derived from function 920.

8 (B) Outlays, an amount to be derived
9 from function 920.

10 Fiscal year 2006:

11 (A) New budget authority, an amount
12 to be derived from function 920.

13 (B) Outlays, an amount to be derived
14 from function 920.

15 Fiscal year 2007:

16 (A) New budget authority, an amount
17 to be derived from function 920.

18 (B) Outlays, an amount to be derived
19 from function 920.

20 Fiscal year 2008:

21 (A) New budget authority, an amount
22 to be derived from function 920.

23 (B) Outlays, an amount to be derived
24 from function 920.

25 Fiscal year 2009:

1 (A) New budget authority, an amount
2 to be derived from function 920.

3 (B) Outlays, an amount to be derived
4 from function 920.

5 (12) Health (550):

6 Fiscal year 2004:

7 (A) New budget authority, an amount
8 to be derived from function 920.

9 (B) Outlays, an amount to be derived
10 from function 920.

11 Fiscal year 2005:

12 (A) New budget authority, an amount
13 to be derived from function 920.

14 (B) Outlays, an amount to be derived
15 from function 920.

16 Fiscal year 2006:

17 (A) New budget authority, an amount
18 to be derived from function 920.

19 (B) Outlays, an amount to be derived
20 from function 920.

21 Fiscal year 2007:

22 (A) New budget authority, an amount
23 to be derived from function 920.

24 (B) Outlays, an amount to be derived
25 from function 920.

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Fiscal year 2008:
 (A) New budget authority, an amount
to be derived from function 920.
 (B) Outlays, an amount to be derived
from function 920.
Fiscal year 2009:
 (A) New budget authority, an amount
to be derived from function 920.
 (B) Outlays, an amount to be derived
from function 920.
(13) Medicare (570):
 Fiscal year 2004:
 (A) New budget authority, an amount
to be derived from function 920.
 (B) Outlays, an amount to be derived
from function 920.
 Fiscal year 2005:
 (A) New budget authority, an amount
to be derived from function 920.
 (B) Outlays, an amount to be derived
from function 920.
 Fiscal year 2006:
 (A) New budget authority, an amount
to be derived from function 920.

1 (B) Outlays, an amount to be derived
2 from function 920.

3 Fiscal year 2007:

4 (A) New budget authority, an amount
5 to be derived from function 920.

6 (B) Outlays, an amount to be derived
7 from function 920.

8 Fiscal year 2008:

9 (A) New budget authority, an amount
10 to be derived from function 920.

11 (B) Outlays, an amount to be derived
12 from function 920.

13 Fiscal year 2009:

14 (A) New budget authority, an amount
15 to be derived from function 920.

16 (B) Outlays, an amount to be derived
17 from function 920.

18 (14) Income Security (600):

19 Fiscal year 2004:

20 (A) New budget authority, an amount
21 to be derived from function 920.

22 (B) Outlays, an amount to be derived
23 from function 920.

24 Fiscal year 2005:

1 (A) New budget authority, an amount
2 to be derived from function 920.

3 (B) Outlays, an amount to be derived
4 from function 920.

5 Fiscal year 2006:

6 (A) New budget authority, an amount
7 to be derived from function 920.

8 (B) Outlays, an amount to be derived
9 from function 920.

10 Fiscal year 2007:

11 (A) New budget authority, an amount
12 to be derived from function 920.

13 (B) Outlays, an amount to be derived
14 from function 920.

15 Fiscal year 2008:

16 (A) New budget authority, an amount
17 to be derived from function 920.

18 (B) Outlays, an amount to be derived
19 from function 920.

20 Fiscal year 2009:

21 (A) New budget authority, an amount
22 to be derived from function 920.

23 (B) Outlays, an amount to be derived
24 from function 920.

25 (15) Social Security (650):

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Fiscal year 2004:
 (A) New budget authority, an amount
to be derived from function 920.
 (B) Outlays, an amount to be derived
from function 920.
Fiscal year 2005:
 (A) New budget authority, an amount
to be derived from function 920.
 (B) Outlays, an amount to be derived
from function 920.
Fiscal year 2006:
 (A) New budget authority, an amount
to be derived from function 920.
 (B) Outlays, an amount to be derived
from function 920.
Fiscal year 2007:
 (A) New budget authority, an amount
to be derived from function 920.
 (B) Outlays, an amount to be derived
from function 920.
Fiscal year 2008:
 (A) New budget authority, an amount
to be derived from function 920.
 (B) Outlays, an amount to be derived
from function 920.

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Fiscal year 2009:

(A) New budget authority, an amount to be derived from function 920.

(B) Outlays, an amount to be derived from function 920.

(16) Veterans Benefits and Services (700):

Fiscal year 2004:

(A) New budget authority, an amount to be derived from function 920.

(B) Outlays, an amount to be derived from function 920.

Fiscal year 2005:

(A) New budget authority, an amount to be derived from function 920.

(B) Outlays, an amount to be derived from function 920.

Fiscal year 2006:

(A) New budget authority, an amount to be derived from function 920.

(B) Outlays, an amount to be derived from function 920.

Fiscal year 2007:

(A) New budget authority, an amount to be derived from function 920.

1 (B) Outlays, an amount to be derived
2 from function 920.

3 Fiscal year 2008:

4 (A) New budget authority, an amount
5 to be derived from function 920.

6 (B) Outlays, an amount to be derived
7 from function 920.

8 Fiscal year 2009:

9 (A) New budget authority, an amount
10 to be derived from function 920.

11 (B) Outlays, an amount to be derived
12 from function 920.

13 (17) Administration of Justice (750):

14 Fiscal year 2004:

15 (A) New budget authority, an amount
16 to be derived from function 920.

17 (B) Outlays, an amount to be derived
18 from function 920.

19 Fiscal year 2005:

20 (A) New budget authority, an amount
21 to be derived from function 920.

22 (B) Outlays, an amount to be derived
23 from function 920.

24 Fiscal year 2006:

1 (A) New budget authority, an amount
2 to be derived from function 920.

3 (B) Outlays, an amount to be derived
4 from function 920.

5 Fiscal year 2007:

6 (A) New budget authority, an amount
7 to be derived from function 920.

8 (B) Outlays, an amount to be derived
9 from function 920.

10 Fiscal year 2008:

11 (A) New budget authority, an amount
12 to be derived from function 920.

13 (B) Outlays, an amount to be derived
14 from function 920.

15 Fiscal year 2009:

16 (A) New budget authority, an amount
17 to be derived from function 920.

18 (B) Outlays, an amount to be derived
19 from function 920.

20 (18) General Government (800):

21 Fiscal year 2004:

22 (A) New budget authority, an amount
23 to be derived from function 920.

24 (B) Outlays, an amount to be derived
25 from function 920.

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Fiscal year 2005:

(A) New budget authority, an amount to be derived from function 920.

(B) Outlays, an amount to be derived from function 920.

Fiscal year 2006:

(A) New budget authority, an amount to be derived from function 920.

(B) Outlays, an amount to be derived from function 920.

Fiscal year 2007:

(A) New budget authority, an amount to be derived from function 920.

(B) Outlays, an amount to be derived from function 920.

Fiscal year 2008:

(A) New budget authority, an amount to be derived from function 920.

(B) Outlays, an amount to be derived from function 920.

Fiscal year 2009:

(A) New budget authority, an amount to be derived from function 920.

(B) Outlays, an amount to be derived from function 920.

1 (19) Net Interest (900):
2 Fiscal year 2004:
3 (A) New budget authority,
4 \$240,471,000,000.
5 (B) Outlays, \$240,471,000,000.
6 Fiscal year 2005:
7 (A) New budget authority,
8 \$270,507,000,000.
9 (B) Outlays, \$270,507,000,000.
10 Fiscal year 2006:
11 (A) New budget authority,
12 \$318,306,000,000.
13 (B) Outlays, \$318,306,000,000.
14 Fiscal year 2007:
15 (A) New budget authority,
16 \$363,189,000,000.
17 (B) Outlays, \$363,189,000,000.
18 Fiscal year 2008:
19 (A) New budget authority,
20 \$396,474,000,000.
21 (B) Outlays, \$396,474,000,000.
22 Fiscal year 2009:
23 (A) New budget authority,
24 \$424,724,000,000.
25 (B) Outlays, \$424,724,000,000.

1 (20) Allowances (920):

2 Fiscal year 2004:

3 (A) New budget authority,

4 \$1,268,359,000,000.

5 (B) Outlays, \$1,242,038,000,000.

6 Fiscal year 2005:

7 (A) New budget authority,

8 \$1,323,733,000,000.

9 (B) Outlays, \$1,298,485,000,000.

10 Fiscal year 2006:

11 (A) New budget authority,

12 \$1,313,116,000,000.

13 (B) Outlays, \$1,330,767,000,000.

14 Fiscal year 2007:

15 (A) New budget authority,

16 \$1,372,233,000,000.

17 (B) Outlays, \$1,370,250,000,000.

18 Fiscal year 2008:

19 (A) New budget authority,

20 \$1,431,768,000,000.

21 (B) Outlays, \$1,421,831,000.

22 Fiscal year 2009:

23 (A) New budget authority,

24 \$1,486,659,000.

25 (B) Outlays, \$1,475,577,000,000.

1 (21) Undistributed Offsetting Receipts (950):
2 Fiscal year 2004:
3 (A) New budget authority,
4 -\$47,233,000,000.
5 (B) Outlays, -\$47,233,000,000.
6 Fiscal year 2005:
7 (A) New budget authority,
8 -\$52,349,000,000.
9 (B) Outlays, -\$52,475,000,000.
10 Fiscal year 2006:
11 (A) New budget authority,
12 -\$54,427,000,000.
13 (B) Outlays, -\$54,477,000,000.
14 Fiscal year 2007:
15 (A) New budget authority,
16 -\$62,642,000,000.
17 (B) Outlays, -\$63,767,000,000.
18 Fiscal year 2008:
19 (A) New budget authority,
20 -\$65,485,000,000.
21 (B) Outlays, -\$66,147,000,000.
22 Fiscal year 2009:
23 (A) New budget authority,
24 -\$60,856,000,000.
25 (B) Outlays, -\$59,893,000,000.

1 **TITLE II—RECONCILIATION AND**
2 **REPORT SUBMISSIONS**

3 **SEC. 201. RECONCILIATION IN THE HOUSE OF REPRESENT-**
4 **ATIVES.**

5 (a) SUBMISSIONS PROVIDING FOR THE ELIMINATION
6 OF WASTE, FRAUD, AND ABUSE IN MANDATORY PRO-
7 GRAMS.—

8 (1) Not later than July 15, 2004, the House
9 committees named in paragraph (2) shall submit
10 their recommendations to the House Committee on
11 the Budget. After receiving those recommendations,
12 the House Committee on the Budget shall report to
13 the House a reconciliation bill carrying out all such
14 recommendations without any substantive revision.

15 (2) INSTRUCTIONS.—

16 (A) COMMITTEE ON AGRICULTURE.—The
17 House Committee on Agriculture shall report
18 changes in laws within its jurisdiction sufficient
19 to reduce the level of direct spending for that
20 committee by \$220,000,000 in outlays for fiscal
21 year 2005 and \$3,100,000,000 in outlays for
22 the period of fiscal years 2005 through 2009.

23 (B) COMMITTEE ON ARMED SERVICES.—
24 The House Committee on Armed Services shall
25 report changes in laws within its jurisdiction

1 sufficient to reduce the level of direct spending
2 for that committee by \$50,000,000 in outlays
3 for fiscal year 2005 and \$250,000,000 in out-
4 lays for the period of fiscal years 2005 through
5 2009.

6 (C) COMMITTEE ON EDUCATION AND THE
7 WORKFORCE.—The House Committee on Edu-
8 cation and the Workforce shall report changes
9 in laws within its jurisdiction sufficient to re-
10 duce the level of direct spending for that com-
11 mittee by \$90,000,000 in outlays for fiscal year
12 2005 and \$750,000,000 in outlays for the pe-
13 riod of fiscal years 2005 through 2009.

14 (D) COMMITTEE ON ENERGY AND COM-
15 MERCE.—The House Committee on Energy and
16 Commerce shall report changes in laws within
17 its jurisdiction sufficient to reduce the level of
18 direct spending for that committee by
19 \$1,530,000,000 in outlays for fiscal year 2005
20 and \$12,750,000,000 in outlays for the period
21 of fiscal years 2005 through 2009.

22 (E) COMMITTEE ON FINANCIAL SERV-
23 ICES.—The House Committee on Financial
24 Services shall report changes in laws within its
25 jurisdiction sufficient to reduce the level of di-

1 rect spending for that committee by
2 \$50,000,000 in new budget authority for fiscal
3 year 2005 and \$190,000,000 in new budget au-
4 thority for the period of fiscal years 2005
5 through 2009.

6 (F) COMMITTEE ON GOVERNMENT RE-
7 FORM.—The House Committee on Government
8 Reform shall report changes in laws within its
9 jurisdiction sufficient to reduce the level of di-
10 rect spending for that committee by
11 \$200,000,000 in outlays for fiscal year 2005
12 and \$2,000,000,000 in outlays for the period of
13 fiscal years 2005 through 2009.

14 (G) COMMITTEE ON HOUSE ADMINISTRA-
15 TION.—The House Committee on House Ad-
16 ministration shall report changes in laws within
17 its jurisdiction sufficient to reduce the level of
18 direct spending for that committee by \$500,000
19 in outlays for fiscal year 2005 and \$3,000,000
20 in outlays for the period of fiscal years 2005
21 through 2009.

22 (H) COMMITTEE ON INTERNATIONAL RE-
23 LATIONS.—The House Committee on Inter-
24 national Relations shall report changes in laws
25 within its jurisdiction sufficient to reduce the

1 level of direct spending for that committee by
2 \$150,000,000 in outlays for fiscal year 2005
3 and \$1,125,000,000 in outlays for the period of
4 fiscal years 2005 through 2009.

5 (I) COMMITTEE ON THE JUDICIARY.—The
6 House Committee on the Judiciary shall report
7 changes in laws within its jurisdiction sufficient
8 to reduce the level of direct spending for that
9 committee by \$80,000,000 in outlays for fiscal
10 year 2005 and \$550,000,000 in outlays for the
11 period of fiscal years 2005 through 2009.

12 (J) COMMITTEE ON RESOURCES.—The
13 House Committee on Resources shall report
14 changes in laws within its jurisdiction sufficient
15 to reduce the level of direct spending for that
16 committee by \$50,000,000 in outlays for fiscal
17 year 2005 and \$350,000,000 in outlays for the
18 period of fiscal years 2005 through 2009.

19 (K) COMMITTEE ON SCIENCE.—The House
20 Committee on Science shall report changes in
21 laws within its jurisdiction sufficient to reduce
22 the level of direct spending for that committee
23 by \$1,000,000 in outlays for fiscal year 2005
24 and \$6,000,000 in outlays for the period of fis-
25 cal years 2005 through 2009.

1 (L) COMMITTEE ON SMALL BUSINESS.—

2 The House Committee on Small Business shall
3 report changes in laws within its jurisdiction
4 sufficient to reduce the level of direct spending
5 for that committee by \$0 in outlays for fiscal
6 year 2005 and \$0 in outlays for the period of
7 fiscal years 2005 through 2009.

8 (M) COMMITTEE ON TRANSPORTATION
9 AND INFRASTRUCTURE.—The House Committee
10 on Transportation and Infrastructure shall re-
11 port changes in laws within its jurisdiction suf-
12 ficient to reduce the level of direct spending for
13 that committee by \$100,000,000 in outlays for
14 fiscal year 2005 and \$1,150,000,000 in outlays
15 for the period of fiscal years 2005 through
16 2009.

17 (N) COMMITTEE ON VETERANS' AF-
18 FAIRS.—The House Committee on Veterans'
19 Affairs shall report changes in laws within its
20 jurisdiction sufficient to reduce the level of di-
21 rect spending for that committee by
22 \$10,000,000 in outlays for fiscal year 2005 and
23 \$125,000,000 in outlays for the period of fiscal
24 years 2005 through 2009.

1 (O) COMMITTEE ON WAYS AND MEANS.—

2 The House Committee on Ways and Means
3 shall report changes in laws within its jurisdic-
4 tion sufficient to reduce the level of direct
5 spending for that committee by \$4,784,000,000
6 in outlays for fiscal year 2005 and
7 \$38,947,000,000 in outlays for the period of
8 fiscal years 2005 through 2009.

9 (P) SPECIAL RULE.—The chairman of the
10 Committee on the Budget may take into ac-
11 count legislation enacted after the adoption of
12 this resolution that is determined to reduce the
13 deficit and may make applicable adjustments in
14 reconciliation instructions, allocations, and
15 budget aggregates and may also make adjust-
16 ments in reconciliation instructions to protect
17 earned benefit programs.

18 (b) SUBMISSION PROVIDING FOR THE EXTENSION OF
19 EXPIRING TAX RELIEF.—(1) The House Committee on
20 Ways and Means shall report a reconciliation bill not later
21 than October 1, 2004, that consists of changes in laws
22 within its jurisdiction sufficient to reduce revenues by not
23 more than \$13,182,000,000 for fiscal year 2005 and by
24 not more than \$137,580,000,000 for the period of fiscal
25 years 2005 through 2009.

1 (2) If a reconciliation bill, as reported pursuant to
2 paragraph (1), does not increase the deficit for fiscal year
3 2005 or for the period of fiscal years 2005 through 2009
4 above the levels permitted in such paragraph, the chair-
5 man of the House Committee on the Budget may revise
6 the reconciliation instructions under this section to permit
7 the Committee on Ways and Means to increase the level
8 of direct spending outlays, make conforming adjustments
9 to the revenue instruction to decrease the reduction in rev-
10 enues, and make conforming changes in allocations to the
11 Committee on Ways and Means and in budget aggregates.

12 (c) SUBMISSION PROVIDING FOR ADDITIONAL TAX
13 RELIEF.—(1) The House Committee on Ways and Means
14 shall report a reconciliation bill not later than October 1,
15 2004, that consists of changes in laws within its jurisdic-
16 tion sufficient to reduce revenues by not more than
17 \$9,818,000,000 for fiscal year 2005 and by not more than
18 \$45,000,000,000 for the period of fiscal years 2005
19 through 2009.

20 (2) If a reconciliation bill, as reported pursuant to
21 paragraph (1), does not increase the deficit for fiscal year
22 2005 or for the period of fiscal years 2005 through 2009
23 above the levels permitted in such paragraph, the chair-
24 man of the House Committee on the Budget may revise
25 the reconciliation instructions under this section to permit

1 the Committee on Ways and Means to increase the level
2 of direct spending outlays, make conforming adjustments
3 to the revenue instruction to decrease the reduction in rev-
4 enues, and make conforming changes in allocations to the
5 Committee on Ways and Means and in budget aggregates

6 **SEC. 202. SUBMISSION OF REPORT ON DEFENSE SAVINGS.**

7 In the House, not later than May 15, 2004, the Com-
8 mittee on Armed Services shall submit to the Committee
9 on the Budget its findings that identify \$2,000,000,000
10 in savings from—

11 (1) activities that are determined to be of a low
12 priority to the successful execution of current mili-
13 tary operations; or

14 (2) activities that are determined to be wasteful
15 or unnecessary to national defense. Funds identified
16 should be reallocated to programs and activities that
17 directly contribute to enhancing the combat capabili-
18 ties of the U.S. military forces with an emphasis on
19 force protection, munitions, and surveillance capa-
20 bilities. For purposes of this subsection, the report
21 by the Committee on Armed Services shall be in-
22 serted in the Congressional Record by the chairman
23 of the Committee on the Budget not later than May
24 21, 2004.

1 **TITLE III—RESERVE FUNDS AND**
2 **CONTINGENCY PROCEDURE**
3 **Subtitle A—Reserve Funds for Leg-**
4 **islation Assumed in Budget Ag-**
5 **gregates**

6 **SEC. 301. DEFICIT-NEUTRAL RESERVE FUND FOR HEALTH**
7 **INSURANCE FOR THE UNINSURED.**

8 In the House, if legislation is reported, or if an
9 amendment thereto is offered or a conference report there-
10 on is submitted, that provides health insurance for the un-
11 insured, the chairman of the Committee on the Budget
12 may make the appropriate adjustments in allocations and
13 aggregates to the extent such measure is deficit neutral
14 in fiscal year 2005 and for the period of fiscal years 2005
15 through 2009.

16 **SEC. 302. DEFICIT-NEUTRAL RESERVE FUND FOR THE FAM-**
17 **ILY OPPORTUNITY ACT.**

18 In the House, if the Committee on Energy and Com-
19 merce reports legislation, or if an amendment thereto is
20 offered or a conference report thereon is submitted, that
21 provides medicaid coverage for children with special needs
22 (the Family Opportunity Act), the chairman of the Com-
23 mittee on the Budget may make the appropriate adjust-
24 ments in allocations and aggregates to the extent such

1 measure is deficit neutral in fiscal year 2005 and for the
2 period of fiscal years 2005 through 2009.

3 **SEC. 303. DEFICIT-NEUTRAL RESERVE FUND FOR MILITARY**
4 **SURVIVORS' BENEFIT PLAN.**

5 In the House, if the Committee on Armed Services
6 reports legislation, or if an amendment thereto is offered
7 or a conference report thereon is submitted, that increases
8 survivors' benefits under the Military Survivors' Benefit
9 Plan, the chairman of the Committee on the Budget may
10 make the appropriate adjustments in allocations and ag-
11 gregates to the extent such measure is deficit neutral re-
12 sulting from a change other than to discretionary appro-
13 priations in fiscal year 2005 and for the period of fiscal
14 years 2005 through 2009.

15 **SEC. 304. RESERVE FUND FOR PENDING LEGISLATION.**

16 In the House, for any bill, including a bill that pro-
17 vides for the safe importation of FDA-approved prescrip-
18 tion drugs or places limits on medical malpractice litiga-
19 tion, that has passed the House in the first session of the
20 108th Congress and, after the date of adoption of this con-
21 current resolution, is acted on by the Senate, enacted by
22 the Congress, and presented to the President, the chair-
23 man of the Committee on the Budget may make the ap-
24 propriate adjustments in the allocations and aggregates
25 to reflect any resulting savings from any such measure.

1 Subtitle B—Contingency Procedure

2 SEC. 311. CONTINGENCY PROCEDURE FOR SURFACE 3 TRANSPORTATION.

4 (a) IN GENERAL.—If the Committee on Transpor-
5 tation and Infrastructure of the House reports legislation,
6 or if an amendment thereto is offered or a conference re-
7 port thereon is submitted, that provides new budget au-
8 thority for the budget accounts or portions thereof in the
9 highway and transit categories as defined in sections
10 250(c)(4)(B) and (C) of the Balanced Budget and Emer-
11 gency Deficit Control Act of 1985 in excess of the fol-
12 lowing amounts:

- 13 (1) For fiscal year 2004: \$41,569,000,000;
- 14 (2) For fiscal year 2005: \$42,657,000,000;
- 15 (3) For fiscal year 2006: \$43,635,000,000;
- 16 (4) For fiscal year 2007: \$45,709,000,000;
- 17 (5) For fiscal year 2008: \$46,945,000,000; or
- 18 (6) For fiscal year 2009: \$47,732,000,000;

19 the chairman of the Committee on the Budget may adjust
20 the appropriate budget aggregates and increase the alloca-
21 tion of new budget authority to such committee for fiscal
22 year 2004, for fiscal year 2005, and for the period of fiscal
23 years 2005 through 2009 to the extent such excess is off-
24 set by a reduction in mandatory outlays from the Highway
25 Trust Fund or an increase in receipts appropriated to

1 such fund for the applicable fiscal year caused by such
2 legislation or any previously enacted legislation.

3 (b) ADJUSTMENT FOR OUTLAYS.—For fiscal year
4 2004 or 2005, in the House, if a bill or joint resolution
5 is reported, or if an amendment thereto is offered or a
6 conference report thereon is submitted, that changes obli-
7 gation limitations such that the total limitations are in ex-
8 cess of \$40,116,000,000 for fiscal year 2004 or
9 \$41,204,000,000 for fiscal year 2005 for programs,
10 projects, and activities within the highway and transit cat-
11 egories as defined in sections 250(c)(4)(B) and (C) of the
12 Balanced Budget and Emergency Deficit Control Act of
13 1985, and if legislation has been enacted that satisfies the
14 conditions set forth in subsection (a) for such fiscal year,
15 the chairman of the Committee on the Budget may in-
16 crease the allocation of outlays and appropriate aggregates
17 for such fiscal year for the committee reporting such
18 measure by the amount of outlays that corresponds to
19 such excess obligation limitations, but not to exceed the
20 amount of such excess that was offset pursuant to sub-
21 section (a).

1 **TITLE IV—BUDGET**
2 **ENFORCEMENT**

3 **SEC. 401. DEFENSE FIREWALL.**

4 It shall not be in order in the Senate or in the House
5 of Representatives to consider any bill making a general
6 appropriation for fiscal year 2005 if the most recently re-
7 ported allocations made pursuant to section 302(b)(1) of
8 the Congressional Budget Act of 1974 sets out a level for
9 the Defense Subcommittee and the Military Construction
10 Subcommittee that when added together totals less than
11 \$402,000,000,000 in budget authority.

12 **SEC. 402. RESTRICTIONS ON ADVANCE APPROPRIATIONS.**

13 (a) **IN GENERAL.**—(1) In the House, except as pro-
14 vided in subsection (b), an advance appropriation may not
15 be reported in a bill or joint resolution making a general
16 appropriation or continuing appropriation, and may not
17 be in order as an amendment thereto.

18 (2) Managers on the part of the House may not agree
19 to a Senate amendment that would violate paragraph (1)
20 unless specific authority to agree to the amendment first
21 is given by the House by a separate vote with respect
22 thereto.

23 (b) **EXCEPTION.**—In the House, an advance appro-
24 priation may be provided for fiscal year 2006 and fiscal
25 years 2006 and 2007 for programs, projects, activities or

1 accounts identified in the joint explanatory statement of
2 managers accompanying this resolution under the heading
3 “Accounts Identified for Advance Appropriations” in an
4 aggregate amount not to exceed \$23,568,000,000 in new
5 budget authority.

6 (c) DEFINITION.—In this section, the term “advance
7 appropriation” means any discretionary new budget au-
8 thority in a bill or joint resolution making general appro-
9 priations or continuing appropriations for fiscal year 2005
10 that first becomes available for any fiscal year after 2005.

11 **SEC. 403. EMERGENCY SPENDING.**

12 (a) EXEMPTION OF OVERSEAS CONTINGENCY OPER-
13 ATIONS.— In the House, if a bill or joint resolution is re-
14 ported, or an amendment is offered thereto or a conference
15 report is filed thereon, that makes supplemental appro-
16 priations for fiscal year 2005 for contingency operations
17 related to the global war on terrorism, then the new budg-
18 et authority, new entitlement authority, outlays, and re-
19 ceipts resulting therefrom shall not count for purposes of
20 sections 302, 303, and 401 of the Congressional Budget
21 Act of 1974 for the provisions of such measure that are
22 designated pursuant to this subsection as making appro-
23 priations for such contingency operations.

24 (b) EXEMPTION OF EMERGENCY PROVISIONS.—In
25 the House, if a bill or joint resolution is reported, or an

1 amendment is offered thereto or a conference report is
2 filed thereon, that designates a provision as an emergency
3 requirement pursuant to this section, then the new budget
4 authority, new entitlement authority, outlays, and receipts
5 resulting therefrom shall not count for purposes of sec-
6 tions 302, 303, 311, and 401 of the Congressional Budget
7 Act of 1974.

8 (c) DESIGNATIONS.—

9 (1) GUIDANCE.—In the House, if a provision of
10 legislation is designated as an emergency require-
11 ment under subsection (b), the committee report and
12 any statement of managers accompanying that legis-
13 lation shall include an explanation of the manner in
14 which the provision meets the criteria in paragraph
15 (2). If such legislation is to be considered by the
16 House without being reported, then the committee
17 shall cause the explanation to be published in the
18 Congressional Record in advance of floor consider-
19 ation.

20 (2) CRITERIA.—

21 (A) IN GENERAL.—Any such provision is
22 an emergency requirement if the underlying sit-
23 uation poses a threat to life, property, or na-
24 tional security and is—

1 (i) sudden, quickly coming into being,
2 and not building up over time;

3 (ii) an urgent, pressing, and compel-
4 ling need requiring immediate action;

5 (iii) subject to subparagraph (B), un-
6 foreseen, unpredictable, and unanticipated;
7 and

8 (iv) not permanent, temporary in na-
9 ture.

10 (B) UNFORESEEN.—An emergency that is
11 part of an aggregate level of anticipated emer-
12 gencies, particularly when normally estimated in
13 advance, is not unforeseen.

14 (d) ENFORCEMENT.—It shall not be in order in the
15 House of Representatives to consider any bill, joint resolu-
16 tion, amendment or conference report that contains an
17 emergency designation unless that designation meets the
18 criteria set out in subsection (c)(2).

19 (e) ENFORCEMENT IN THE HOUSE OF REPRESENTA-
20 TIVES.—It shall not be in order in the House of Rep-
21 resentatives to consider a rule or order that waives the
22 application of subsection (d).

23 (f) DISPOSITION OF POINTS OF ORDER IN THE
24 HOUSE.—As disposition of a point of order under sub-
25 section (d) or subsection (e), the Chair shall put the ques-

1 tion of consideration with respect to the proposition that
2 is the subject of the point of order. A question of consider-
3 ation under this section shall be debatable for 10 minutes
4 by the Member initiating the point of order and for 10
5 minutes by an opponent of the point of order, but shall
6 otherwise be decided without intervening motion except
7 one that the House adjourn or that the Committee of the
8 Whole rise, as the case may be.

9 **SEC. 404. ENFORCEMENT OF BUDGET AGGREGATES.**

10 (a) IN GENERAL.—Except as provided by subsection
11 (b) of this section, it shall not be in order in the House
12 of Representatives to consider any bill, joint resolution,
13 amendment, motion, or conference report providing new
14 budget authority or providing new entitlement authority,
15 if—

16 (1) the enactment of that bill or resolution;

17 (2) the adoption and enactment of that amend-
18 ment; or

19 (3) the enactment of that bill or resolution in
20 the form recommended in that conference report;

21 would cause for any fiscal year covered by this resolution
22 the appropriate allocation made pursuant to section
23 302(a)(1) of the Congressional Budget Act of 1974 to be
24 exceeded.

1 (b) EXCEPTION.—Subsection (a) of this section shall
2 not apply to any bill, joint resolution or conference report
3 that only provides continuing appropriations.

4 (c) ENFORCEMENT IN THE HOUSE OF REPRESENTA-
5 TIVES.—It shall not be in order in the House of Rep-
6 resentatives to consider a rule or order that waives the
7 application of subsection (a).

8 (d) DISPOSITION OF POINTS OF ORDER IN THE
9 HOUSE.—As disposition of a point of order under sub-
10 section (a) or subsection (c), the Chair shall put the ques-
11 tion of consideration with respect to the proposition that
12 is the subject of the point of order. A question of consider-
13 ation under this section shall be debatable for 10 minutes
14 by the Member initiating the point of order and for 10
15 minutes by an opponent of the point of order, but shall
16 otherwise be decided without intervening motion except
17 one that the House adjourn or that the Committee of the
18 Whole rise, as the case may be.

19 (e) EFFECT ON AMENDMENT IN ORDER AS ORIGINAL
20 TEXT IN THE HOUSE.—The disposition of the question
21 of consideration under this section with respect to a bill
22 or joint resolution shall be considered also to determine
23 the question of consideration under this subsection with
24 respect to an amendment made in order as original text.

1 **SEC. 405. COMPLIANCE WITH SECTION 13301 OF THE BUDG-**
2 **ET ENFORCEMENT ACT OF 1990.**

3 (a) **IN GENERAL.**—In the House, notwithstanding
4 section 302(a)(1) of the Congressional Budget Act of
5 1974 and section 13301 of the Budget Enforcement Act
6 of 1990, the joint explanatory statement accompanying
7 the conference report on any concurrent resolution on the
8 budget shall include in its allocation under section 302(a)
9 of the Congressional Budget Act of 1974 to the Committee
10 on Appropriations amounts for the discretionary adminis-
11 trative expenses of the Social Security Administration.

12 (b) **SPECIAL RULE.**—In the House, for purposes of
13 applying section 302(f) of the Congressional Budget Act
14 of 1974, estimates of the level of total new budget author-
15 ity and total outlays provided by a measure shall include
16 any discretionary amounts provided for the Social Security
17 Administration.

18 **SEC. 406. ACTION PURSUANT TO SECTION 302(b)(1) OF THE**
19 **CONGRESSIONAL BUDGET ACT.**

20 (a) **COMPLIANCE.**—When complying with section
21 302(b)(1) of the Congressional Budget Act of 1974, the
22 Committee on Appropriations of each House shall consult
23 with the Committee on Appropriations of the other House
24 to ensure that the allocation of budget outlays and new
25 budget authority among each Committee's subcommittees
26 are identical.

1 (b) REPORT.—The Committee on Appropriations of
2 each House shall report to its House when it determines
3 that the report made by the Committee pursuant to sec-
4 tion 301(b) of the Congressional Budget Act of 1974 and
5 the report made by the Committee on Appropriations of
6 the other House pursuant to the same provision contain
7 identical allocations of budget outlays and new budget au-
8 thority among each Committee's subcommittees.

9 (c) POINT OF ORDER.—It shall not be in order in
10 the House of Representatives or the Senate to consider
11 any bill, joint resolution, amendment, motion, or con-
12 ference report providing new discretionary budget author-
13 ity for Fiscal Year 2004 allocated to the Committee on
14 Appropriations unless and until the Committee on Appro-
15 priations of that House has made the report required
16 under paragraph (b) of this section.

17 **SEC. 407. FAMILY BUDGET PROTECTION ACCOUNTS - DIS-**
18 **CRETIONARY SPENDING.**

19 (a) The chairman of the Committee on the Budget
20 shall maintain a ledger to be known as the "Discretionary
21 Spending Ledger". The Ledger shall be divided into en-
22 tries corresponding to the subcommittees of the Com-
23 mittee on Appropriations and each entry shall consist of
24 the 'Deficit Reduction Safeguard Balance'.

1 (b) Each entry shall consist only of amounts credited
2 to it under paragraph (c). No entry of a negative amount
3 shall be made.

4 (c) Whenever a Member offers an amendment to an
5 appropriation bill to reduce new budget authority in any
6 account, that Member may state the portion of such reduc-
7 tion that shall be—

8 (1) credited to the Deficit Reduction Safeguard
9 Balance;

10 (2) used to offset an increase in new budget au-
11 thority in any other account; or

12 (3) allowed to remain within the applicable sec-
13 tion 302(b) suballocation.

14 If no such statement is made, the amount of reduc-
15 tion in new budget authority resulting from the amend-
16 ment shall be credited to the Deficit Reduction Safeguard
17 Balance, as applicable, if the amendment is agreed to.

18 (d) Except as provided by paragraph (e), the chair-
19 man of the Committee on the Budget shall, upon the en-
20 grossment of any appropriation bill by the House of Rep-
21 resentatives, credit to the entry balance amounts of new
22 budget authority and outlays equal to the net amounts of
23 reductions in new budget authority and in outlays result-
24 ing from amendments agreed to by the House to that bill.

1 (e) When computing the net amounts of reductions
2 in new budget authority and in outlays resulting from
3 amendments agreed to by the House to an appropriation
4 bill, the chairman of the Committee on the Budget shall
5 only count those portions of such amendments agreed to
6 that were so designated by the Members offering such
7 amendments as amounts to be credited to the Deficit Re-
8 duction Safeguard Balance, or that fall within the last
9 sentence of subparagraph (c).

10 (f) The chairman of the Committee on the Budget
11 shall maintain a running tally of the amendments adopted
12 reflecting increases and decreases of budget authority in
13 the bill as reported. This tally shall be available to Mem-
14 bers during consideration of any appropriation bill by the
15 House.

16 (g) For purposes of enforcing section 302(a) of the
17 Congressional Budget Act of 1974, upon the engrossment
18 of any appropriation bill by the House, the amount of
19 budget authority and outlays calculated pursuant to sub-
20 paragraph (e) shall be counted against the 302(a) alloca-
21 tion provided to the Committee on Appropriations as if
22 the amount calculated pursuant to such clause was in-
23 cluded in the bill just engrossed.

24 (h) For purposes of enforcing section 302(b) of the
25 Congressional Budget Act of 1974, upon the engrossment

1 of any appropriation bill by the House, the 302(b) alloca-
2 tion provided to the subcommittee for the bill just en-
3 grossed shall be deemed to have been reduced by the
4 amount of budget authority and outlays calculated, pursu-
5 ant to subparagraph (e).

6 (i) As used in this section, the term ‘appropriation
7 bill’ means any general or special appropriation bill, and
8 any bill or joint resolution making supplemental, defi-
9 ciency, or continuing appropriations through the end of
10 fiscal year 2004 or any subsequent fiscal year, as the case
11 may be.

12 **SEC. 408. FAMILY BUDGET PROTECTION ACCOUNTS; MAN-**
13 **DATORY SPENDING.**

14 (a) The chairman of the Committee on the Budget
15 shall maintain a ledger to be known as the “Mandatory
16 Spending Ledger”. The Ledger shall be divided into en-
17 tries corresponding to the House committees that received
18 allocations under section 302(a) of the Congressional
19 Budget Act of 1974 as a result of this concurrent resolu-
20 tion, except that it shall not include the Committee on Ap-
21 propriations and each entry shall consist of the “First
22 Year Deficit Reduction Safeguard Balance” and the “Five
23 Year Deficit Reduction Safeguard Balance”.

1 (b) Each entry shall consist only of amounts credited
2 to it under paragraph (c). No entry of a negative amount
3 shall be made.

4 (c) Whenever a Member offers an amendment to a
5 bill that reduces the amount of mandatory budget author-
6 ity provided either under current law or proposed to be
7 provided by the bill under consideration, that Member may
8 state the portion of such reduction achieved in the first
9 year covered by this concurrent resolution and in addition
10 the portion of such reduction achieved in the first five
11 years covered by this concurrent resolution that shall be—

12 (1) credited to the First Year Deficit Reduction
13 Safeguard Balance and the Five Year Deficit Reduc-
14 tion Safeguard Balance;

15 (2) used to offset an increase in other new
16 budget authority; or

17 (3) allowed to remain within the applicable sec-
18 tion 302(a) allocation.

19 If no such statement is made, the amount of reduc-
20 tion in new budget authority resulting from the amend-
21 ment shall be credited to the First Year Deficit Reduction
22 Safeguard Balance and the Five Year Deficit Reduction
23 Safeguard Balance, as applicable, if the amendment is
24 agreed to.

1 (d) Except as provided by subparagraph (e), the
2 chairman of the Committee on the Budget shall, upon the
3 engrossment of any bill, other than an appropriation bill,
4 by the House, credit to the applicable entry balances
5 amounts of new budget authority and outlays equal to the
6 net amounts of reductions in budget authority and in out-
7 lays resulting from amendments agreed to by the House
8 to that bill.

9 (e) When computing the net amounts of reductions
10 in budget authority and in outlays resulting from amend-
11 ments agreed to by the House to a bill, the chairman of
12 the Committee on the Budget shall only count those por-
13 tions of such amendments agreed to that were so des-
14 ignated by the Members offering such amendments as
15 amounts to be credited to the First Year Deficit Reduction
16 Safeguard Balance and the Five Year Deficit Reduction
17 Safeguard Balance, or that fall within the last sentence
18 of subparagraph (c).

19 (f) The chairman of the Committee on the Budget
20 shall maintain a running tally of the amendments adopted
21 reflecting increases and decreases of budget authority in
22 the bill as reported. This tally shall be available to Mem-
23 bers during consideration of any bill by the House.

24 (g) For the purposes of enforcing section 302(a) of
25 the Congressional Budget Act of 1974, upon the engross-

1 ment of any bill, other than an appropriation bill, by the
2 House, the amount of budget authority and outlays cal-
3 culated pursuant to subparagraph (e) shall be counted
4 against the 302(a) allocation provided to the applicable
5 committee or committees which reported the bill as if the
6 amount calculated pursuant to subparagraph (e) was in-
7 cluded in the bill just engrossed.

8 (h) As used in this section, the term 'appropriation
9 bill' means any general or special appropriation bill, and
10 any bill or joint resolution making supplemental, defi-
11 ciency, or continuing appropriations through the end of
12 fiscal year 2004 or any subsequent fiscal year, as the case
13 may be.

14 **SEC. 409. CHANGES IN ALLOCATIONS AND AGGREGATES**
15 **RESULTING FROM REALISTIC SCORING OF**
16 **MEASURES AFFECTING REVENUES.**

17 (a) Whenever the House considers a bill, joint resolu-
18 tion, amendment, motion or conference report, including
19 measures filed in compliance with section 201(b) or 201(c)
20 of this concurrent resolution, that propose to change Fed-
21 eral revenues, the impact of such measure on Federal reve-
22 nues shall be calculated by the Joint Committee on Tax-
23 ation in a manner that takes into account:

24 (1) the impact of the proposed revenue changes
25 on—

- 1 (A) Gross Domestic Product, including the
2 growth rate for the Gross Domestic Product;
3 (B) Total Domestic Employment;
4 (C) Gross Private Domestic Investment;
5 (D) General Price Index;
6 (E) Interest Rates; and
7 (F) Other economic variables

8 (2) the impact on Federal Revenue of the
9 changes in economic variables analyzed under sub-
10 part (1) of this paragraph.

11 (b) The Chairman of the Committee on the Budget
12 may make any necessary changes to allocations and aggre-
13 gates in order to conform this concurrent resolution with
14 the determinations made by the Joint Committee on Tax-
15 ation pursuant to paragraph (a) of this section.

16 **SEC. 410. PROHIBITION ON USING REVENUE INCREASES TO**
17 **COMPLY WITH BUDGET ALLOCATIONS AND**
18 **AGGREGATES.**

19 (a) For the purpose of enforcing this concurrent reso-
20 lution in the House, the chairman of the Committee on
21 the Budget shall not take into account the provisions of
22 any piece of legislation which propose to increase revenue
23 or offsetting collections if the net effect of the bill is to
24 increase the level of revenue or offsetting collections be-
25 yond the level assumed in this concurrent resolution.

1 (b) Subsection (a) of this section shall not apply to
2 any provision of a piece of legislation that proposes a new
3 or increased fee for the receipt of a defined benefit or serv-
4 ice (including insurance coverage) by the person or entity
5 paying the fee.

6 **SEC. 411. APPLICATION AND EFFECT OF CHANGES IN ALLO-**
7 **CATIONS AND AGGREGATES.**

8 (a) APPLICATION.—Any adjustments of allocations
9 and aggregates made pursuant to this resolution shall—

10 (1) apply while that measure is under consider-
11 ation;

12 (2) take effect upon the enactment of that
13 measure; and

14 (3) be published in the Congressional Record as
15 soon as practicable.

16 (b) EFFECT OF CHANGED ALLOCATIONS AND AG-
17 GREGATES.—Revised allocations and aggregates resulting
18 from these adjustments shall be considered for the pur-
19 poses of the Congressional Budget Act of 1974 as alloca-
20 tions and aggregates contained in this resolution.

21 (c) BUDGET COMMITTEE DETERMINATIONS.—For
22 purposes of this resolution—

23 (1) the levels of new budget authority, outlays,
24 direct spending, new entitlement authority, revenues,
25 deficits, and surpluses for a fiscal year or period of

1 fiscal years shall be determined on the basis of esti-
2 mates made by the appropriate Committee on the
3 Budget; and

4 (2) such chairman may make any other nec-
5 essary adjustments to such levels to carry out this
6 resolution.

7 **TITLE V—SENSE OF THE HOUSE**

8 **SEC. 501. SENSE OF THE HOUSE ON SPENDING ACCOUNT-** 9 **ABILITY.**

10 It is the sense of the House that—

11 (1) authorizing committees should actively en-
12 gage in oversight utilizing—

13 (A) the plans and goals submitted by exec-
14 utive agencies pursuant to the Government Per-
15 formance and Results Act of 1993; and

16 (B) the performance evaluations submitted
17 by such agencies (that are based upon the Pro-
18 gram Assessment Rating Tool which is designed
19 to improve agency performance);

20 in order to enact legislation to eliminate waste,
21 fraud, and abuse to ensure the efficient use of tax-
22 payer dollars;

23 (2) all Federal programs should be periodically
24 reauthorized and funding for unauthorized programs

1 should be level-funded in fiscal year 2005 unless
2 there is a compelling justification;

3 (3) committees should submit written justifica-
4 tions for earmarks and should consider not funding
5 those most egregiously inconsistent with national
6 policy;

7 (4) the fiscal year 2005 budget resolution
8 should be vigorously enforced and legislation should
9 be enacted establishing statutory limits on appro-
10 priations and a PAY-AS-YOU-GO rule for new and
11 expanded entitlement programs; and

12 (5) Congress should make every effort to offset
13 nonwar-related supplemental appropriations.

14 **SEC. 502. SENSE OF THE HOUSE ON ENTITLEMENT RE-**
15 **FORM.**

16 (a) FINDINGS.—The House finds that welfare was
17 successfully reformed through the application of work re-
18 quirements, education and training opportunity, and time
19 limits on eligibility.

20 (b) SENSE OF THE HOUSE.—It is the sense of the
21 House that authorizing committees should—

22 (1) systematically review all means-tested enti-
23 tlement programs and track beneficiary participation
24 across programs and time;

1 (2) enact legislation to develop common eligi-
2 bility requirements for means-tested entitlement pro-
3 grams;

4 (3) enact legislation to accurately rename
5 means-tested entitlement programs;

6 (4) enact legislation to coordinate program ben-
7 efits in order to limit to a reasonable period of time
8 the Government dependency of means-tested entitle-
9 ment program participants;

10 (5) evaluate the costs of, and justifications for,
11 nonmeans-tested, nonretirement-related entitlement
12 programs; and

13 (6) identify and utilize resources that have con-
14 ducted cost-benefit analyses of participants in mul-
15 tiple means- and nonmeans-tested entitlement pro-
16 grams to understand their cumulative costs and col-
17 lective benefits.

18 **SEC. 503. SENSE OF HOUSE REGARDING THE ABOLISH-**
19 **MENT OF OBSOLETE AGENCIES AND FED-**
20 **ERAL SUNSET PROPOSALS.**

21 (a) The House finds that—

22 (1) the National Commission on the Public
23 Service's recent report, "Urgent Business For Amer-
24 ica: Revitalizing The Federal Government For The
25 21st Century," states that government missions are

1 so widely dispersed among so many agencies that no
2 coherent management is possible. The report also
3 states that fragmentation leaves many gaps, incon-
4 sistencies, and inefficiencies in government oversight
5 and results in an unacceptable level of public health
6 protection;

7 (2) according to the Commission, there are:
8 more than 35 food safety laws administered by 12
9 different Federal agencies; 541 clean air, water, and
10 waste programs in 29 Federal agencies; 50 different
11 programs to aid the homeless in eight different Fed-
12 eral agencies; and 27 teen pregnancy programs oper-
13 ated in nine Federal agencies; and 90 early child-
14 hood programs scattered among 11 Federal agen-
15 cies;

16 (3) according to the General Accounting Office
17 (GAO), there are 163 programs with a job training
18 or employment function, 64 welfare programs of a
19 similar nature, and more than 500 urban aid pro-
20 grams;

21 (4) GAO also indicates 13 agencies coordinate
22 342 economic development programs, but there is
23 very little or no coordination between them. This sit-
24 uation has created a bureaucracy so complex that
25 many local communities stop applying for economic

1 assistance. At the same time, the GAO reports that
2 these programs often serve as nothing more than
3 funnels for pork, have “no significant effect” on the
4 economy, and cost as much as \$307,000 to create
5 each job;

6 (5) in 1976, Colorado became the first state to
7 implement a sunset mechanism. Today, about half of
8 the nation’s states have some sort of sunset mecha-
9 nism in effect to monitor their legislative branch
10 agencies. On the Federal level, the United States
11 Senate in 1978 overwhelmingly passed legislation to
12 sunset most of the Federal Government agencies by
13 a vote of 87-1; and

14 (6) in Texas, “sunsetting” has eliminated 44
15 agencies and saved the taxpayers \$720 million com-
16 pared with expenditures of \$16.94 million for the
17 Sunset Commission. Based on these estimates, for
18 every dollar spent on the Sunset process, the State
19 has received about \$42.50 in return.

20 (b) It is the sense of the House of Representatives
21 that legislation providing for the orderly abolishment of
22 obsolete Agencies and providing a Federal sunset for gov-
23 ernment programs should be enacted during this Con-
24 gress.

1 **SEC. 504. SENSE OF THE HOUSE REGARDING THE GOALS**
2 **OF THIS CONCURRENT RESOLUTION AND**
3 **THE ELIMINATION OF CERTAIN PROGRAMS.**

4 (a) The House of Representatives finds that—

5 (1) the concurrent resolution on the budget for
6 Fiscal Year 2005 should achieve the following key
7 goals:

8 (A) Ensure adequate funding is available
9 for essential government programs, in par-
10 ticular defense and homeland security.

11 (B) Foster greater economic growth and
12 increased domestic employment by eliminating
13 those provisions in the tax code that discourage
14 economic growth and job creation and by ex-
15 tending existing tax relief provisions so as to
16 prevent an automatic tax increase.

17 (C) Bring the Federal budget back into
18 balance as soon as possible.

19 (2) the Federal Government spends billions of
20 dollars each year on programs and projects that are
21 of marginal value to the country as a whole;

22 (3) funding for these lower priority programs
23 should be viewed in light of the goals of this concur-
24 rent resolution and whether or not continued fund-
25 ing of these programs advances or hinders the
26 achievement of these goals; and

1 (4) this concurrent resolution assumes that
2 funding for many lower priority programs will be re-
3 duced or eliminated in order increase funding for de-
4 fense and homeland security while at the same time
5 controlling overall spending.

6 (b) It is the sense of the House of Representatives
7 that the following programs should be eliminated:

- 8 (1) Title X Family Planning.
- 9 (2) Corporation for Public Broadcasting.
- 10 (3) National Endowment for the Arts.
- 11 (4) Legal Services Corporation.
- 12 (5) The Advanced Technology Program.